Joint FAO/WHO Food Standards Programme

CODEX ALIMENTARIUS COMMISSION

PROCEDURAL MANUAL Eighth Edition



FOOD AND AGRICULTURE ORGANIZATION OF THE UNITED NATIONS

WORLD HEALTH ORGANIZATION



For further information on the activities of the Codex Alimentarius Commission, please contact the Secretariat of the Joint FAO/WHO Food Standards Programme at the following address:

Secretariat of the Joint FAO/WHO Food Standards Programme Food and Agriculture Organization of the United Nations Viale delle Terme di Caracalla 00100 Rome Italy Telephone: (39-6) 52251 Telefax: (39-6) 52254593 Telex: 625852 or 625853 E-mail (INTERNET): FAO-CODEX@CGNET.COM

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CODEX ALIMENTARIUS COMMISSION PROCEDURAL MANUAL

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Introduction

The Procedural Manual of the Codex Alimentarius Commission is intended to help Member governments participate effectively in the work of the Joint FAO/WHO Food Standards Programme. The Manual is particularly useful for national delegations attending Codex meetings and for international organizations attending as observers. It will also be useful for Member Governments which wish to participate in Codex work by correspondence.

Section I sets out the Commission's basic Rules of Procedure and the other internal procedures necessary to achieve the Commission's objectives. These include the procedures for the elaboration of Codex Standards and related texts, general principles and guidelines for the acceptance of Codex standards by governments, and some basic definitions.

Section II is devoted to guidelines for the efficient operation of Codex Committees. These Committees are organized and operated by Member Governments designated by the Commission. It describes how standards are set out in a uniform manner, describes a uniform reference system for Codex documents and working papers, and provides a number of general principles for formulating key sections of Codex standards.

Section III lists the Commission's subsidiary bodies with their Terms of Reference. It also gives the Membership of the Commission (144 Member countries in July 1993) together with the addresses of Codex Contact Points.

This Eighth Edition of the Procedural Manual was prepared by the Secretariat following the Twentieth Session of the Codex Alimentarius Commission, Geneva, 1993. Further information concerning the Codex Alimentarius Commission and its Subsidiary Bodies can be obtained from the Secretary, Codex Alimentarius Commission, Joint FAO/WHO Food Standards Programme, FAO, 00100 - Rome, Italy.

SECTION I

Statutes

Rules of Procedure

Elaboration Procedures for Codex Standards

General Principles and Acceptance of Codex Standards

Definitions

Contents of this Section

The Statutes and Rules of Procedure of the Codex Alimentarius Commission were first established by FAO Conference and the World Health Assembly in 1961/62 when the Commission itself was established. The Statutes were revised in 1966. The Rules of Procedure were amended on several occasions, the last time being in 1970. The Statutes form the legal basis of the Commission's work and provide its mandate or terms of reference. The Rules of Procedure describe the formal working procedures appropriate to an intergovernmental body.

The Procedure for the Elaboration of Codex Standards describes the way by which Codex standards are prepared and the various Steps in the process which ensure comprehensive review of draft standards by governments and other interested parties. It was comprehensively revised in 1993 to provide a uniform elaboration procedure for all Codex standards and related texts. The Procedure allows the use of a "fast-track" approach in cases where urgent action is needed.

The General Principles of the Codex Alimentarius define the Scope and the purpose of Codex Standards and the way by which governments indicate their formal acceptance of the Standards. The Guidelines on Acceptance provide additional information to Member governments on the procedures regarding acceptance.

This Section concludes with Definitions for the Purpose of the Codex Alimentarius which assist in the uniform interpretation of these texts.

STATUTES OF THE CODEX ALIMENTARIUS COMMISSION

- 5 .-

Article 1

The Codex Alimentarius Commission shall, subject to Article 5 below, be responsible for making proposals to, and shall be consulted by, the Directors-General of the Food and Agriculture Organization (FAO) and the World Health Organization (WHO) on all matters pertaining to the implementation of the Joint FAO/WHO Food Standards Programme, the purpose of which is:

- (a) protecting the health of the consumers and ensuring fair practices in the food trade;
- (b) promoting coordination of all food standards work undertaken by international governmental and non-governmental organizations;
- (c) determining priorities and initiating and guiding the preparation of draft standards through and with the aid of appropriate organizations;
- (d) finalizing standards elaborated under (c) above and, after acceptance by governments, publishing them in a Codex Alimentarius either as regional or world-wide standards, together with international standards already finalized by other bodies under (b) above, wherever this is practicable;
- (e) amending published standards, after appropriate survey in the light of developments.

Statutes

Article 2

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Membership of the Commission is open to all Member Nations and Associate Members of FAO and WHO which are interested in international food standards. Membership shall comprise such of these nations as have notified the Director-General of FAO or of WHO of their desire to be considered as Members.

Article 3

Any Member Nation or Associate Member of FAO or WHO which is not a Member of the Commission but has a special interest in the work of the Commission, may, upon request communicated to the Director-General of FAO or WHO, as appropriate, attend sessions of the Commission and of its subsidiary bodies and *ad hoc* meetings as observers.

Article 4

Nations which, while not Member Nations or Associate Members of FAO or WHO, are members of the United Nations, may be invited on their request to attend meetings of the Commission as observers in accordance with the provisions of FAO and WHO relating to the grant of observer status to nations.

Article 5

The Commission shall report and make recommendations to the Conference of FAO and the appropriate body of WHO through their respective Directors-General. Copies of reports, including any conclusions and recommendations, will be circulated to interested Member Nations and international organizations for their information as soon as they become available. Codex Alimentarius Commission Procedural Manual

Statutes

Article 6

The Commission shall establish an Executive Committee whose composition should ensure an adequate representation of the various geographical areas of the world to which the Members of the Commission belong. Between sessions, the Executive Committee shall act as the Executive organ of the Commission.

Article 7

The Commission may establish such other subsidiary bodies as it deems necessary for the accomplishment of its task, subject to the availability of the necessary funds.

Article 8

The Commission may adopt and amend its own Rules of Procedure which shall come into force upon approval by the Directors-General of FAO and WHO, subject to such confirmation as may be prescribed by the procedures of these Organizations.

Article 9

The operating expenses of the Commission and of its subsidiary bodies, other than those for which a Member has accepted chairmanship, shall be borne by the budget of the Joint FAO/WHO Food Standards Programme which shall be administered by FAO on behalf of the two Organizations in accordance with the financial regulations of FAO. The Directors-General of FAO and WHO shall jointly determine the respective portion of the costs of the Programme to be borne by each Organization and prepare the corresponding annual expenditure estimates for inclusion in the Regular Budgets of the two Organizations for approval by the appropriate governing bodies.



Article 10

All expenses (including those relating to meetings, documents and interpretation) involved in preparatory work on draft standards undertaken by Members of the Commission, either independently or upon recommendation of the Commission, shall be defrayed by the government concerned. Within the approved budgetary estimates, the Commission may, however, recommend that a specified part of the costs of the preparatory work undertaken by the government on behalf of the Commission be recognized as operating expenses of the Commission.

RULES OF PROCEDURE OF THE CODEX ALIMENTARIUS COMMISSION

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Rule I - Membership

1. Membership of the Joint FAO/WHO Codex Alimentarius Commission, hereinafter referred to as "the Commission", is open to all Member Nations and Associate Members of FAO and/or WHO.

2. Membership shall comprise such eligible nations as have notified the Director-General of FAO or of WHO of their desire to be considered Members of the Commission.

3. Each Member of the Commission shall communicate to the Director-General of FAO or of WHO the names of its representative and where possible other members of its delegation before the opening of each session of the Commission.

Rule II - Officers

1. The Commission shall elect a Chairman and three Vice-Chairmen from among the representatives, alternates and advisers (hereinafter referred to as "delegates") of the Members of the Commission; it being understood that no delegate shall be eligible without the concurrence of the head of his delegation. They shall be elected at each session and shall hold office from the end of the session at which they were elected until the end of the following regular session. The Chairman and Vice-Chairmen shall be eligible for re-election but after having served two consecutive terms shall be ineligible to hold such office for the next succeeding term.

2. The Chairman, or in his absence a Vice-Chairman, shall preside at meetings of the Commission and exercise such other function as may be

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required to facilitate the work of the Commission. A Vice-Chairman acting as Chairman shall have the same powers and duties as the Chairman.

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3. When neither the Chairman nor the Vice-Chairman are able to serve and, on the request of the outgoing Chairman, during elections for the Chairman, the Directors-General of FAO and WHO shall appoint a staff member to act as Chairman, until either a temporary Chairman or a new Chairman has been elected. Any temporary Chairman so elected shall hold office until the Chairman or one of the Vice-Chairmen is able to serve again.

- 4. (a) The Commission may appoint a Coordinator from among the delegates of the Members of the Commission for any of the geographic locations enumerated in Rule III.1 (hereinafter referred to as 'regions') or for any group of countries specifically enumerated by the Commission (hereinafter referred to as 'groups of countries'), whenever it may find, on the basis of a proposal of a majority of the Members of the Commission which constitute the region or group, that work for the Codex Alimentarius in the countries concerned so requires.
 - (b) Appointments of Coordinators shall be made exclusively on the proposal of a majority of the Members of the Commission which constitute the region or group of countries concerned. Coordinators shall hold office from the end of the session of the Commission at which they were elected until not later than the end of the third succeeding regular session, the precise term being determined by the Commission in each instance. After having served two consecutive terms, the Coordinators shall be ineligible to hold such office for the next succeeding term.
 - (c) The functions of the Coordinators shall be to assist and coordinate the work of the Codex Committees set up under Rule IX.1(b)(i) in

their region or group of countries, in the preparation of draft standards for submission to the Commission. They shall report to the Chairman of the Commission.

(d) Where a Coordinating Committee has been set up under Rule IX.1(b)(ii), the Coordinator of the region involved shall be chairman of the Committee.

5. The Commission may appoint one or more rapporteurs from among the delegates of the Members of the Commission.

6. The Directors-General of FAO and WHO shall be requested to appoint from the staffs of the organization a Secretary of the Commission and such other officials, likewise responsible to them, as may be necessary to assist the officers and the Secretary in performing all duties that the work of the Commission may require.

