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PROPOSALS FOR NEW WORK

Proposal for New Work on Cardamom
India and Iran

Background

This document compiles proposals for new work submitted in response to the CL 2017/67-SCH issued by the Codex Secretariat; and in accordance with the decision of the first Session of the Codex Committee on Spices and Culinary Herbs (CCSCH) in 2014 on new proposals. India and Iran have combined the two work proposals which were included as Appendix I Parts A and B in the document CX/SCH 19/4/11.

CCSCH4 is requested to consider this revised new work proposal for cardamom for future work of the Committee.

PROPOSAL FOR NEW WORK ON CODEX STANDARD FOR SMALL CARDAMOM

(CCSCH Group category - Dried Fruits and Berries)

Combined Proposal submitted by India and Iran

INTRODUCTION

Small Cardamom, *Elettaria cardamomum* Maton, often referred as the “Queen of Spices”, belongs to the family *Zingiberaceae*. It is popular for its very pleasant aroma and taste.

Apart from small cardamom there is one more variety called large cardamom, also known as black cardamom from the species *Amomum subulatum*. Cardamoms are recognized by their small seed pods: triangular in cross-section and spindle-shaped, with a thin, papery outer shell and small, black seeds. Small cardamom pods are small with light green colour whereas large cardamom pods are larger with dark brown colour. Both genera are native to the Indian subcontinent, Bhutan, Indonesia, and Nepal.

1. Purpose and scope of the standard

The scope of this work is to establish worldwide standard for small cardamom (*Elettaria cardamomum* Maton) in whole, seed and ground forms. The objective of this standard is to consider the identity and quality characteristics of small cardamom as whole capsule, seed and ground form during international trade.

2. Relevance and timeliness.

Due to the growing trend of worldwide cardamom production, exporting and trade, it is necessary to establish a commodity standard covering the quality, hygiene and labeling in order to have a reference that has been internationally agreed by consensus between the main producing and trading countries. The codex standard for cardamom will help to protect consumers' health and to promote fair trade practices in accordance with the different international agreements.

The main producers of cardamom are India, Guatemala, Sri Lanka, Nepal, Malaysia and Tanzania.

The main importers are Saudi Arabia, United Arab Emirates, Viet Nam, India, Bangladesh, Nepal, Jordan, Kuwait, Singapore, Syrian, Egypt, USA, UK, Iraq, Netherlands, Germany, Qatar, Oman, and Japan based on ITC data during 2013-2017.

Cardamom is the world's third-most expensive spice, surpassed in price per weight only by saffron and vanilla. Economics of this valuable spice from different aspects such as marketing, employment, household's income, globalization and export, is important.

ISO has two specification standard for small cardamom.

- ISO 882-1: Cardamom (*Elettaria cardamomum* Maton var. *minuscula* Burkill) Specification, Part 1 – Whole Capsule.
- ISO 882-2: Cardamom (*Elettaria cardamomum* Maton var. *minuscula* Burkill) Specification, Part 2- Seeds.

3. Main aspects to be covered

The main aspects to be covered in standard are the minimum quality required to ensure consumer health and to promote a fair practice in international trade. Hence the standard will cover

- i. Product Definition - Defining the product as “dry and/or dehydrated, whole capsule or seed of cardamom and including reference to the genus and the species and/or varietal types if necessary.
- ii. Styles - Listing/describing the different forms of presentation including sizes of whole, or seeds of small cardamom.
- iii. Classes/ Quality Criteria -Including provisions for moisture content, ash content, volatile oil content, Extraneous matter and classification of defectives vis-à-vis lot acceptance based on the defects allowed.
- iv. Quality tolerances-Provisions for the labelling and marking of the product in accordance with the General Standard for the Labelling of Pre-packaged Foods
- v. Provisions on contaminants that refer to the Codex General Standard for Contaminants and Toxins in Food and Feed.

- vi. Hygiene provisions that refer to the Recommended International Code of Practice –General Principles of Food Hygiene.
- vii. Provisions for pesticides residues, labelling and packaging with reference to pre-existing Codex documents.
- viii. References to Methods of Analysis and Sampling.

