Executive Summary
The 104th session of the Committee on Constitutional and Legal Matters (CCLM):

a) Endorsed the Draft Council Resolution entitled Amendments to the Agreement for the Establishment of a Commission for Controlling the Desert Locust in the Central Region, set out in Appendix I to the Report, for approval by the Council.

b) Considered document CCLM 104/3 – "PaperSmart" approaches and editorial adjustments to the Basic Texts and endorsed the draft Conference Resolution entitled Amendment to Rule XXV, paragraph 6(a) of the General Rules of the Organization, set out in Appendix II to the Report, for on-forwarding to the Council and subsequent transmission to the Conference for approval.

c) Recognized the contribution of the Development Law Service in the context of UN System coordination on matters of global importance, as well as in supporting Members' efforts towards sustainable development in the light of the role of legal frameworks and the dissemination of information in the achievement of the global development agenda.

Suggested action by the Council
The Council is invited to:

a) Approve the Resolution Amendments to the Agreement for the Establishment of a Commission for Controlling the Desert Locust in the Central Region, set out in Appendix I to the Report and note that the amendments will take effect from the date of approval by the Council.

b) Endorse the draft Conference Resolution entitled Amendment to Rule XXV, paragraph 6(a) of the General Rules of the Organization, set out in Appendix II to the Report, and forward it to the Conference for approval.

c) Take note of the contribution of the Development Law Service in supporting Members' efforts towards sustainable development, in light of the role of legal frameworks and the dissemination of information in the achievement of the global development agenda.
Queries on the substantive content of this document may be addressed to:

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I. Introduction

1. The Hundred and Fourth Session of the Committee on Constitutional and Legal Matters (CCLM) was held from 13 to 15 March 2017.

2. The Session, open to silent observers, was chaired by H.E. (Mr) Lubomir Ivanov, who welcomed all the members. The following members were present:

   Ms Maria Laureano (Dominican Republic)
   Mr Gustaf Sirait (Indonesia)
   H.E. (Mr) Mohammed S. Sheriff (Liberia)
   Mr Lawrence Kuna Kalinoe (Papua New Guinea)
   H.E. (Ms) Daniela Rotondaro (San Marino)
   Mr Osama Mahmoud Humeida (Sudan)
   Ms April Cohen (United States of America)

3. The CCLM was informed that Mr Royhan Nevý Wahab (Indonesia) had been replaced for this Session by Mr Gustaf Sirait. H.E. (Mr) S. Sheriff (Liberia) was replaced for part of the Session by Mr A. Haruna-Rashid Kromah.

4. The CCLM approved its Provisional Agenda.

II. Agreement for the Establishment of a Commission for controlling the Desert Locust in the Central Region – proposed amendments

5. The CCLM examined document CCLM 104/2 Agreement for the Establishment of a Commission for controlling the Desert Locust in the Central Region – proposed amendments.

6. The CCLM noted that the amendments to the Agreement for the Establishment of a Commission for controlling the Desert Locust in the Central Region (hereinafter “the Agreement”) had been proposed by the Commission at its 30th Session, held from 20 to 24 February 2017, in Muscat, Oman, following detailed review to ensure that the Agreement reflected the current reality and needs of the Commission. The CCLM observed that the proposed amendments would enable the Commission to strengthen its capacity to react in case of locust outbreaks, which constituted a major concern for Members.

7. The CCLM considered, in light of the criteria applied over the years on the matter, that the proposed amendments did not involve new obligations for the Members of the Commission. It also noted that, pursuant to Article XIV, paragraph 4 of the Agreement, amendments not involving new obligations for Members of the Commission shall take effect from the date of their approval by the Council or Conference of the Organization, as appropriate.

8. The CCLM agreed to forward the amended Agreement for the Establishment of a Commission for controlling the Desert Locust in the Central Region, set forth in Appendix I to this Report, to the forthcoming Session of Council, scheduled to take place from 24 to 28 April 2017, for its approval.

III. “PaperSmart” approaches and editorial adjustments to the Basic Texts

9. The CCLM considered document CCLM 104/3 entitled “PaperSmart” approaches and editorial adjustments to the Basic Texts.
10. The CCLM endorsed the draft Conference Resolution in Appendix II of its Report amending Rule XXV, paragraph 6(a) of the General Rules of the Organization, and agreed to forward it to the Council for subsequent transmission to the Conference for approval.