Rule III - Executive Committee

1. The Executive Committee shall consist of the Chairman and Vice-Chairmen of the Commission together with six further members, elected by the Commission at regular sessions from among the Members of the Commission, one each coming from the following geographic locations: Africa, Asia, Europe, Latin America and the Caribbean, North America, South-West Pacific; it being understood that not more than one delegate from any one country shall be a member of the Executive Committee. Members elected on a geographic basis shall hold office from the end of the session of the Commission at which they were elected until the end of the second succeeding regular session and shall be eligible for re-election, but after having served two consecutive terms shall be ineligible to hold such office for the next succeeding term.

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2. The Executive Committee shall, between sessions of the Commission, act on behalf of the Commission as its executive organ. In particular the Executive Committee may make proposals to the Commission regarding the general orientation and programme of work of the Commission, study special problems and help implement the programme as approved by the Commission. The Executive Committee may also exercise, when it shall deem it to be essential and subject to confirmation by the next session of the Commission, the Commission's powers under Rule IX.1(b)(i), Rule IX.5 insofar as it refers to bodies established under Rule IX.1(b)(i), and Rule IX.10, insofar as it refers to the designation of the Members who shall be responsible for appointing Chairmen to subsidiary bodies established under Rule IX.1(b)(i).

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3. The Chairman and Vice-Chairmen of the Commission shall be respectively the Chairman and Vice-Chairmen of the Executive Committee.

4. Sessions of the Executive Committee may be convened as often as necessary by the Directors-General of FAO and WHO, in consultation with the Chairman. The Executive Committee shall normally meet immediately prior to each session of the Commission.

5. The Executive Committee shall report to the Commission.

Rule IV - Sessions

1. The Commission shall in principle hold one regular session each year at the Headquarters of either FAO or WHO. Additional sessions shall be held as considered necessary by the Directors-General of FAO and WHO after consultation with the Chairman of the Executive Committee.

2. Sessions of the Commission shall be convened and the place of the meeting shall be determined by the Directors-General of FAO and WHO

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after consultation where appropriate, with the authorities of the host country.

3. Notice of the date and place of each session of the Commission shall be communicated to all Members of the Commission at least two months before the session.

4. Each Member of the Commission shall have one representative, who may be accompanied by one or more alternates and advisers.

5. Meetings of the Commission shall be held in public, unless the Commission decides otherwise.

6. The majority of the Members of the Commission shall constitute a quorum for the purposes of making recommendations for amendments to the Statutes of the Commission and of adopting amendments of, or additions to, the present Rules in accordance with Rule XIII.1. For all other purposes the majority of the Members of the Commission attending the session shall constitute a quorum, provided that such a majority shall be not less than 20 percent of the total membership of the Commission, nor less than 25 Members. In addition, in the case of amendment or adoption of a proposed standard for a given region or group of countries, the quorum of the Commission shall include one third of the Members belonging to the region or group of countries concerned.

Rule V - Agenda

1. The Directors-General of FAO and WHO, after consultation with the Chairman of the Commission or with the Executive Committee, shall prepare a Provisional Agenda for each session of the Commission.

2. The first item on the Provisional Agenda shall be the adoption of the Agenda.

Rules of Procedure

3. Any Member of the Commission may request the Directors-General of FAO or WHO to include specific items in the Provisional Agenda.

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4. The Provisional Agenda shall be circulated by the Directors-General of FAO or WHO to all Members of the Commission at least two months before the opening of the session.

5. Any Member of the Commission, and the Directors-General of FAO and WHO, may, after the dispatch of the Provisional Agenda, propose the inclusion of specific items in the Agenda with respect to matters of an urgent nature. These items shall be placed on a supplementary list, which, if time permits before the opening of the session, shall be dispatched by the Directors-General of FAO and WHO to all Members of the Commission, failing which the supplementary list shall be communicated to the Chairman for submission to the Commission.

6. No items included in the Agenda by the governing bodies or the Directors-General of FAO and WHO shall be deleted therefrom. After the Agenda has been adopted, the Commission may, by a two-thirds majority of the votes cast, amend the Agenda by the deletion, addition or modification of any other item.

7. Documents to be submitted to the Commission at any session shall be furnished by the Directors-General of FAO and WHO to all Members of the Commission, to the other eligible Nations attending the session as observers and to the non-member nations and international organizations invited as observers thereto, in principle at least two months prior to the session at which they are to be discussed.

Rules of Procedure

Rule VI - Voting and Procedures

1. Subject to the provisions of paragraph 3 of this rule, each Member of the Commission shall have one vote. An alternate or adviser shall not have the right to vote except where substituting for the representative.

2. Except as otherwise provided in these rules, decisions of the Commission shall be taken by a majority of the votes cast.

3. At the request of a majority of the Members of the Commission constituting a given region or a group of countries that a standard be elaborated, the standard concerned shall be elaborated as a standard primarily intended for that region or group of countries. When a vote is taken on the elaboration, amendment or adoption of a draft standard primarily intended for a region or group of countries, only Members belonging to that region or group of countries may take part in the voting. The adoption of the standard may, however, take place only after submission of the draft text to all Members of the Commission for comments. The provisions of this paragraph shall not prejudice the elaboration or adoption of a corresponding standard with a different territorial scope.

4. Subject to the provisions of paragraph 5 of this Rule, any Member of the Commission may request a roll-call vote, in which case the vote of each Member shall be recorded.

5. Elections shall be decided by secret ballot, except that, where the number of candidates does not exceed the number of vacancies, the Chairman may submit to the Commission that the election be decided by clear general consent. Any other matter shall be decided by secret ballot if the Commission so determines.

6. Formal proposals relating to items of the Agenda and amendments thereto shall be introduced in writing and handed to the Chairman, who shall circulate them to representatives of Members of the Commission.

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7. The provisions of Rule XII of the General Rules of FAO shall apply *mutatis mutandis* to all matters which are not specifically dealt with under Rule VI of the present Rules.

Rule VII - Observers

1. Any Member Nation and any Associate Member of FAO or WHO which is not a Member of the Commission but has a special interest in the work of the Commission, may, upon request communicated to the Director-General of FAO or WHO, attend sessions of the Commission and of its subsidiary bodies as an observer. It may submit memoranda and participate without vote in the discussion.

2. Nations which, while not Member Nations or Associate Members of FAO or WHO, are Members of the United Nations, may, upon their request and subject to the provisions relating to the granting of observer status to nations adopted by the Conference of FAO and the World Health Assembly, be invited to attend in an observer capacity sessions of the Commission and of its subsidiary bodies. The status of nations invited to such sessions shall be governed by the relevant provisions adopted by the Conference of FAO.

3. Any Member of the Commission may attend as an observer the sessions of the subsidiary bodies and may submit memoranda and participate without vote in the discussions.

4. Subject to the provisions of Rule VII.5 the Directors-General of FAO or WHO may invite intergovernmental and international non-governmental organizations to attend as observers sessions of the Commission and of its subsidiary bodies.

5. Participation of international organizations in the work of the Commission, and the relations between the Commission and such organizations shall be governed by the relevant provisions of the Constitutions of FAO or WHO, as well as by the applicable regulations of FAO or WHO on relations with international organizations; such relations shall be handled by the Director-General of FAO or of WHO as appropriate.

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Rule VIII - Records and Reports

1. At each session the Commission shall approve a report embodying its views, recommendations and conclusions, including when requested a statement of minority views. Such other records for its own use as the Commission may on occasion decide shall also be maintained.

2. The report of the Commission shall be transmitted to the Directors-General of FAO and WHO at the close of each session, who shall circulate it to the Members of the Commission, to other countries and to organizations that were represented at the session, for their information, and upon request to other Member Nations and Associate Members of FAO and WHO.

3. Recommendations of the Commission having policy, programme or financial implications for FAO and/or WHO shall be brought by the Directors-General to the attention of the governing bodies of FAO and/or WHO for appropriate action.

4. Subject to the provisions of the preceding paragraph, the Directors-General of FAO and WHO may request Members of the Commission to supply the Commission with information on action taken on the basis of recommendations made by the Commission. - 18 -

Rule IX - Subsidiary Bodies

- 1. The Commission may establish the following types of subsidiary bodies:
 - (a) subsidiary bodies which it deems necessary for the accomplishment of its work in the finalization of draft standards;
 - (b) subsidiary bodies in the form of:
 - (i) Codex Committees for the preparation of draft standards for submission to the Commission, whether intended for world-wide use, for a given region or for a group of countries specifically enumerated by the Commission.
 - (ii) Coordinating Committees for regions or groups of countries which shall exercise general coordination in the preparation of standards relating to such regions or groups of countries and such other functions as may be entrusted to them.

2. Subject to paragraph 3 below, membership in these subsidiary bodies shall consist, as may be determined by the Commission, either of such Members of the Commission as have notified the Directors-General of FAO or WHO of their desire to be considered as Members thereof, or of selected Members designated by the Commission.

3. Membership of subsidiary bodies established under Rule IX.1(b)(i) for the preparation of draft standards intended primarily for a region or group of countries, shall be open only to Members of the Commission belonging to such a region or group of countries. 4. Representatives of members of subsidiary bodies shall, insofar as possible, serve in a continuing capacity and shall be specialists active in the fields of the respective subsidiary bodies.

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5. Subsidiary bodies may only be established by the Commission except where otherwise provided in these Rules. Their terms of reference and reporting procedures shall be determined by the Commission, except where otherwise provided in these Rules.

6. Sessions of subsidiary bodies shall be convened by the Directors-General of FAO and WHO:

- (a) in the case of bodies established under Rule IX.1(a), in consultation with the Chairman of the Commission;
- (b) in the case of bodies established under Rule IX.1(b)(i) (Codex Committees), in consultation with the chairman of the respective Codex Committee and also, in the case of Codex Committees for the preparation of draft standards for a given region or group of countries, with the Coordinator, if a Coordinator has been appointed for the region or group of countries concerned;
- (c) in the case of bodies established under Rule IX.1(b)(ii) (Coordinating Committees), in consultation with the Chairman of the Coordinating Committee.