4. Assessment against the Criteria for the Establishment of Work Priorities

General Criteria

There are different types of cardamom varieties. Developing a codex standard for small cardamom will supply high quality and safe products to protect consumer's health and will help improve fair trade.

(a) Volume of production and consumption in individual countries and volume and pattern of trade between countries

By the early 21st century, Guatemala had become the largest producer of cardamom in the world, with an average annual yield between 25,000 and 29,000 tonnes. India, formerly the largest producer, since 2000 has been the second worldwide, generating around 15,000 tonnes annually.

Cardamom is one of the most important export products and plays significant role in income and employment of cardamom producers. Guatemala, India, Sri Lanka, Nepal, Malaysia and Tanzania are among main countries dealing with cardamom production.

Major importer countries of cardamom are Saudi Arabia, United Arab Emirates, Viet Nam, India, Bangladesh, Nepal, Jordan, Kuwait, Singapore, Syrian and etc,

Table 1- Top producing countries of Cardamom (Year 2016)

Country	Country's Rank/Share In Production (%)	Production Volume (Ton)	Growth in Production (1 Year) %	Country's Rank/Share In Export (%)	Export Value In 2016 (US \$)
India	31.11	38,000	+72.7	8.67 (3)	24,022,803
Guatemala	29.04	35,475	+2.8	55.75 (1)	154,488,339
Indonesia	25.41	31,039	-9.5	2.59 (6)	7,168,770
Nepal	5.27	6,439	+24.6	12.38 (2)	34,317,328
Laos	2.55	3,115	+1.2	0.04 (34)	102,128
Bhutan	2.13	2,596	+24.2	0.18 (18)	495,144
Grenada	2.08	2,540	-18.0	-	-
Tanzania	0.63	764	-4.7	0.07 (27)	196,293
Sri Lanka	0.46	563	+2.0	2.12 (7)	5,883,903
Honduras	0.39	482	+0.6	1.08 (9)	2,995,598
Trinidad and Tobago	0.32	392	+7.1	-	-
Saint Vincent and the Grenadines	0.17	206	+7.3	-	-
Ethiopia	0.13	161	+5.2	0.02 (39)	67,741
Malawi	0.07	84	-6.7	0.00 (84)	906
Papua New Guinea	0.07	83	-3.5	0.02 (44)	46,737

Source: Tridge – Global Trade Platform

Table 2- Trade between Countries- Cardamoms, neither crushed nor ground (top 10 countries)

Pattern	Value exported in 2017 (USD thousand)	Trade balance in 2017 (USD thousand)	Quantity exported in 2017 (Tons)	Unit value USD/unit	Annual growth in value between 2013 - 2017 (%)	Annual growth in quantity between 2013-2017 (%)	Annual growth in value between 2016-2017 (%)	Share in world exports (%)
World	539,361	57,776	57,211	9,428	12	0	45	100
Guatemala	365,799	365,564	35,695	10,248	10	-3	60	67.8
India	73,980	35,334	4,698	15,747	20	14	14	13.7
Nepal	43,495	32,970	4,690	9,274	19	15	20	8.1
Indonesia	10,978	10,967	6,892	1,593	-4	-6	80	2
Singapore	10,854	-1,051	961	11,294	-4	-14	100	2
Sri Lanka	5,552	3,360	818	6,787	205	285	-3	1
Netherlands	5,105	-1,137	481	10,613	9	3	45	0.9
United Kingdom	3,410	-5,326	265	12,868	18	24	10	0.6
Bhutan	3,410	3,408	494	6,903	114	142	589	0.6
United Arab Emirates	2,926	-93,044	487	6,008	14	-2	-16	0.5

Sources: ITC calculations based on UN COMTRADE statistics. Unit: US Dollar thousand