IV. Activities of the Development Law Service – Information Report


12. The Committee welcomed the contribution made by the Development Law Service (LEGN) of the Legal Office in the context of UN System coordination on matters of global importance, including with respect to the 2030 Agenda, as well as the One Health approach in regulating Antimicrobial Resistance. The Committee also recognized the role of legal frameworks and the dissemination of information in the achievement of the global development agenda including food and nutrition security and, in this connection, the contribution of LEGN in supporting Members’ efforts towards sustainable development.

V. Any other matters

13. The CCLM took note of a statement that CCLM documents should be available in a timely manner in all relevant languages.

14. The CCLM took note of a statement that, in the future, languages of the Organization should not be "removed" from the statutes of bodies under Article VI or Article XIV of the Constitution. Certain languages of the Organization could, instead, be used only as required.
RESOLUTION ..../..

AMENDMENTS TO THE AGREEMENT FOR THE ESTABLISHMENT OF A COMMISSION FOR CONTROLLING THE DESERT LOCUST IN THE CENTRAL REGION

THE COUNCIL

Recalling the Council’s approval of the Agreement for the Establishment of a Commission for Controlling the Desert Locust in the Central Region under Article XIV of the FAO Constitution its Forty-Fourth Session in June 1965, which came into force on 21 February 1967;

Recalling also that the Commission, at its 30th Session held in Muscat, Oman from 20 to 24 February 2017, proposed amendments to the Agreement;

Considering that the amendments will enter into force upon Council’s approval;

Having considered the report of the 104th Session of the Committee on Constitutional and Legal Matters, and noting that the Committee found that amendments would not involve new obligations for Members of the Commission;

Endorses the amendments to the Agreement for the Establishment of a Commission for Controlling the Desert Locust in the Central Region, in accordance with paragraph 3 of Article XIV, as follows:

AGREEMENT FOR THE ESTABLISHMENT OF A COMMISSION FOR CONTROLLING THE DESERT LOCUST IN THE CENTRAL REGION

PREAMBLE

The Contracting Governments, having regard to the urgent necessity of preventing losses to agriculture in certain countries in the Near East caused by the Desert Locust, hereby establish within the framework of the Food and Agriculture Organization of the United Nations (hereinafter referred to as the “Organization”) a Commission to be known as the “Commission for Controlling the Desert Locust in the Central Region”, whose object shall be to promote national and international research and action with respect to the control of the Desert Locust in the Central Region of its distribution area. The Central Region (hereinafter referred to as the “Region”) is defined, for the purpose of this Agreement, as consisting of the territories of Bahrain, Djibouti, Egypt, Eritrea, Ethiopia, Iraq, Jordan, Kuwait, Lebanon, Oman, Qatar, Saudi Arabia, Somalia, South Sudan, Sudan, Syrian Arab Republic, Turkey, the United Arab Emirates, and Yemen.

\[1\] Deletions appear as strikethrough and insertions as underlined italics.
ARTICLE I

Membership

1. The Members of the Commission for Controlling the Desert Locust in the Central Region (hereinafter referred to as “the Commission”) shall be such member Nations and Associate Members of the Organization situated in the Region defined in the Preamble as accept this Agreement in accordance with the provisions of this Agreement.

2. The Commission may, by a two-thirds majority of its Members, admit to membership such other States, situated in the Region that are Members of the United Nations, any of its Specialized Agencies or the International Atomic Energy Agency as have submitted an application for membership of the Commission and a declaration made in a formal instrument that they accept this Agreement as in force at the time of admission.

ARTICLE II

Obligations of Members Regarding National Policies and International Cooperation for the Control of the Desert Locust

1. Members undertake to maintain through the Secretary of the Commission a regular exchange of information on the current locust situation and the progress of control campaigns within their countries, and also to transmit such information regularly to the FAO Desert Locust Information Service in Rome.