7. The Directors-General of FAO and WHO shall determine the place of meeting of bodies established under Rule IX.1(a) and Rule IX.1(b)(ii) after consultation, where appropriate, with the host country concerned and, in the case of bodies established under Rule IX.1(b)(ii), after consultation with the Coordinator for the region or group of countries concerned, if any, or with the Chairman of the Coordinating Committee.

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Rules of Procedure

8. Notice of the date and place of each session of bodies established under Rule IX.1(a) shall be communicated to all Members of the Commission at least two months before the session.

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9. The establishment of subsidiary bodies under Rule IX.1(a) and Rule IX.1(b)(ii) shall be subject to the availability of the necessary funds, as shall the establishment of subsidiary bodies under Rule IX.1(b)(i) when any of their expenses are proposed to be recognized as operating expenses within the budget of the Commission in accordance with Article 10 of the Statutes of the Commission. Before taking any decision involving expenditure in connection with the establishment of such subsidiary bodies, the Commission shall have before it a report from the Director-General of FAO and/or WHO, as appropriate, on the administrative and financial implications thereof.

10. The Members who shall be responsible for appointing Chairmen of subsidiary bodies established under Rule IX.1(b)(i) shall be designated at each session by the Commission, except where otherwise provided in these Rules, and shall be eligible for re-designation. All other officers of subsidiary bodies shall be elected by the body concerned and shall be eligible for re-election.

11. The Rules of Procedure of the Commission shall apply *mutatis mutandis* to its subsidiary bodies.

Rule X - Elaboration of Standards

1. Subject to the provisions of these Rules of Procedure, the Commission may establish the procedures for the elaboration of world-wide standards and of standards for a given region or group of countries, and, when necessary, amend such procedures.

Rule XI - Budget and Expenses

1. The Directors-General of FAO and WHO shall prepare for consideration by the Commission at its regular sessions an estimate of expenditure based on the proposed programme of work of the Commission and its subsidiary bodies, together with information concerning expenditures for the previous financial period. This estimate, with such modifications as may be considered appropriate by the Directors-General in the light of recommendations made by the Commission, shall subsequently be incorporated in the Regular Budgets of the two Organizations for approval by the appropriate governing bodies.

2. The estimate of expenditure shall make provisions for the operating expenses of the Commission and the subsidiary bodies of the Commission established under Rule IX.1(a) and IX.1(b)(ii) and for the expenses relating to staff assigned to the Programme and other expenditures incurred in connection with the servicing of the latter.

3. The operating costs of subsidiary bodies established under Rule IX.1(b)(i) (Codex Committees) shall be borne by each Member accepting chairmanship of such a body. The estimate of expenditure may include a provision for such costs involved in preparatory work as may be recognized as operating expenses of the Commission in accordance with the provisions of Article 10 of the Statutes of the Commission.

4. Expenses incurred in connection with attendance at sessions of the Commission and its subsidiary bodies and travel of delegations of the Members of the Commission and of observers referred to in Rule VII, shall be borne by the governments or organizations concerned. Should experts be invited by the Directors-General of FAO or WHO to attend sessions of the Commission and its subsidiary bodies in their individual capacity, their

expenses shall be borne out of the regular budgetary funds available for the work of the Commission.

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Rule XII - Languages

1. The languages of the Commission and of its subsidiary bodies set up under Rule IX.1(a) shall be not less than three of the working languages, as shall be determined by the Commission, which are working languages both of FAO and of the Health Assembly of WHO.

2. Notwithstanding the provisions of paragraph 1 above, other languages which are working languages either of FAO or of the Health Assembly of WHO may be added by the Commission if

- (a) the Commission has before it a report from the Directors-General of FAO and WHO on the policy, financial and administrative implications of the addition of such languages; and
- (b) the addition of such languages has the approval of the Directors-General of FAO and WHO.

3. Where a representative wishes to use a language other than a language of the Commission he shall himself provide the necessary interpretation and/or translation into one of the languages of the Commission.

4. Without prejudice to the provisions of paragraph 3 of this Rule, the languages of subsidiary bodies set up under Rule IX.1(b) shall include at least two of the languages of the Commission.

Rule XIII - Amendments and Suspension of Rules

1. Amendments of or additions to these Rules may be adopted by a two-thirds majority of the votes cast, provided that 24 hours' notice of the

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Rules of Procedure

proposal for the amendment or addition has been given. Amendments of or additions to these Rules shall come into force upon approval by the Directors-General of FAO and WHO, subject to such confirmation as may be prescribed by the procedures of the two Organizations.

2. The Rules of the Commission, other than Rule I, Rule II.1, 2, 3 and 6, Rule III, Rule IV.2 and 6, Rule V.1, 4 and 6, Rule VI.1, 2 and 3, Rule VII, Rule VIII.3 and 4, Rule IX.5, 7 and 9, Rule XI, Rule XIII and Rule XIV, may be suspended by the Commission by a two-thirds majority of the votes cast, provided that 24 hours' notice of the proposal for suspension has been given. Such notice may be waived if no representative of the Members of the Commission objects.

Rule XIV - Entry into force

1. In accordance with Article 8 of the Statutes of the Commission, these Rules of Procedure shall come into force upon approval by the Directors-General of FAO and WHO, subject to such confirmation as may be prescribed by the procedures of the two Organizations. Pending the coming into force of these Rules, they shall apply provisionally.

PROCEDURES FOR THE ELABORATION OF CODEX STANDARDS AND RELATED TEXTS

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Note: Throughout this text the word "Standard" is meant to include any of the recommendations of the Commission intended to be submitted to Governments for <u>acceptance</u>. Except for provisions relating to acceptance, the Procedures apply *mutatis mutandis* to codes of practice and other texts of an advisory nature.

INTRODUCTION

1. The full procedure for the elaboration of Codex standards is as follows. The Commission decides, taking into account the "Criteria for the Establishment of Work Priorities and for the Establishment of Subsidiary Bodies", that a standard should be elaborated and also which subsidiary body or other body should undertake the work. Decisions to elaborate standards may also be taken by subsidiary bodies of the Commission in accordance with the above-mentioned criteria subject to subsequent approval by the Commission or its Executive Committee at the earliest possible opportunity. The Secretariat arranges for the preparation of a "proposed draft standard" which is circulated to governments for comments and is then considered in the light of these by the subsidiary body concerned which may present the text to the Commission as a "draft standard". If the Commission adopts the "draft standard" it is sent to governments for further comments and in the light of these and after further consideration by the subsidiary body concerned, the Commission reconsiders the draft and may adopt it as a "Codex standard". The procedure is described in Part 1 of this document.

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2. The Commission or the Executive Committee, or any subsidiary body, subject to the confirmation of the Commission or the Executive Committee may decide that the urgency of elaborating a Codex Standard is such that an accelerated elaboration procedure should be followed. While taking this decision, all appropriate matters shall be taken into consideration, including the likelihood of new scientific information becoming available in the immediate future. The accelerated elaboration procedure is described in Part 2 of this document.

3. The Commission or the subsidiary body or other body concerned may decide that the draft be returned for further work at any appropriate previous Step in the Procedure. The Commission may also decide that the draft be held at Step 8.

4. The Commission may authorize, on the basis of two-thirds majority of votes cast, the omission of Steps 6 and 7, where such an omission is recommended by the Codex Committee entrusted with the elaboration of the draft. Recommendations to omit steps shall be notified to Members and interested international organizations as soon as possible after the session of the Codex Committee concerned. When formulating recommendations to omit Steps 6 and 7, Codex Committees shall take all appropriate matters into consideration, including the need for urgency, and the likelihood of new scientific information becoming available in the immediate future.

5. The Commission may at any stage in the elaboration of a standard entrust any of the remaining Steps to a Codex Committee or other body different from that to which it was previously entrusted. 6. It will be for the Commission itself to keep under review the revision of "Codex standards". The procedure for revision should, *mutatis mutandis*, be that laid down for the elaboration of Codex standards, except that the Commission may decide to omit any other step or steps of that Procedure where, in its opinion, an amendment proposed by a Codex Committee is either of an editorial nature or of a substantive nature but consequential to provisions in similar standards adopted by the Commission at Step 8.

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7. Codex standards are published and sent to governments for acceptance. They are also sent to international organizations to which competence in the matter has been transferred by their Member States. See Part 3 of this document. Details of Government acceptances are published periodically by the Commission's Secretariat.

PART 1:

UNIFORM PROCEDURE FOR THE ELABORATION OF CODEX STANDARDS AND RELATED TEXTS

STEPS 1, 2 AND 3

(1) The Commission decides, taking into account the "Criteria for the Establishment of Work Priorities and for the Establishment of Subsidiary Bodies", to elaborate a Worldwide Codex Standard and also decides which subsidiary body or other body should undertake the work. A decision to elaborate a Worldwide Codex Standard may also be taken by subsidiary bodies of the Commission in accordance with the above-mentioned criteria, subject to subsequent approval by the Commission or its Executive Committee at the earliest possible opportunity. In the case of Codex Regional Standards, the Commission shall base its decision on the proposal of the majority of Members belonging to a given region or group of countries submitted at a session of the Codex Alimentarius Commission.

(2) The Secretariat arranges for the preparation of a proposed draft standard. In the case of Maximum Limits for Residues of Pesticides or Veterinary Drugs, the Secretariat distributes the recommendations for maximum limits, when available from the Joint Meetings of the FAO Panel of Experts on Pesticide Residues in Food and the Environment and the WHO Panel of Experts on Pesticide Residues (JMPR), or the Joint FAO/WHO Expert Committee on Food Additives (JECFA). In the cases of milk and milk products or individual standards for cheeses, the Secretariat distributes the recommendations of the International Dairy Federation (IDF).

(3) The proposed draft standard is sent to Members of the Commission and interested international organizations for comment on all aspects including possible implications of the proposed draft standard for their economic interests.

STEP 4

The comments received are sent by the Secretariat to the subsidiary body or other body concerned which has the power to consider such comments and to amend the proposed draft standard.