Table 3- Trade between Countries - Cardamoms, neither crushed nor ground

Pattern	Value imported in 2017 (USD thousand)	Trade balance in 2017 (USD thousand)	Quantity imported in 2017 (Tons)	Unit value USD/unit	Annual growth in value between 2013-2017 (%)	Annual growth in quantity between 2013-2017 (%)	Annual growth in value between 2016-2017 (%)	Share in world exports (%)
World	481,585	57,776	47,889*	-	8	-2	41	100
Saudi Arabia	121,864	-120,107	8,135	14,980	-3	-9	37	25.3
United Arab Emirates	95,970	-93,044	9,226	10,402	8	-3	115	19.9
India	38,646	35,334	4,369	8,846	27	18	-13	8
Bangladesh	35,417	-35,410	3,737	9,477	28	13	95	7.4
Kuwait	14,914	-14,479	1,084	13,758	10	6	64	3.1
Pakistan	14,005	-13,993	0		22		2	2.9
Jordan	12,536	-10,398	1,348	9,300	17	-5	44	2.6
Singapore	11,905	-1,051	1,069	11,137	-1	-14	109	2.5
United States of America	10,655	-9,780	856	12,447	3	-1	17	2.2
Nepal	10,525	32,970	1,481	7,107	76	48	17	2.2
Egypt	10,205	-10,205	874	11,676	25	15	21	2.1
Viet Nam	9,949	-9,300	6,398	1,555	-5	-7	70	2.1

Table 3- Trade between Countries - Cardamoms, neither crushed nor ground(continued)

United Kingdom	8,736	-5,326	704	12,409	4	-1	38	1.8
Iraq	7,622	-7,622	703	10,842	709		-13	1.6
Syrian Arab Republic	6,935	-6,932	909	7,629	0	-17	26	1.4
Germany	6,254	-4,890	553	11,309	10	-3	46	1.3
Netherlands	6,242	-1,137	679	9,193	19	1	23	1.3
Japan	5,457	-5,457	382	14,285	1	-1	62	1.1
Qatar	5,414	-5,414	458	11,821	22	12	103	1.1

(b) Diversification of national legislations and apparent resultant or potential impediments to International trade:

1.Small cardamom is one of the most expensive spice in the world after saffron and vanilla. Trade of small cardamom plays a crucial role in the economy of export as well as importing countries.

2.Import and export take place between many countries. So, establishing international standard criteria based on codex standard is necessary for International trade and consumer support.

Cardamom is traded according to purity, quality specification and forms.

3.There are so many standards available nationally and internationally for small cardamom.

1,ISO 882-1: Cardamom (*Elettaria cardamomum* Maton var. *minuscula* Burkill) Specification, Part 1 – Whole Capsule.

2,ISO 882-2 Cardamom (*Elettaria cardamomum* Maton var. *minuscula* Burkill) Specification, Part 2- Seeds.

3.ISIRI 320-1: Cardamom [*Elettaria cardamomum* (Linnaeus) Maton var. *minuscula* Burkill] – Specification, Part 1: Whole Capsules

4.ISIRI 320-2: Cardamom [*Elettaria cardamomum* (Linnaeus) Maton var. *minuscula* Burkill] – Specification, Part 2: Seeds

5.IS 1987:1984 -Cardamom (capsules and seeds) (Indian standard)

6.European Spice Association Quality Minima Document

7.ASTA cleanliness specifications for spices,seeds and herbs.

This would reduce possible barriers to trade and would provide a comprehensive framework setting out the minimum internationally acceptable requirements for Cardamom.

This new work will provide a recommendation, which countries could use to develop their own quality and grading standards for Cardamom and, when applied internationally, may assist in providing a harmonized approach.

Lack of harmonized and internationally accepted standard for small cardamom will lead to malpractices in the trade. In order to facilitate a fair trade, an internationally accepted codex standard is very essential.