2. Members undertake to carry out all possible measures to control plagues of the Desert Locust within their countries and to reduce crop damage by adopting the following procedures:

(a) maintaining a permanent locust reporting and control service which will be administratively and financially autonomous;

(b) supporting the Desert Locust units in the implementation of the preventive control strategies;

(c) using environmentally safe pesticides in the control of Desert Locust by applying Environment and Health Safety Standards;

(d) holding adequate reserves of insecticides and application equipment;

(e) encouraging and supporting such training, survey and research work, including where appropriate the maintenance of national research stations for the study of the Desert Locust, as may be considered desirable by the Commission and as are compatible with the resources of the country;

(f) participating in the implementation of any common policy of locust or prevention which may be approved by the Commission;

(g) facilitating the storage of any items of anti-locust equipment and insecticides held by the Commission and permitting the duty-free import or export without hindrance of such goods and equipment as well as the free movement within the country of such goods and equipment;

(h) preparing a dynamic national contingency plan for implementation in case of outbreaks, with regular update;

(i) providing the Commission with any information it may request to carry out its functions effectively.
3. Members undertake to submit to the Commission periodic reports on the action taken to fulfill the obligations specified in paragraphs 1 and 2 above.

ARTICLE III

Seat of the Commission

1. The seat of the Commission shall be determined by the Commission.

2. Sessions of the Commission shall normally be held at its seat. Sessions may, however, be convened elsewhere in consultation with the Director-General of the Organization, in pursuance of a decision of the Commission at a previous session, or in exceptional circumstances, of a decision by the Executive Committee.

ARTICLE IV

Functions of the Commission

The following shall be the functions of the Commission:

1. Joint Action and Assistance

The Commission shall:

a) plan and promote joint action for the survey and control of the Desert Locust in the Region wherever required and, to this effect, arrange means whereby adequate resources can be made available;

b) assist and promote, in any manner which it considers appropriate, any national, regional or international action relating to the control or survey of the desert locust;

c) determine, in consultation with the Members concerned, the nature and extent of assistance needed by such Members for implementing their national programmes and for supporting regional programmes;

d) assist, at the request of any Member whose territory is faced with Desert Locust situations beyond the capacity of this national services to control and survey, in any measures jointly agreed to that may become necessary;

e) maintain at strategic localities determined by the Commission, in consultation with the Members concerned, reserves of anti-locust equipment, insecticides and other supplies, to be used in cases of emergency in accordance with decisions of the Executive Committee including supplementing of the national resources of any Member.

2. Information and Co-ordination

The Commission shall:

a) ensure that all Members are provided with current information in regard to Desert Locust infestations, and collect and disseminate information on experience gained, research conducted and programmes adopted on the national, regional and international levels in connection with the control of the Desert Locust;

b) assist the national research organizations of Members and coordinate research in the Region by arranging visits of research and survey units from Members and by other appropriate means.
3. **Cooperation**

The Commission may:

a) enter into arrangements or agreements, through the Director-General of the Organization, with nations in the Region that are not Members of the Commission, for common action in connection with survey and control of locusts in the Region;

b) enter into or encourage arrangements, through the Director-General, with other United Nations specialized agencies or other international organizations concerned, for common action on the study and control of locusts and for the mutual exchange of information on problem concerning locusts.

4. **Administrative Matters**

The Commission shall:

a) consider and approve the report of the executive Committee on the activities of the Commission, the Programmes and Budget of the Commission for the ensuing financial period and the biannual accounts;

b) keep the Director-General of the Organization fully informed of its activities and transmit to him the reports and recommendations of the Commission, its accounts, its Program and its Budget for such action by the Council or the Conference of the Organization as may be appropriate.

**ARTICLE V**

**Sessions of the Commission**

1. Each Member of the Commission shall be represented at sessions of the Commission by a delegate who may be accompanied by an alternate and by experts and advisers. Alternates, experts and advisers may take part in the proceedings of the Commission but may not vote unless authorized by the delegate to substitute for him.

2. A majority of the Members of the Commission shall constitute a quorum. Each Member shall have one vote. Decisions of the Commission shall be taken by a majority of the votes cast except as otherwise provided for in this Agreement.

3. A Member which is in arrears in the payment of its financial contributions to the Commission shall have no vote if the amount of its arrears equals or exceeds the amount of the contributions due from it for the two preceding financial years.

4. The Commission shall elect, at the beginning of each regular session, a Chairman and a Vice-Chairman from amongst the delegates. These officers shall hold office until the beginning of the next regular session and shall be eligible for re-election.