STEP 51

The proposed draft standard is submitted through the Secretariat to the Commission or to the Executive Committee with a view to its adoption as a draft standard. In taking any decision at this step, the Commission or

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¹ Without prejudice to any decision that may be taken by the Commission at Step 5, the proposed draft standard may be sent by the Secretariat for government comment prior to its consideration at Step 5, when, in the opinion of the subsidiary body or other body concerned, the time between the relevant session of the Commission and the subsequent session of the subsidiary or other body concerned requires such action in order to advance the work.

the Executive Committee will give due consideration to any comments that may be submitted by any of its Members regarding the implications which the proposed draft standard or any provisions thereof may have for their economic interests. In the case of Regional Standards, all Members of the Commission may present their comments, take part in the debate and propose amendments, but only the majority of the Members of the region or group of countries concerned attending the session can decide to amend or adopt the draft. In taking any decisions at this step, the Members of the region or group of countries concerned will give due consideration to any comments that may be submitted by any of the Members of the Commission regarding the implications which the proposed draft standard or any provisions thereof may have for their economic interests.

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STEP 6

The draft standard is sent by the Secretariat to all Members and interested international organizations for comment on all aspects, including possible implications of the draft standard for their economic interests.

STEP 7

The comments received are sent by the Secretariat to the subsidiary body or other body concerned, which has the power to consider such comments and amend the draft standard.

STEP 8

The draft standard is submitted through the Secretariat to the Commission together with any written proposals received from Members and interested international organizations for amendments at Step 8 with a view to its adoption as a Codex standard. In the case of Regional standards, all Members and interested international organizations may present their comments, take part in the debate and propose amendments but only the majority of Members of the region or group of countries concerned attending the session can decide to amend and adopt the draft.

Elaboration Procedure

PART 2: UNIFORM ACCELERATED PROCEDURE FOR THE ELABORATION OF CODEX STANDARDS AND RELATED TEXTS

STEPS 1, 2 AND 3

(1) The Commission or the Executive Committee between Commission sessions, on the basis of a two-thirds majority of votes cast, taking into account the "Criteria for the Establishment of Work Priorities and for the Establishment of Subsidiary Bodies", shall identify those standards which shall be the subject of an accelerated elaboration process.¹ The identification of such standards may also be made by subsidiary bodies of the Commission, on the basis of a two-thirds majority of votes cast, subject to confirmation at the earliest opportunity by the Commission or its Executive Committee by a two-thirds majority of votes cast.

(2) The Secretariat arranges for the preparation of a proposed draft standard. In the case of Maximum Limits for Residues of Pesticides or Veterinary Drugs, the Secretariat distributes the recommendations for maximum limits, when available from the Joint Meetings of the FAO Panel of Experts on Pesticide Residues in Food and the Environment and the WHO Panel of Experts on Pesticide Residues (JMPR), or the Joint FAO/WHO Expert Committee on Food Additives (JECFA). In the cases of milk and milk products or individual standards for cheeses, the Secretariat distributes the recommendations of the International Dairy Federation (IDF).

¹ Relevant considerations could include, but need not be limited to, matters concerning new scientific information; new technology(ies); urgent problems related to trade or public health; or the revision or up-dating of existing standards.

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(3) The proposed draft standard is sent to Members of the Commission and interested international organizations for comment on all aspects including possible implications of the proposed draft standard for their economic interests. When standards are subject to an accelerated procedure, this fact shall be notified to the Members of the Commission and the interested international organizations.

STEP 4

The comments received are sent by the Secretariat to the subsidiary body or other body concerned which has the power to consider such comments and to amend the proposed draft standard.

STEP 5

In the case of standards identified as being subject to an accelerated elaboration procedure, the draft standard is submitted through the Secretariat to the Commission together with any written proposals received from Members and interested international organizations for amendments with a view to its adoption as a Codex standard. In taking any decision at this step, the Commission will give due consideration to any comments that may be submitted by any of its Members regarding the implications which the proposed draft standard or any provisions thereof may have for their economic interests.

PART 3

SUBSEQUENT PROCEDURE CONCERNING PUBLICATION AND ACCEPTANCE OF CODEX STANDARDS

The Codex standard is published and issued to all Member States and Associate Members of FAO and/or WHO and to the international organizations concerned. Members of the Commission and international organizations to which competence in the matter has been transferred by their Member States notify the Secretariat of their acceptance of the Codex standard in accordance with the acceptance procedure laid down in paragraph 4, paragraph 5 or in paragraph 6 of the General Principles of the Codex Alimentarius, whichever is appropriate. Member States and Associate Members of FAO and/or WHO that are not Members of the Commission are invited to notify the Secretariat if they wish to accept the Codex standard.

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The Secretariat publishes periodically details of notifications received from governments and from international organizations to which competence in the matter has been transferred by their Member States with respect to the acceptance or otherwise of Codex standards and in addition to this information an appendix for each Codex standard (a) listing the countries in which products conforming with such standard may be freely distributed, and (b) where applicable, stating in detail all specified deviations which may have been declared in respect to the acceptance.

The above-mentioned publications will constitute the Codex Alimentarius.

The Secretariat examines deviations notified by governments and reports periodically to the Codex Alimentarius Commission concerning possible amendments to standards which might be considered by the Commission in accordance with the Procedure for the Revision and Amendment of Recommended Codex Standards.

SUBSEQUENT PROCEDURE CONCERNING PUBLICATION, ACCEPTANCE AND POSSIBLE EXTENSION OF TERRITORIAL APPLICATION OF THE STANDARD

The Codex Regional Standard is published and issued to all Member States and Associate Members of FAO and/or WHO and to the international organizations concerned. Members of the region or group of countries concerned notify the Secretariat of their acceptance of the Codex Regional Standard in accordance with the acceptance procedure laid down in paragraph 4, paragraph 5 or in paragraph 6 of the General Principles of the Codex Alimentarius, whichever is appropriate. Other Members of the - 33 -

Elaboration Procedure

Commission may likewise notify the Secretariat of their acceptance of the standard or of any other measures they propose to adopt with respect thereto, and also submit any observations as to its application. Member States and Associate Members of FAO and/or WHO that are not Members of the Commission are invited to notify the Secretariat if they wish to accept the standard.

It is open to the Commission to consider at any time the possible extension of the territorial application of a Codex Regional Standard or its conversion into a Worldwide Codex Standard in the light of all acceptances received.

GUIDE TO THE CONSIDERATION OF STANDARDS AT STEP 8 OF THE PROCEDURE FOR THE ELABORATION OF CODEX STANDARDS INCLUDING CONSIDERATION OF ANY STATEMENTS RELATING TO ECONOMIC IMPACT

1. In order:

- (a) to ensure that the work of the Codex committee concerned is not made less valuable by the passage of an insufficiently considered amendment in the Commission;
- (b) at the same time to provide scope for significant amendments to be raised and considered in the Commission;
- (c) to prevent, as far as practicable, lengthy discussion in the Commission on points that have been thoroughly argued in the Codex committee concerned;
- (d) to ensure, as far as practicable, that delegations are given sufficient warning of amendments so that they may brief themselves adequately,

amendments to Codex standards at Step 8 should, as far as practicable, be submitted in writing, although amendments proposed in the Commission would not be excluded entirely, and the following procedure should be employed:

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2. When Codex standards are distributed to Member Countries prior to their consideration by the Commission at Step 8, the Secretariat will indicate the date by which proposed amendments must be received; this date will be fixed so as to allow sufficient time for such amendments to be in the hands of governments not less than one month before the session of the Commission.

3. Governments should submit amendments in writing by the date indicated and should state that they had been previously submitted to the appropriate Codex committee with details of the submission of the amendment or should give the reason why the amendment had not been proposed earlier, as the case may be.

4. When amendments are proposed during a session of the Commission, without prior notice, to a standard which is at Step 8, the Chairman of the Commission, after consultation with the chairman of the appropriate committee, or, if the chairman is not present, with the delegate of the chairing country, or, in the case of subsidiary bodies which do not have a chairing country, with other appropriate persons, shall rule whether such amendments are substantive.

5. If an amendment ruled as substantive is agreed to by the Commission, it shall be referred to the appropriate Codex committee for its comments and, until such comments have been received and considered by the Commission, the standard shall not be advanced beyond Step 8 of the Procedure.

6. It will be open to any Member of the Commission to draw to the attention of the Commission any matter concerning the possible implications of a draft standard for its economic interests, including any such matter which has not, in that Member's opinion, been satisfactorily resolved at an

earlier step in the Procedure for the Elaboration of Codex Standards. All the information pertaining to the matter, including the outcome of any previous consideration by the Commission or a subsidiary body thereof should be presented in writing to the Commission, together with any draft amendments to the standard which would in the opinion of the country concerned, take into account the economic implications. In considering statements concerning economic implications the Commission should have due regard to the purposes of the Codex Alimentarius concerning the protection of the health of consumers and the ensuring of fair practices in the food trade, as set forth in the General Principles of the Codex Alimentarius, as well as the economic interests of the Member concerned. It will be open to the Commission to take any appropriate action including referring the matter to the appropriate Codex committee for its comments.

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GUIDE TO THE PROCEDURE FOR THE REVISION AND AMENDMENT OF CODEX STANDARDS

1. Proposals for the amendment or revision of Codex standards should be submitted to the Commission's Secretariat in good time (not less than three months) before the session of the Commission at which they are to be considered. The proposer of an amendment should indicate the reasons for the proposed amendment and should also state whether the proposed amendment had been previously submitted to and considered by the Codex committee concerned and/or the Commission. If the proposed amendment has already been considered by the Codex committee and/or Commission, the outcome of the consideration of the proposed amendment should be stated.

2. Taking into account such information regarding the proposed amendment as may be supplied in accordance with paragraph 1 above, the Commission will decide whether the amendment or revision of a standard is necessary. If the Commission decides in the affirmative, and the proposer of the amendment is other than a Codex committee, the proposed amendment will be referred for consideration to the appropriate Codex committee, if such committee is still in existence. If such committee is not in existence, the Commission will determine how best to deal with the proposed amendment. If the proposer of the amendment is a Codex committee, it would be open to the Commission to decide that the proposed amendment be circulated to governments for comments prior to further consideration by the sponsoring Codex Committee. In the case of an amendment proposed by a Codex Committee, it will also be open to the Commission to adopt the amendment at Step 5 or Step 8 as appropriate, where in its opinion the amendment is either of an editorial nature or of a substantive nature but consequential to provisions in similar standards adopted by it at Step 8.