Due to importance the quality control of small cardamom specifications, it is necessary to develop an international harmonized standard.

c) International or regional market potential:

The quantity imported of cardamom in 2017 has been reported 47,889 tones and Annual growths in value of imported between 2016 and 2017 is 41%, which shows international demand for cardamom has been grown (ITC, Trade Map 2017). The major exporters are Guatemala, India, Indonesia, Sri Lanka, Nepal, Malaysia and Tanzania. According to ITC data, the international trade accounted to more than 47,000 tones for about 481,585 US \$ thousands in 2017.

Table 4: Exported value of cardamom, neither crushed nor ground

Exporters	Exported value in 2013	Exported value in 2014	Exported value in 2015	Exported value in 2016	Exported value in 2017
World	317,143	399,539	447,605	392,219	539,339
Guatemala	217,208	240,319	242,474	229,008	365,799
India	32,142	58,007	70,405	65,157	73,980
Nepal	19,190	32,786	42,788	36,285	43,495
Indonesia	10,603	10,036	7,773	6,112	10,978
Singapore	9,531	10,066	11,894	5,425	10,854
Sri Lanka	114	194	954	5,699	5,552
Netherlands	3,771	2,709	2,513	3,524	5,105
Bhutan	68	609	12,423	495	3,410
United Kingdom	1,726	2,228	2,317	3,114	3,410
United Arab Emirates	11,609	21,005	33,349	17,203	2,910
Jordan	750	349	263	718	2,138
Saudi Arabia	1,155	1,866	3,558	2,664	1,757
Honduras	228	820	1,189	2,317	1,483
Guyana	0	0	0	0	1,391
Germany	1,278	1,013	1,058	1,146	1,364
United States of America	405	392	536	624	875
Viet Nam	841	250	200	69	650
France	467	438	289	382	495
Kuwait	195	219	57	432	435
Costa Rica	0	4	4	0	341
Canada	156	134	295	284	307
Oman	0	0	0	7	296
Sweden	201	145	284	281	254
Malaysia	140	78	178	1,732	249
Spain	181	99	165	158	239
Austria	14	39	47	218	221
Myanmar	2,110	13,132	9,913	7,429	184
Italy	128	88	76	79	133
Pitcairn					121
Guam				1	102

Table 5: Exported Quantity of cardamom, neither crushed nor ground

Exporters	2013	2014	2015	2016	2017
	Exported quantity, Tons	Exported quantity, Tons	Exported quantity, Tons	Exported quantity, Tons	Exported quantity, Tons
World	55,976	62,901	59,587	56,905	57,178
Guatemala	38,812	38,989	33,327	35,645	35,695
Indonesia	6,698	7,737	6,246	4,034	6,892
India	2,621	4,230	5,308	4,829	4,698
Nepal	2,173	3,516	2,996	3,011	4,690
Singapore	1,487	1,425	1,638	736	961
Sri Lanka	12	5	116	767	818
Bhutan	5	53	484	38	494
Netherlands	469	352	318	444	481
United Arab Emirates	2,075	4,033	6,064	3,392	454
Honduras	184	218	433	676	370
United Kingdom	117	159	158	275	265
Saudi Arabia	110	326	426	420	249
Jordan	204	78	45	122	242
Myanmar	227	1,188	1,326	1,802	115
Germany	134	112	120	113	110
Guyana	0	0	0	0	107

Table 6: Imported value of cardamom, neither crushed nor ground (Top importers)