5. The Director-General of the Organization in consultation with the Chairman of the Commission shall convene a regular session of the Commission at least once every two years. Special Sessions may be convened by the Director-General in consultation with the Chairman of the Commission, if so requested by the Commission in regular sessions or by at least one-third of the members during intervals between regular sessions.

6. The Director-General of the Organization or a representative designated by him shall have the right to participate without vote in all meetings of the Commission and of the Executive Committee.
ARTICLE VI
Special Emergencies

When situations envisaged in paragraph 1(d) of Article IV require urgent action during intervals between sessions of the Commission, the Chairman may propose required measures to the Commission’s members by correspondence or by other rapid means of communication for a postal vote.

ARTICLE VII
Observers and Consultants

1. Participation of international organizations in the work of the Commission and the relations between the Commission and such organizations shall be governed by the relevant provisions of the Constitution and the General Rules of the Organization as well as by the rules on relations with international organizations adopted by the Conference or Council of the Organization.

2. Member Nations and Associate Members of the Organization that are not Members of the Commission may, upon their request, be represented by an observer at sessions of the Commission.

3. States which, while not Members of the Commission, nor Members or Associate Members of the Organization, are Members of the United Nations, any of its Specialized Agencies or the International Atomic Energy Agency may, upon request and subject to the concurrence of the Executive Committee and to the provisions relating to the granting of observer status to nations adopted by the Conference of the Organization, be invited to attend sessions of the Commission in an observer capacity.

4. The Commission may invite consultants or experts to attend its sessions. The Executive Committee may also invite consultants to attend its sessions or those of the Commission.

ARTICLE VIII
Secretariat

1. The Director-General of the Organization shall provide the Secretary and staff of the Commission, who, for administrative purposes, shall be responsible to him. They shall be appointed under the same terms and condition as the staff of the Organization.

2. The Secretary and the other staff of the Commission shall execute the Commission’s strategies and the recommendations arising from the Commission Sessions.

3. Notwithstanding other reporting lines as established by the Organization, the staff of the Commission shall be responsible to the Secretary.

ARTICLE IX
The Executive Committee

1. There shall be an Executive Committee composed of seven Members of the Commission, elected by the Commission at each of its regular sessions. Members of the Executive Committee shall be eligible for re-election. The representative of each Member of the Executive Committee should preferably be a locust specialist. The Chairman of the Executive Committee shall be elected by the Commission from amongst the representative of Members of the Committee. He shall hold office until the next regular session of the Commission and shall be eligible for re-election.

2. The Executive Committee shall meet at least once between any two successive regular sessions of the Commission, if necessary. The Chairman of the Executive Committee shall, in
consultation with the Chairman of the Commission and the Director-General of the Organization, convene sessions of the Committee.

3. The Secretary of the Commission shall act as Secretary of the Executive Committee and any other ad hoc committees.

4. A Member which is in arrears in the payment of its financial contributions to the Commission under Article XII for more than two years shall have no right to be a member of the Executive Committee.

ARTICLE X

Functions of the Executive Committee

The Executive Committee shall:

(a) make proposals to the Commission concerning policy matters and the programme of activities;
(b) ensure the implementation of the policies and programmes approved by the Commission;
(c) submit draft programmes of work and budget and annual accounts to the Commission;
(d) prepare the draft annual report on the activities of the Commission for the approval of the Commission and for transmission to the Director-General of the Organization;
(e) carry out such other functions as the Commission may delegate to it.

ARTICLE XI

Rules of Procedure

The Commission may, by a two-thirds majority of its membership, adopt and amend its own Rules of Procedure which shall not be inconsistent with this Agreement or with the Constitution of FAO. The Rules of Procedure of the Commission and any amendments thereto shall come into force (upon approval by the Director-General of the Organization, and) as from the date of their adoption.

ARTICLE XII

Finance

1. Each Member of the Commission undertakes to contribute annually its share of the Budget in accordance with a scale of contributions to be adopted by a two-thirds majority of the membership of the Commission. Contributions by Members shall be made in cash. Amendments to the scale of contributions shall be adopted by a two-third majority of the membership of the Commission.

2. The Commission may also accept contributions and donations from other sources.

3. Contributions shall be payable in currencies to be determined by the Commission after consultation with each Member and with the concurrence of the Director-General of the Organization.