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3. The procedure for amending or revising a Codex standard would be as laid down in paragraphs 3 and 4 of the Introduction to the Procedure for the Elaboration of Codex Standards (see page 25 above).

4. When the Commission has decided to amend or revise a standard, the unrevised standard will remain the applicable Codex standard until the revised standard has been adopted by the Commission.

ARRANGEMENTS FOR THE AMENDMENT OF CODEX STANDARDS ELABORATED BY CODEX COMMITTEES WHICH HAVE ADJOURNED SINE DIE

1. The need to consider amending or revising adopted Codex standards arises from time to time for a variety of reasons amongst which can be:

- (a) changes in the evaluation of food additives, pesticides and contaminants;
 - (b) finalization of methods of analysis;
 - (c) editorial amendments of guidelines or other texts adopted by the Commission and related to all or a group of Codex standards e.g. "Guidelines on Date Marking", "Guidelines on Labelling of Non-retail Containers", "Carry-over Principle";

 (d) consequential amendments to earlier Codex standards arising from Commission decisions on currently adopted standards of the same type of products;

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- (e) consequential and other amendments arising from either revised or newly elaborated Codex standards and other texts of general applicability which have been referenced in other Codex standards (Revision of General Principles of Food Hygiene, Codex Standard for the Labelling of Prepackaged Foods);
- (f) technological developments or economic considerations e.g. provisions concerning styles, packaging media or other factors related to composition and essential quality criteria and consequential changes in labelling provisions;
- (g) modifications of standards being proposed following an examination of government notifications of acceptances and specified deviations by the Secretariat as required in accordance with the Procedure for the Elaboration of Codex standards i.e. "Subsequent Procedure concerning Publication and Acceptance of Codex Standards", page 31.

2. The Guide to the Procedure for the Revision and Amendment of Codex Standards (see page 35) covers sufficiently amendments to Codex standards which have been elaborated by still active Codex Committees and those mentioned under paragraph 1(g) above. In the case of amendments proposed to Codex standards elaborated by Codex Committees which have adjourned *sine die*, the procedure places an obligation on the Commission to "determine how best to deal with the proposed amendment". In order to facilitate consideration of such amendments, in particular, those of the type mentioned in para. 1 (a), (b), (c), (d), (e) and (f), the Commission has established more detailed guidance within the existing procedure for the amendment and revision of Codex standards.

3. In the case where Codex committees have adjourned sine die:

- (i) the Secretariat keep under review all Codex standards originating from Codex Committees adjourned sine die and to determine the need for any amendments arising from decisions of the Commission, in particular amendments of the type mentioned in para. 1(a), (b), (c), (d) and those of (e) if of an editorial nature. If a need to amend the standard appears appropriate then the Secretariat should prepare a text for adoption in the Commission;
 - (ii) amendments of the type in para (f) and those of (e) of a substantive nature, the Secretariat in cooperation with the national secretariat of the adjourned Committee and, if possible, the Chairman of that Committee, should agree on the need for such an amendment and prepare a working paper containing the wording of a proposed amendment and the reasons for proposing such amendment, and request comments from Member Governments: (a) on the need to proceed with such an amendment and (b) on the proposed amendment itself. If the majority of the replies received from Member Governments is affirmative on both the need to amend the standard and the suitability of the proposed wording for the amendment or an alternative proposed wording, the proposal should be submitted to the Commission with a request to approve the amendment of the standard concerned. In cases where replies do not appear to offer an uncontroversial solution then the Commission should be informed accordingly and it would be for the Commission to determine how best to proceed.

GENERAL PRINCIPLES OF THE CODEX ALIMENTARIUS

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Purpose of the Codex Alimentarius

1. The Codex Alimentarius is a collection of internationally adopted food standards presented in a uniform manner. These food standards aim at protecting consumers' health and ensuring fair practices in the food trade. The Codex Alimentarius also includes provisions of an advisory nature in the form of codes of practice, guidelines and other recommended measures intended to assist in achieving the purposes of the Codex Alimentarius. The publication of the Codex Alimentarius is intended to guide and promote the elaboration and establishment of definitions and requirements for foods to assist in their harmonization and in doing so to facilitate international trade.

Scope of the Codex Alimentarius

2. The Codex Alimentarius includes standards for all the principle foods, whether processed, semi-processed or raw, for distribution to the consumer. Materials for further processing into foods should be included to the extent necessary to achieve the purposes of the Codex Alimentarius as defined. The Codex Alimentarius includes provisions in respect of food hygiene, food additives, pesticide residues, contaminants, labelling and presentation, methods of analysis and sampling. It also includes provisions of an advisory nature in the form of codes of practice, guidelines and other recommended measures.

Nature of Codex Standards

3. Codex standards contain requirements for food aimed at ensuring for the consumer a sound, wholesome food product free from adulteration, correctly labelled and presented. A Codex standard for any food or foods

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should be drawn up in accordance with the Format for Codex Commodity Standards and contain, as appropriate, the criteria listed therein.

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Acceptance of Codex Commodity Standards

4.A. A Codex standard may be accepted by a country in accordance with its established legal and administrative procedures in respect of distribution of the product concerned, whether imported or home-produced, within its territorial jurisdiction in the following ways:

(i) Full acceptance

- (a) Full acceptance means that the country concerned will ensure that a product to which the standard applies will be permitted to be distributed freely, in accordance with (c) below, within its territorial jurisdiction under the name and description laid down in the standard, provided that it complies with all the relevant requirements of the standard.
- (b) The country will also ensure that products not complying with the standard will not be permitted to be distributed under the name and description laid down in the standard.
- (c) The distribution of any sound products conforming with the standard will not be hindered by any legal or administrative provisions in the country concerned relating to the health of the consumer or to other food standard matters except for considerations of human, plant or animal health which are not specifically dealt with in the standard.

(ii) Acceptance with specified deviations

Acceptance with specificed deviations means that the country concerned gives acceptance, as defined in paragraph 4.A(i), to the standard with the exception of such deviations as are specified in detail in its declaration of acceptance; it being understood that a product complying with the standard as qualified by these deviations will be permitted to be distributed freely within the territorial jurisdiction of the country concerned. The country concerned will further include in its declaration of acceptance a statement of the reasons for these deviations, and also indicate:

- (a) whether products fully conforming to the standard may be distributed freely within its territorial jurisdiction in accordance with paragraph 4.A(i);
- (b) whether it expects to be able to give full acceptance to the standard and, if so, when.
- (iii) Free distribution

A declaration of free distribution means that the country concerned undertakes that products conforming with a Codex commodity standard may be distributed freely within its territorial jurisdiction insofar as matters covered by the Codex commodity standard are concerned.

- B. A country which considers that it cannot accept the standard in any of the ways mentioned above should indicate:
 - whether products conforming to the standard may be distributed freely within its territorial jurisdiction;

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 (ii) in what ways its present or proposed requirements differ from the standard, and, if possible the reasons for these differences.

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- C. (i) A country which accepts a Codex standard according to one of the provisions of 4.A is responsible for the uniform and impartial application of the provisions of the standard as accepted, in respect of all home-produced and imported products distributed within its territorial jurisdiction. In addition, the country should be prepared to offer advice and guidance to exporters and processors of products for export to promote understanding of and compliance with the requirements of importing countries which have accepted a Codex standard according to one of the provisions of 4.A.
 - (ii) Where, in an importing country, a product claimed to be in compliance with a Codex standard is found not to be in compliance with that standard, whether in respect of the label accompanying the product or otherwise, the importing country should inform the competent authorities in the exporting country of all the relevant facts and in particular the details of the origin of the product in question (name and address of the exporter), if it is thought that a person in the exporting country is responsible for such noncompliance.

Acceptance of Codex General Standards

5.A. A Codex general standard may be accepted by a country in accordance with its established legal and administrative procedures in respect of the distribution of products to which the general standard applies, whether imported or home-produced, within its territorial jurisdiction in the following ways:

(i) Full acceptance

Full acceptance of a general standard means that the country concerned will ensure, within its territorial jurisdiction, that a product to which the general standard applies will comply with all the relevant requirements of the general standard except as otherwise provided in a Codex commodity standard. It also means that the distribution of any sound products conforming with the standard will not be hindered by any legal or administrative provisions in the country concerned, which relate to the health of the consumer or to other food standard matters and which are covered by the requirements of the general standard.

(ii) Acceptance with specified deviations

Acceptance with specified deviations means that the country concerned gives acceptance, as defined in paragraph 5.A(i), to the general standard with the exception of such deviations as are specified in detail in its declaration of acceptance. The country concerned will further include in its declaration of acceptance a statement of the reasons for these deviations, and also indicate whether it expects to be able to give full acceptance to the general standard and, if so, when.

(iii) Free distribution

A declaration of free distribution means that the country concerned undertakes that products conforming with the relevant requirements of a Codex general standard may be distributed freely within its territorial jurisdiction insofar as matters covered by the Codex general standard are concerned. **General Principles**

- B. A country which considers that it cannot accept the general standard in any of the ways mentioned above should indicate in what ways its present or proposed requirements differ from the general standard, and if possible, the reasons for these differences.
- C. (i) A country which accepts a general standard according to one of the provisions of paragraph 5.A is responsible for the uniform and impartial application of the provisions of the standard as accepted, in respect of all home-produced and imported products distributed within its territorial jurisdiction. In addition, the country should be prepared to offer advice and guidance to exporters and processors of products for export to promote understanding of and compliance with the requirements of importing countries which have accepted a general standard according to one of the provisions of paragraph 5.A.
 - (ii) Where, in an importing country, a product claimed to be in compliance with a general standard is found not to be in compliance with that standard, whether in respect of the label accompanying the product or otherwise, the importing country should inform the competent authorities in the exporting country of all the relevant facts and in particular the details of the origin of the product in question (name and address of the exporter), if it is thought that a person in the exporting country is responsible for such noncompliance.

Acceptance of Codex Maximum Limits for Residues of Pesticides and Veterinary Drugs in Food

6.A. A Codex maximum limit for residues of pesticides or veterinary drugs in food may be accepted by a country in accordance with its established legal and administrative procedures in respect of the distribution within its territorial jurisdiction of (a) home-produced and

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imported food or (b) imported food only, to which the Codex maximum limit applies in the ways set forth below. In addition, where a Codex maximum limit applies to a group of foods not individually named, a country accepting such Codex maximum limit in respect of other than the group of foods, shall specify the foods in respect of which the Codex maximum limit is accepted.