Importers	Imported value in 2013	Imported value in 2014	Imported value in 2015	Imported value in 2016	Imported value in 2017
World	314,220	367,876	443,676	340,834	481,464
Saudi Arabia	126,660	114,286	122,364	88,644	121,864
United Arab Emirates	53,409	81,563	106,192	43,971	95,969
India	13,589	34,090	53,990	44,276	38,646
Bangladesh	16,377		35,713	20,144	35,417
Kuwait	9,181	9,313	10,140	9,092	14,914
Pakistan	6,309	9,349	11,124	13,724	14,005
Jordan	7,740	4,630	8,112	8,711	12,536
Singapore	9,674	10,037	11,566	5,709	11,905
United States of America	9,719	7,901	8,740	9,109	10,655
Nepal	649	8,106	2,376	9,023	10,525
Egypt	0	9,767	7,735	8,467	10,205
Viet Nam	702	230	76	98	9,949
United Kingdom	6,763	7,097	6,938	6,329	8,736
Iraq		0	1,787	8,884	7,622
Syrian Arab Republic	6,062	7,912	9,361	5,711	6,935
Germany	3,996	3,944	4,051	4,291	6,254
Netherland	3,090	3,511	3,235	5,095	6,242
Japan	4,791	3,759	4,007	3,361	5,457
Qatar	5,580	2,383	3,580	2,779	5,414
Canada	2,939	1,967	3,254	2,139	3,798
Iran, Islamic Republic of	1,022	625		5,644	3,652
Malaysia	1,669	1,487	2,615	3,721	3,520
Oman	2,456	2,238	2,345	1,889	3,121
Australia	1,301	1,169	1,445	1,444	2,457
Sri Lanka	323	252	479	2,787	2,192
Sudan			0	4,519	2,120
Myanmar	368	524	417	1,009	2,085
Free Zones	601	267	98	514	2,008
Lebanon	1,088	2,078	1,418	1,611	1,921
France	1,208	1,290	1,540	1,510	1,709

Table 7: Imported Quantity of cardamom, neither crushed nor ground

Importers	2013	2014	2015	2016	2017
	Imported quantity, Tons	Imported quantity, Tons	Imported quantity, Tons	Imported quantity, Tons	Imported quantity, Tons
World	39,515	50,261	51,203	46,133	47,889*
United Arab Emirates	6,750	10,872	12,802	5,937	9,226
Saudi Arabia	12,155	11,513	11,005	9,590	8,135
Viet Nam	59	28	9	13	6,398
India	1,845	4,626	4,485	4,399	4,369
Bangladesh	1,765		3,981	3,459	3,737
Nepal	177	1,959	428	1,390	1,481
Jordan	1,980	1,035	1,161	1,322	1,348
Kuwait	833	915	906	992	1,084
Singapore	1,600	1,598	1,491	795	1,069
Syrian Arab Republic	2,145	2,054	2,153	1,661	909
Egypt	0	1,312	915	925	874
United States of America	941	984	969	1,117	856
United Kingdom	698	671	629	592	704
Iraq		0	319	1,571	703
Netherlands	688	712	527	848	679
Germany	615	584	479	547	553
Qatar	546	297	429	400	458

Table 7: Imported Quantity of cardamom, neither crushed nor ground (Continued)

Oman	441	592	544	396	428
Japan	360	365	339	296	382
Malaysia	309	282	341	383	349
Sri Lanka	27	40	59	305	322
Sudan			0	865	285
Canada	314	226	298	191	273
Guatemala	129	109	185	50	236
Turkey	17	20	149	193	229
Free Zones	141	51	10	60	218
Iran, Islamic Republic of	247	159		821	214
Myanmar	31	64	49	140	204

Table 8: Pattern of Export International Trade

Worldwide export data			
Year	Export quantity (in Metric Tons)	Value, US Dollar thousand	Growth rate In Value (%)
2013	55,976	317,907	-
2014	62,901	400,115	+25
2015	59,587	447,612	+12
2016	56,905	392,222	-14
2017	57,178	539,361	+37

Sources: ITC calculations based on UN COMTRADE and ITC statistics.

Table 9: Pattern of Import International Trade

Worldwide import data			
Year	import quantity (In Metric Tons)	Value, US Dollar thousand	Growth rate in Value (%)
2013	39,515	314,220	-
2014	50,261	367,876	+17
2015	51,203	443,676	+20
2016	46,133	340,834	-30
2017	*47,889	481,585	+14

Sources: ITC calculations based on UN COMTRADE and ITC statistics.

*mirror data

Global demand for cardamom is expected to increase in future, mainly on account of increased culinary applications and functional foods. It can lead to increase cardamom trade. Due to the importance of the food safety, hygiene, quality control of cardamom specifications, it's necessary to develop an international harmonized standard.