4. All contributions and donations and other forms of assistance received shall be placed in a Trust or special Fund administered by the Director-General of the Organization in conformity with the Financial Regulations of the Organization. FAO should assist the Commission in utilizing funds or donations that could not be deposited in its trust or special Fund.
ARTICLE XIII

Expenses

1. The expenses of the Commission shall be paid out of its budget except those relating to such staff and facilities which may be made available by the Organization. The expenses to be borne by the Organization shall be determined and paid within the limits of an annual budget prepared by the Director-General and approved by the Conference of the Organization in accordance with the Constitution, General Rules and the Financial Regulations of the Organization.

2. Expenses incurred by delegates of Members of the Commission and of their alternates and advisers, when attending sessions of the Commission, as well as the expenses incurred by observers, shall be borne by the respective governments or organizations. Expenses incurred by the representative of each Member of the Executive Committee when attending sessions of the Executive Committee shall be borne by the Commission.

3. Expenses of consultants or experts invited to attend sessions or participate in the work of the Commission or the Executive Committee shall be borne by the Commission.

4. The Expenses of the Secretariat shall be borne by the Organization.

ARTICLE XIV

Amendments

1. This Agreement may be amended by a two-thirds majority of the membership of the Commission.

2. Proposals for amendments may be made by any Member of the Commission or by the Director-General of the Organization. Proposals made by a Member of the Commission shall be addressed to both the Chairman of the Commission and the Director-General of the Organization and those made by the Director-General of the Organization shall be addressed to the Chairman of the Commission, not later than 120 days before the Session of the Commission at which the proposal is to be considered. The Director-General shall immediately inform all Members of the Commission of all proposals for amendments.

3. Any amendment to this Agreement shall require the approval of the Council of the Organization unless the Council considers it desirable to refer the amendment to the Conference of the Organization for approval.

4. Amendments not involving new obligations for Members of the Commission shall take effect from the date of the approval by the Council or Conference of the Organization, as appropriate.

5. Amendments involving new obligations for Members of the Commission shall, after approval by the Conference or Council of the Organization, come into force in respect of each Member only upon acceptance by it. The instruments of acceptance of amendments involving new obligations shall be deposited with the Director-General of the Organization. The Director-General shall inform all Members of the Commission and the Secretary-General of the United Nations of such acceptance. The rights and obligations of any Member of the Commission that has not accepted an amendment involving new obligations shall continue to be governed by the provisions of the Agreement in force prior to the amendment.

6. The Director-General of the Organization shall inform all Members of the Commission, all Members and Associate Members of the Organization and the Secretary-General of the United Nations of the entry in force of any amendment.
ARTICLE XV

Acceptance

1. Acceptance of this Agreement by any Member or Associate Member of the Organization shall be effected by the deposit of an instrument of acceptance with the Director-General of the Organization and shall take effect on receipt of such instrument by the Director-General.

2. Acceptance of this Agreement by non-Member Nations of the Organization shall become effective on the date on which the Commission approves the application for membership in conformity with the provisions of Article 1 of this Agreement.

3. The Director General of the Organization shall inform all Members of the Commission, all Members and Associate Members of the Organization and the Secretary-General of the United Nations of all acceptances that have become effective.

4. Acceptance of this Agreement may be made subject to reservations which shall become effective only upon unanimous approval by the Members of the Commission. The Director-General of the Organization shall notify forthwith all Members of the Commission of any reservations. Members of the Commission not having replied within three months from the date of the notification shall be deemed to have accepted the reservation. Failing such approval, the nation making the reservation shall not become a party to this Agreement.

ARTICLE XVI

Territorial Application

The Members of the Commission shall, when accepting this Agreement, state explicitly to which territories their participation shall extend. In the absence of such a declaration, participation shall be deemed to apply to all the territories for the international relations of which the Member is responsible. Subject to the provisions of Article XVII.2, the scope of the territorial application may be modified by a subsequent declaration.

ARTICLE XVII

Interpretation and Settlement of Disputes

Any disputes regarding the interpretation or application of this Agreement, if not settled by the Commission shall be referred to a Committee composed of one member appointed by each of the parties to the dispute, and in addition an independent chairman chosen by the members of the Committee. The recommendations of such a Committee, while not binding in character, shall become the basis for renewed consideration by the parties concerned of the matter out of which the disagreement arose. If as the result of this procedure the dispute is not settled, it shall be referred to the International Court of Justice in accordance with the Statute of the Court, unless the parties to the dispute agree to another method of settlement.