(i) Full acceptance

Full acceptance of a Codex maximum limit for residues of pesticides or veterinary drugs in food means that the country concerned will ensure, within its territorial jurisdiction, that a food, whether home-produced or imported, to which the Codex maximum limit applies, will comply with that limit. It also means that the distribution of a food conforming with the Codex maximum limit will not be hindered by any legal or administrative provisions in the country concerned which relate to matters covered by the Codex maximum limit.

(ii) Free distribution

A declaration of free distribution means that the country concerned undertakes that products conforming with the Codex maximum limit for residues of pesticides or veterinary drugs in food may be distributed freely within its territorial jurisdiction insofar as matters covered by the Codex maximum limit are concerned.

B. A country which considers that it cannot accept the Codex maximum limit for residues of pesticides or veterinary drugs in foods in any of the ways mentioned above should indicate in what ways its present or proposed requirements differ from the Codex maximum limit and, if possible, the reasons for these differences.

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- C. A country which accepts a Codex maximum limit for residues of pesticides or veterinary drugs in food according to one of the provisions of paragraph 6.A should be prepared to offer advice and guidance to exporters and processors of food for export to promote understanding of and compliance with the requirements of importing countries which have accepted a Codex maximum limit according to one of the provisions of paragraph 6.A.
- D. Where, in an importing country, a food claimed to be in compliance with a Codex maximum limit is found not to be in compliance with the Codex maximum limit, the importing country should inform the competent authorities in the exporting country of all the relevant facts and, in particular, the details of the origin of the food in question (name and address of the exporter), if it is thought that a person in the exporting country is responsible for such non-compliance.

Withdrawal or Amendment of Acceptance

7. The withdrawal or amendment of acceptance of a Codex standard or a Codex maximum limit for residues of pesticides or veterinary drugs in food by a country shall be notified in writing to the Codex Alimentarius Commission's Secretariat who will inform all Member States and Associate Members of FAO and WHO of the notification and its date of receipt. The country concerned should provide the information required under paragraphs 4.A(iii), 5.A(iii), 4.B, 5.B or 6.B above, whichever is appropriate. It should also give as long a notice of the withdrawal or amendment as is practicable.

Guidelines for Acceptance

GUIDELINES FOR THE ACCEPTANCE PROCEDURE FOR CODEX STANDARDS

The importance of a response to every notification

1. The Codex Alimentarius is the record of Codex Standards and of acceptances or other notifications by Member Countries or international organizations to which competence in the matter has been transferred by their Member States. It is revised regularly to take account of the issue of new or amended standards and the receipt of notifications. It is important that governments respond to every issue of new or amended standards. Governments should aim at giving formal acceptance to the standards. If acceptance or free circulation cannot be given unconditionally, the deviations or conditions, and the reasons, can be included in the response. Early and regular responses will ensure that the Codex Alimentarius can be kept up-to-date so as to serve as an indispensable reference for governments and international traders.

2. Governments should ensure that the information in the Codex Alimentarius reflects the up-to-date position. When changing national laws or practices the need for a notification to the Codex Secretariat should always be kept in mind.

3. The Codex procedure for elaboration of standards enables governments to participate at all stages. Governments should be able to make an early response to the issue of a Codex standard and should do their utmost to be ready to do so.

The Codex Alimentarius - not a substitute for, or alternative to, referring to national legislation

4. Every country's laws and administrative procedures contain provisions which it is essential to understand and comply with. It is usually the

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practice to take steps to obtain copies of relevant legislation and/or to obtain professional advice about compliance. The Codex Alimentarius is a comparative record of the substantive similarities and differences between Codex Standards and corresponding national legislation. The Codex Standard will not normally deal with general matters of human, plant or animal health or with trade marks. The language which is required on labels will be a matter for national legislation and so will import licences and other administrative procedures.

5. The responses by governments should show clearly which provisions of the Codex Standard are identical to, similar to or different from, the related national requirements. General statements that national laws must be complied with should be avoided or accompanied by details of national provisions which require attention. Judgement will sometimes be required where the national law is in a different form or where it has different provisions.

Obligations under the Acceptance Procedure

6. The obligations which a country undertakes under the acceptance procedure are included in paragraph 4 of the General Principles. Paragraph 4A(i)(a) provides for free distribution of conforming products, 4A(i)(b) with the need to ensure that products which do not conform may not be distributed "under the name and description laid down". Paragraph 4A(i)(c) is a general requirement not to hinder the distribution of sound products, except for matters relating to human, plant or animal health, not specifically dealt with in the standard. Similar provisions are included in Acceptance with Specified Deviations.

7. The essential difference between acceptances and notifications of free distribution is that a country which accepts, undertakes to enforce the Codex standard and to accept all the obligations set out in the General Principles subject to any specified deviations.

8. The Codex Committee on General Principles (CCGP) and the Commission (CAC) have reviewed the acceptance procedure and notifications by governments on a number of occasions. While recognizing that difficiulties can arise from time to time in reconciling the obligations of the acceptance procedure with the laws and administrative procedures of a Member Country, the CCGP and the CAC have determined that the obligations are essential to the work and status of the CAC and that they should not be weakened in any way. The purpose of these guidelines therefore is to assist governments when they are considering how, in the light of the objectives of the acceptance procedure, to respond to Codex Standards.

The return of the response

9. The principal decision which is required is whether to notify an acceptance according to one of the methods prescribed, or non-acceptance as provided for in 4B. Free distribution (4A(iii)) does not carry with it the obligation to prevent non-conforming products from being circulated, and it may be useful in cases where there is no corresponding national standard and no intention to introduce one.

The need for an informed, responsible judgement when comparing the Codex Standard with national laws

10. There will be some occasions when the detail in the Codex Standard is identical with national laws. Difficulties will arise however when national laws are in a different form, contain different figures or no figures at all, or in cases where there may be no standard in the country which corresponds in substance to the Codex Standard. The authority responsible for notifying the response to the CAC is urged to do its best to overcome any such difficulties by the exercise of its best endeavours and to respond, after such consultations as may be appropriate with the national organizations. The grounds on which the judgement has been based can be made clear in the notification. It may well be that they will not be such as to justify an acceptance, because of the obligations to stop the distribution of non-conforming products, but a statement of free circulation should be possible on the basis of the facts and practices of each case. If there was a court decision or change in the law or practice subsequently, an amending response should be made.

Presumptive standards

11. A presumptive standard is one which is assumed to be the standard in the absence of any other. (A presumption in law is the assumption of the truth of anything until the contrary is proved.) Some countries have said that a Codex MRL is the presumptive limit for a pesticide residue. Countries may be able and willing to regard a Codex Standard as the presumptive standard in cases where there is no corresponding standard, code of practice or other accepted expression of the "nature, substance or quality" of the food. A country need not apply the presumption to all the provisions of the standard if the details of its additives, contaminants, hygiene or labelling rules are different from those in the standard. In such a case the provisions in the Codex Standard defining the description, essential composition and quality factors relating to the specified name and description could still be the presumptive standard for those matters.

12. The justification for regarding the Codex Standard as a presumptive standard is the fact that it is the minimum standard for a food elaborated in the CAC "so as to ensure a sound, wholesome product free from adulteration, correctly labelled and presented". (General Principles, Paragraph 3.) The word minimum does not have any pejorative connotations: it simply means the level of quality and soundness of a product judged by consensus to be appropriate for trade internationally and nationally.

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13. Whether a presumptive standard would merit an acceptance would depend on whether the country concerned could say that non-conforming products could not be distributed under the same name and description laid down in the standard. However it would enable a declaration of free circulation to be made and countries are asked to give the idea serious consideration.

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Format and Content of Codex Standards

14. <u>Scope</u>. This section, together with the name of the standard and the name and description laid down in the labelling section, should be examined in order to assess whether the obligations of the acceptance procedure can properly be accepted.

15. Description, essential composition and quality factors. These sections will define the minimum standard for the food. They will be the most difficult to address unless by chance the details are virtually identical (i.e. ignoring significant matters of editorial expression or format). However, a country which has taken part in the elaboration of the standard either by attending the meetings or by sending comments under the Step Procedure has, no doubt, consulted national organizations on the extent to which the draft provisions in the standard would be acceptable nationally. This factual information needs to be turned into a formal response when the standard is sent out for acceptance. Countries are asked to do their best to exercise an informal judgement on lines discussed in Paragraph 7 above. Some of the quality criteria e.g. allowances for defects may represent good manufacturing practice or be left to trade contracts. This will have to be taken into account. A free distribution response ought to be possible in most cases.

Food Additives

16. The food additives included in the standard have been assessed and cleared by JECFA. The Commodity Committee and the CCFAC have assessed technological need and safety-in-use. If national laws are different, all the detailed differences should be reported. It should be borne in mind, however, that the aim of international food standardization work is to harmonize policies and attitudes as much as possible. Therefore every effort should be made to keep deviations to the minimum.

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Contaminants

17. If national limits apply they should be quoted if not the same as those laid down in the Codex Standard. Where general laws about safety, health or nature of the food apply, the limits quoted in the standard could properly be regarded as representing those which are unavoidable in practice and within safety limits.

Hygiene and Weights and Measures

18. If national requirements are different they should be reported.

Labelling

19. The General Standard for the Labelling of Prepackaged Foods represents the international consensus on information to be included on the labels of all foods.

20. Governments are exhorted to use the General Standard as a basis for their national legislation and to keep differences to an absolute minimum especially those of detail or minutiae. Governments should observe the footnote to the Scope section and should ensure that all compulsory

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provisions relating to presentation of information which are additional to, and different from, those in the standard should be notified. Any other compulsory provisions in national legislation should also be notified if they are not provided for in the Codex standard. The labelling provisions in Codex standards include sections of the revised General Standard by reference. When accepting a Codex commodity standard, a country which has already accepted and responded to the General Standard can then refer to the terms of that acceptance in any subsequent responses. As much specific information as is relevant and helpful should be given. In particular, this should include the name and description relating to the food, the interpretation of any special requirements relating to the law or custom of the country, any additional details about presentation of the mandatory information and detailed differences if any in the labelling requirements e.g. in relation to class names, declaration of added water, declaration of origin. It will be assumed that the language(s) in which the particulars should be given will be as indicated by national legislation or custom.