(d) Amenability of commodity to standardization

The characteristics of cardamom its cultivation to retail sale e.g. cultivar varieties, composition, quality characteristics, processing, packaging, etc. all lead to adequate parameters for the standardization of the product. Taking into account that technical information is available and certain degree of harmonization at

regional/international levels has already been achieved on certain aspects relevant to consumer's protection and trade facilitation as mentioned in point (b).

(e) Coverage of the main consumer protection and trade issues by existing or proposed general standards

There is no general commodity standard covering cardamom under Codex. The proposed standard will heighten consumer protection and facilitate cardamom trade by establishing an internationally agreed quality standard.

Since cardamom is placed in the group of spices category with considerable higher prices (the world's third-most expensive spice), there is always a risk of impurity and manipulation for this valuable product. Thus, need to pay special attention to consumer protection against adulteration.

(f) Number of commodities which would need separate standards including whether raw, semi-processed or processed

A single standard for cardamom will cover all forms of cardamom traded worldwide. The different forms of cardamom like whole capsule ,seed ,ground etc.will be examined under this standard individually.

(g) Work already undertaken by other international organizations in this field and/or suggested by the relevant international intergovernmental body (dies)

The existing standards which may be considered while developing a codex standard for Cardamom are:

- ISO 882 Cardamom [Elettaria cardamomum (Linnaeus) Maton var. minuscula Burkill] – Specification Part 1: Whole Capsules
- ISO 882-2 Cardamom [Elettaria cardamomum (Linnaeus) Maton var. minuscula Burkill] - Specification Part 2: Seeds

5. Relevance to the Codex strategic objectives

The elaboration of a Codex standard for cardamom is according to strategic objectives that to promote the maximum application of codex standards by countries in their national legislation and to facilitate international trade by protecting the health of the consumers. This standard is important to guarantee quality, as well as providing new opportunity for the producing this healthy and beneficial products and promoting international market.

Therefore this proposal is consistent with the Strategic Plan of the Codex Alimentarius Commission 2014-2019, in particular strategic objectives 1.1, 1.3, 2.3 and 3.1.

Goal 2- Promoting Widest and Consistent application of scientific principles and Risk analysis

The proposed work will promote the elaboration of Codex commodity standards based on the rigorous scientific analysis of collected data

This Codex Standard will facilitate fair trade of cardamom, as the quality, purity parameters and food safety. The purity of cardamom allows to provide proper criteria for the quality control of these product.

So, elaborating of this standard can help to avoid the risks such as lack of Good Hygienic Production, non-compliance with grading, adding artificial color. In addition, this proposed standard can be a reference for solving food safety issues such as microbial contamination, heavy metals, contaminants, residue pesticides, food additives

6. Information on the relation between the proposal and other existing Codex documents.

This is proposed as a new global standard and has no relation to any other existing Codex text on this item, except that this standard will make reference to relevant standards and related texts developed by General Subject Committees as follows:

- Principles and Guidelines for the Establishment and Application of Microbiological Criteria for Foods (CAC/GL 21-1997)
- General Principles of Food Hygiene (CAC/RCP 1-1969)
- Data bases related to the maximum limits for pesticides residues issued by Codex Committee on Pesticides Residues in Food (CCPR).

- General Standard for Contaminants and Toxins in Food and Feed (CODEX STAN 193-1995)
- Code of Hygienic Practice for Spices and Dried Aromatic Herbs (CAC/RCP 42-1995)

7. Identification of any need for any requirements for and availability of expert scientific advice

No expert scientific advice is foreseen at this stage. Published research documents by international bodies will be referred in the process of preparing the standard, if found necessary.

8. Identification of any need for technical input to the standard from external bodies so that this can be planned for.

The technical inputs from other external bodies such as International Organization for Standardization (ISO), American Spice trade Association (ASTA) and European Spice Association (ESA) shall be welcomed for this work.

9. Proposed Time Schedule

It is expected that the development of this standard would be conducted in three CCSCH sessions or less, depending on the agreement reached by the Committee.