ARTICLE XVIII

Withdrawal

1. Any Member may withdraw from the Commission at any time after the expiration of one year from the date on which its acceptance took effect or from the date on which the Agreement entered into force, whichever is the later, by giving written notice of withdrawal to both the Chairman of the Commission and the Director-General of the Organization. The Director-General shall forthwith inform all Members of the Commission, all Member Nations and Associate Members of the Organization and the Secretary-General of the United Nations of the receipt of any notice of withdrawal. The withdrawal shall become effective one year from the date of receipt by the Director-General of the Organization of the notification of withdrawal.
2. A Member of the Commission may give notice of withdrawal with respect to one or more of the territories for the international relations of which it is responsible. When a Member gives notice of its own withdrawal from the Commission, it shall state to which territory or territories the withdrawal is to apply. In the absence of such a declaration, the withdrawal shall be deemed to apply to all the territories for the international relations of which the Members of the Commission is responsible, except that such withdrawal shall not be deemed to apply to an Associate Member.

3. Any Member of the Commission that gives notice of withdrawal from the Organization shall be deemed to have simultaneously withdrawn from the Commission, and this withdrawal shall be deemed to apply to all the territories for the international relations of which the Member concerned is responsible, except that such withdrawal shall not be deemed to apply to an Associate Member.

ARTICLE XIX
Termination

1. This Agreement shall be considered terminated if and when the number of Members of the Commission falls below three, unless the remaining two Members of the Commission decide to continue, with the approval of the Conference of the Organization. The Director-General of the Organization shall inform all Members of the Commission, all Members and Associate Members of the Organization and the Secretary-General of the United Nations of such termination.

2. On termination of the Agreement all assets of the Commission shall be liquidated by the Director-General of the Organization and after settlement of the liabilities the balance shall be distributed proportionately amongst Members on the basis of the scale of contributions in force at the time. Nations whose contributions are in arrears for two consecutive years shall not entitled to a share of the assets.

ARTICLE XX
Entry into Force

1. This Agreement shall enter into force as soon as three eligible Members or Associate Members of the Organization have become parties to it by the deposit of an instrument of acceptance in accordance with the provisions of Article XV of this Agreement.

2. The Director-General shall notify all Nations having deposited instruments of acceptance as well as all Member Nations and Associate Members of the Organization and the Secretary-General of the United Nations of the date on which this Agreement comes into force.

ARTICLE XXI
Authentic Languages

The Arabic, English, and French and Spanish texts of this Agreement shall be equally authentic.
Conference Resolution __/2017

Amendment to Rule XXV, paragraph 6(a) of the Rules of the Organization

THE CONFERENCE

Recognizing that the enhanced use of modern technology and information technology, including through the implementation of a PaperSmart approach, would support the efforts of the Governing, Statutory and other bodies of the Organization to enhance the efficiency of their working methods;

Acknowledging that the FAO Members Gateway portal provides secure, password-protected, web-based access to documents, statements and other meeting information in all six (6) official languages of the Organization;


Considering that the Council, at its Hundred and Fifty-sixth Session (Rome, 24-28 April 2017), endorsed the proposed amendment;

1. **Decides** to adopt the following amendment to Rule XXV, paragraph 6(a) of the General Rules of the Organization:

“Rule XXV

Sessions of the Council

6.

(a) The Director-General, in consultation with the Chairperson of the Council, and having regard to suggestions made by any Member Nation or Associate Member acting within the limits of its status, shall prepare a provisional agenda and dispatch it to Member Nations and Associate Members by airmail not less than 60 days in advance of the session. Documentation shall be circulated with the provisional agenda or as soon as possible thereafter”.

2. **Further decides** that, whenever the General Rules of the Organization or the Rules of Procedure of Governing or Statutory Bodies refer to dispatch, circulation, or communication of correspondence and documents in connection with meetings, or to any procedural steps involving the transmittal of information by the Organization, those references shall include distribution by electronic means, including uploading on dedicated platforms and other means using widely available modern information technology.