Methods of Analysis and Sampling

21. The obligations which a country assumes in accepting the following Codex Defining Methods of Analysis included in Codex standards are as follows¹:

(a) <u>Codex Defining Methods of Analysis (Type I)</u> are subject to acceptance by governments just as are the provisions which they define and which form part of Codex standards.

¹ The Committee on General Principles, when elaborating these Guidelines, noted that the Classification of Methods was under review by the Codex Committee on Methods of Analysis and Sampling and that the application of Part (b) particularly could be unnecessarily restrictive.

"Full acceptance" of a Codex Defining Method means the acceptance that the value provided for in a Codex standard is defined by means of the Codex method. In determining compliance with the value in the Codex standard, governments undertake to use the Codex Defining Method, especially in cases of disputes involving the results of analysis.

"Non-acceptance" of Codex Defining Method or acceptance of Codex standards with substantive deviations in the Codex Defining Methods means acceptance of the Codex standard with specified deviation.

- (b) The "acceptance" of Codex standards containing <u>Codex Reference</u> <u>Methods of Analysis</u> (Type II) means the recognition that Codex Reference Methods are methods the reliability of which has been demonstrated on the basis of internationally acceptable criteria. They are, therefore, obligatory for use, i.e. subject to acceptance by governments, in disputes involving the results of analysis. "Non-acceptance" of the Codex Reference Method or acceptance of Codex standards with substantive deviations in the Codex Reference Methods for use in disputes involving methods of analysis, should be taken to mean acceptance of the Codex standard with specified deviation.
- (c) The "acceptance" of Codex standards containing <u>Codex Alternative</u> <u>Approved Methods of Analysis</u> (Type III) means the recognation that Codex Alternative Approved Methods are methods the reliability of which has been demonstrated in terms of internationally acceptable criteria. They are recommended for use in food control, inspection or for regulatory purposes.

"Non-acceptance" of a Codex Alternative Approved Method does not constitute a deviation from the Codex standard.

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(d) Since the reliability of the Tentative Methods (Type IV) has not yet been endorsed by the Codex Committee on Methods of Analysis and Sampling on the basis of the internationally accepted criteria, it follows that they cannot be regarded as final Codex methods. Type IV methods may, eventually become Type I, II or III methods with the resultant implications regarding the acceptance of Codex methods. Type IV methods are, therefore, not recommended as Codex methods until their reliability has been recognized by the CCMAS. They may be included in draft Codex standards or in Codex standards provided their non-approved status is clearly indicated.

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Summary

22. Governments are urged to respond to every issue of Codex standards. The inclusion of responses in the Codex Alimentarius will enable the CAC and Member Governments to address the question of closer approximation of international and national requirements. Governments are urged to take the Codex standard fully into consideration when changing their national laws. The Codex Alimentarius will always be an invaluable reference for governments and for international traders although national legislation must always be consulted and complied with.

Definitions

DEFINITIONS FOR THE PURPOSES OF THE CODEX ALIMENTARIUS

For the purposes of the Codex Alimentarius:

- "Food" means any substance, whether processed, semi-processed or raw, which is intended for human consumption, and includes drink, chewing gum and any substance which has been used in the manufacture, preparation or treatment of "food" but does not include cosmetics or tobacco or substances used only as drugs.
- "Food hygiene" comprises conditions and measures necessary for the production, processing, storage and distribution of food designed to ensure a safe, sound, wholesome product fit for human consumption.
- 3) "Food additive" means any substance not normally consumed as a food by itself and not normally used as a typical ingredient of the food, whether or not it has nutritive value, the intentional addition of which to food for a technological (including organoleptic) purpose in the manufacture, processing, preparation, treatment, packing, packaging, transport or holding of such food results, or may be reasonably expected to result, (directly or indirectly) in it or its by-products becoming a component of or otherwise affecting the characteristics of such foods. The term does not include "contaminants" or substances added to food for maintaining or improving nutritional qualities.
- 4) "<u>Contaminant</u>" means any substance not intentionally added to food, which is present in such food as a result of the production (including operations carried out in crop husbandry, animal husbandry and veterinary medicine), manufacture, processing, preparation, treatment, packing, packaging, transport or holding of such food or as a result of environmental contamination. The term does not include insect fragments, rodent hairs and other extraneous matter.

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5) "Pesticide" means any substance intended for preventing, destroying, attracting, repelling, or controlling any pest including unwanted species of plants or animals during the production, storage, transport, distribution and processing of food, agricultural commodities, or animal feeds or which may be administered to animals for the control of ectoparasites. The term includes substances intended for use as a plant-growth regulator, defoliant, desiccant, fruit thinning agent, or sprouting inhibitor and substances applied to crops either before or after harvest to protect the commodity from deterioration during storage and transport. The term normally excludes fertilizers, plant and animal nutrients, food additives, and animal drugs.

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- 6) "<u>Pesticide Residue</u>" means any specified substance in food, agricultural commodities, or animal feed resulting from the use of a pesticide. The term includes any derivatives of a pesticide, such as conversion products, metabolites, reaction products, and impurities considered to be of toxicological significance.
- 7) "Good Agricultural Practice in the Use of Pesticides (GAP)" includes the nationally authorized safe uses of pesticides under actual conditions necessary for effective and reliable pest control. It encompasses a range of levels of pesticide applications up to the highest authorised use, applied in a manner which leaves a residue which is the smallest amount practicable.

Authorized safe uses are determined at the national level and include nationally registered or recommended uses, which take into account public and occupational health and environmental safety considerations.

Actual conditions include any stage in the production, storage, transport, distribution and processing of food commodities and animal feed.

8) "<u>Codex maximum limit for pesticide residues</u>" (MRLP) is the maximum concentration of a pesticide residue (expressed as mg/kg), recommended by the Codex Alimentarius Commission to be legally permitted in or on food commodities and animal feeds. MRLs are based on GAP data and foods derived from commodities that comply with the respective MRLs are intended to be toxicologically acceptable.

Codex MRLs, which are primarily intended to apply in international trade, are derived from estimations made by the JMPR following:

- a) toxicological assessment of the pesticide and its residue; and
- b) review of residue data from supervised trials and supervised uses including those reflecting national good agricultural practices. Data from supervised trials conducted at the highest nationally recommended, authorized or registered uses are included in the review. In order to accommodate variations in national pest control requirements, Codex MRLs take into account the higher levels shown to arise in such supervised trials, which are considered to represent ef2fective pest control practices.

Consideration of the various dietary residue intake estimates and determinations both at the national and international level in comparison with the ADI, should indicate that foods complying with Codex MRLs are safe for human consumption.

9) "<u>Veterinary drug</u>" means any substance applied or administered to any food-producing animal, such as meat or milk-producing animals, poultry, fish or bees, whether used for therapeutic, prophylactic or diagnostic purposes or for modification of physiological functions or behaviour.

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Definitions

 "<u>Residues of veterinary drugs</u>" include the parent compounds and/or their metabolites in any edible portion of the animal product, and include residues of associated impurities of the veterinary drug concerned.

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11) "Codex Maximum limit for residues of veterinary drugs" (MRLVD) is the maximum concentration of residue resulting from the use of a veterinary drug (expressed in mg/kg or μ g/kg on a fresh weight basis) that is recommended by the Codex Alimentarius Commission to be legally permitted or recognized as acceptable in or on a food.

It is based on the type and amount of residue considered to be without any toxicological hazard for human health as expressed by the Acceptable Daily Intake (ADI), or on the basis of a temporary ADI that utilizes an additional safety factor. It also takes into account other relevant public health risks as well as food technological aspects.

When establishing an MRL, consideration is also given to residues that occur in food of plant origin and/or the environment. Furthermore, the MRL may be reduced to be consistent with good practices in the use of veterinary drugs and to the extent that practical analytical methods are available.

- 12) "<u>Good Practice in the Use of Veterinary Drugs</u>" (GPVD) is the official recommended or authorized usage including withdrawal periods, approved by national authorities, of veterinary drugs under practical conditions.
- 13) "Processing aid" means any substance or material, not including apparatus or utensils, and not consumed as a food ingredient by itself, intentionally used in the processing of raw materials, foods or its ingredients, to fulfil a certain technological purpose during treatment or

Definitions

processing and which may result in the non-intentional but unavoidable presence of residues or derivatives in the final product.

SECTION II

Guidelines for Codex Committees Reference System for Documents

Format of Standards

Criteria for Work Priorities

Relations between Codex Committees

Contents of this Section

This Section of the Procedural Manual sets out the working procedures of the subsidiary bodies of the Codex Alimentarius Commission. It is primarily addressed to the Chairpersons and the Host Government Secretariats of individual Codex Committees.

The Guidelines for Codex Committees are describe the organization and conduct of meetings and the preparation and distribution of working papers and reports. The Codex Reference System for Documents is explained in this Section.

The Format of Codex Standards and an explanatory note on how Committees should draft Codex Standards are described here. A section describes the Criteria for the Establishment of Work Priorities.

To ensure that the appropriate sections of Codex Commodity Standards have been reviewed for food safety, nutrition, consumer protection and food analysis, a section on the **Relations between Commodity Committees and General Committees** is included for guidance to Codex Commodity Committees.

Special technical sections are included on Principles for the Establishment or Selection of Codex Methods of Analysis and Codex Sampling Procedures and on Principles for the Establishment and Application of Microbiological Criteria for Foods. These provide guidance to Codex Committees when establishing or selecting methods and microbiological criteria for use in Codex Standards and Codes of Hygienic Practice. These texts are currently under review (1993). - 65 - 0

Guidelines for Codex Committees

GUIDELINES FOR CODEX COMMITTEES

INTRODUCTION

1. By virtue of Article 7 of the Statutes of the Codex Alimentarius Commission and Rule IX.1(b)(i) of its Rules of Procedure, the Commission has established a number of Codex Committees to prepare standards in accordance with the Procedure for the Elaboration of Codex Standards. The Commission has specified for each Codex Committee whether the standards are to be world-wide or for a given region. The Rules of Procedure of the Commission shall apply, *mutatis mutandis*, to Codex Committees.

COMPOSITION OF CODEX COMMITTEES

Membership

2. Membership of Codex Committees elaborating world-wide standards is open to Members of the Commission who have notified the Director-General of FAO or WHO of their desire to be considered as members thereof or to selected members designated by the Commission. Membership of Codex Committees established to elaborate regional or groups of countries standards is open only to Members of the Commission belonging to the region or groups of countries concerned.

Observers

3. Any other Member of the Commission or any Member or Associate Member of FAO or WHO which has not become a Member of the Commission may participate as an observer at any Codex Committee if it has notified the Director-General of FAO or WHO of its wish to do so. Such countries may participate fully in the discussions of the Committee and shall be provided with the same opportunities as other Members to express their point of view (including the submission of memoranda), but without the right to vote or to move motions either of substance or of procedure. International organizations which have formal relations with either FAO or WHO should also be invited to attend in an observer capacity sessions of those Codex Committees which are of interest to them.

ORGANIZATION AND DUTIES

Chairmanship

4. The Codex Alimentarius Commission will designate a member country of the Commission, which has indicated its willingness to accept financial and all other responsibility, as having responsibility for appointing a chairman of the Committee. The member country concerned is responsible for appointing the chairman of the Committee from among its own nationals. Should this person for any reason be unable to take the chair, the member country concerned shall designate another person to perform the functions of the chairman for as long as the chairman is unable to do so. A Committee may appoint at any session one or more rapporteurs from among the delegates present.

Secretariat

5. A member country to which a Codex Committee has been assigned is responsible for providing all conference services including the secretariat. The secretariat should have adequate stenographic and typing staff able to work easily in the languages used at the session and should have at its disposal adequate typing and document reproducing equipment. Interpretation, preferably simultaneous, should be provided from and into all languages used at the session, and if the report of the session is to be adopted in more than one of the working languages of the Committee, then the services of a translator should be available. The Committee secretariat is charged with the preparation of the draft report in consultation with the rapporteurs, if any. Where necessary, assistance will be given by the representatives of FAO and WHO attending the meeting in the drafting of the report.

Duties and Terms of Reference

- 6. The duties of a Codex Committee shall include:
 - (a) the drawing up of a list of priorities as appropriate, among the subjects and products within its terms of reference,
 - (b) consideration of the types of product to be covered by standards, e.g., whether materials for further processing into food should be covered,
 - (c) preparation of draft Codex standards within its terms of reference,
 - (d) reporting to each session of the Commission on the progress of its work and, where necessary, on any difficulties caused by its terms of reference, together with suggestions for their amendment.

SESSIONS

Invitations and Provisional Agenda

7. (a) Sessions of Codex Committees will be convened by the Directors-General of FAO and WHO in consultation with the chairman of the respective Codex Committee. The chairman concerned should send drafts of the letter of invitation and provisional agenda to the Chief, Joint FAO/WHO Food Standards Programme, FAO, Rome, for issue by the Directors-General to all Members and Associate Members of FAO and WHO, Codex Contact Points and interested international organizations in accordance with the official mailing lists of FAO and WHO. Draft invitations and the Provisional Agenda should be sent to FAO at least three months before the date of the meeting. Chairmen should, before submitting the drafts, inform and consult with the national Codex Contact Point where one has been established, and, if necessary, obtain clearance from the national authorities concerned (Ministry of Foreign Affairs, Ministry of Agriculture, Ministry of Health, or as the case may be). If the Directors-General wish to propose amendments, the chairman of the Committee concerned should be consulted before these are made. The draft invitation and Provisional Agenda submitted by the chairman will be translated by FAO/WHO into the working languages of the Commission.

- (b) Invitations will be issued in the working languages of the Commission and drafts should include the following:
 - (i) title of the Codex Committee,
 - (ii) time and date of opening and date of closing of the session,
- (iii) place of the session,
- (iv) languages to be used and arrangements for interpretation, i.e., whether simultaneous or not,
- (v) if appropriate, information on hotel accommodation,
- (vi) request for the names of the chief delegate and other members of the delegation, and for information on whether the chief delegate of a government will be attending as a representative or in the capacity of an observer.

Replies to invitations will normally be requested to be sent to reach the chairman as early as possible and in any case not less than 30 days before the session. A copy should be sent also to the Chief, Joint FAO/WHO Food Standards Programme, FAO, Rome. It is of the utmost importance that by the date requested a reply to invitations should be sent by all those governments and international organizations which intend to participate. The reply should specify the number of copies and the language of the documents required.

- (c) The Provisional Agenda should state the time, date and place of the meeting and should include the following items:
 - (i) adoption of the agenda,
 - (ii) if considered necessary, election of rapporteurs,
- (iii) items relating to subject matter to be discussed, including, where appropriate, the step in the Commission's Procedure for the Elaboration of Standards at which the item is being dealt with at the session. There should also be reference to the Committee papers relevant to the item,
- (iv) any other business,
- (v) consideration of date and place of next session,
- (vi) adoption of draft report.

The work of the Committee and the length of the meeting should be so arranged as to leave sufficient time at the end of the session for a report of the Committee's transactions to be agreed.

Organization of work

8. A Codex Committee may assign specific tasks to countries, groups of countries or to international organizations represented at meetings of the Committee and may ask member countries and international organizations for views on specific points. A Codex Committee may not set up formal sub-committees, whether open to all Members of the Commission or not, without the specific approval of the Commission.

Preparation and distribution of papers

- 9. (a) Papers for a session should be sent by the chairman of the Codex Committee concerned at least two months before the opening of the session to the following: (i) all Codex Contact Points, (ii) chief delegates of member countries, of observer countries and of international organizations, and (iii) other participants on the basis of replies received. <u>Twenty copies of all papers</u> in each of the languages used in the Committee concerned should be sent to the Chief, Joint FAO/WHO Food Standards Programme, FAO, Rome.
 - (b) Papers for a session prepared by participants must be drafted in one of the working languages of the Commission, which should, if possible, be one of the languages used in the Codex Committee concerned. These papers should be sent to the chairman of the Committee, with a copy to the Chief, Joint FAO/WHO Food Standards Programme, FAO, Rome, in good time (see paragraph 9(a)) to be included in the distribution of papers for the session.
 - (c) Documents circulated at a session of a Codex Committee other than draft documents prepared at the session and ultimately issued in a final form, should subsequently receive the same distribution as other papers prepared for the Committee.
 - (d) Codex Contact Points will be responsible for ensuring that papers are circulated to those concerned within their own country and for ensuring that all necessary action is taken by the date specified.
 - (e) Committee chairmen should assign consecutive reference numbers in suitable series to all documents of Codex Committees. The reference number should appear at the top right-hand corner of the first page together with a statement of the language in which the

document was prepared and the date of its preparation. A clear statement should be made of the provenance (origin or author country) of the paper immediately under the title. The text should be divided into numbered paragraphs. At the end of these guidelines is a series of references for Codex documents adopted by the Codex Alimentarius Commission for its own sessions and those of its subsidiary bodies.

- (f) Members of the Codex Committees should advise the Committee chairman through their Codex Contact Point of the number of copies of documents normally required.
- (g) Working papers of Codex Committees may be circulated freely to all those assisting a delegation in preparing for the business of the Committee; they should not, however, be published. There is, however, no objection to the publication of reports of the meetings of committees or of completed draft standards.

Conduct of meetings

10. (a) Meetings of Codex Committees, apart from formal opening proceedings, should be open only to accredited delegates and observers and to members of the secretariat and its ancillary staff unless the Committee decides otherwise. Member countries responsible for Codex Committees shall decide who should open meetings on their behalf. The chairman should invite observations from members of the Committee concerning the Provisional Agenda and in the light of such observations formally request the Committee to adopt the Provisional Agenda or the amended agenda. Meetings should be conducted in accordance with the Rules of Procedure of the Codex Alimentarius Commission. Attention is particularly drawn to Rule VI.7 which reads: "The provisions of Rule XII of the General Rules of FAO shall apply *mutatis mutandis*

to all matters which are not specifically dealt with under Rule VI of the present Rules." Rule XII of the General Rules of FAO, a copy of which will be supplied to all chairmen of Codex Committees, gives full instructions on the procedures to be followed in dealing with voting, points of order, adjournment and suspension of meetings, adjournment and closure of discussions on a particular item, reconsideration of a subject already decided and the order in which amendments should be dealt with.

- (b) Chairmen of Codex Committees should ensure that all questions are fully discussed, in particular statements concerning possible economic implications of standards under consideration at Steps 4 and 7. Chairmen should also ensure that the written comments of members not present at the session are considered by the Committee; that all issues are put clearly to the Committee. This can usually best be done by stating what appears to be the generally acceptable view and asking delegates whether they have any objection to its being adopted. The chairmen should always try to arrive at a consensus and should not ask the Committee to proceed to voting if agreement on the Committee's decision can be secured by consensus.
- (c) Delegations and delegations from observer countries who wish their opposition to a decision of the Committee to be recorded may do so, whether the decision has been taken by a vote or not, by asking for a statement of their position to be contained in the report of the Committee. This statement should not merely use a phrase such as: "The delegation of X reserved its position" but should make clear the extent of the delegation's opposition to a particular decision of the Committee and state whether they were simply opposed to the decision or wished for a further opportunity to consider the question.

(d) Only the chief delegates of member countries, or of observer countries or of international organizations have the right to speak unless they authorize other members of their delegations to do so.

Reports

11. (a) In preparing reports, the following points shall be borne in mind:

- decisions should be clearly stated; action taken in regard to economic impact statements should be fully recorded; all decisions on draft standards should be accompanied by an indication of the step in the Procedure that the standards have reached;
- (ii) if action has to be taken before the next meeting of the committee, the nature of the action, who is to take it and when the action must be completed should be clearly stated;
- (iii) where matters require attention by other Codex committees, this should be clearly stated;
- (iv) if the report is of any length, summaries of points agreed and the action to be taken should be included at the end of the report, and in any case, a section should be included at the end of the report showing clearly in summary form:
 - standards considered at the session and the steps they have reached;
 - (2) standards at any step of the Procedure, the consideration of which has been postponed or which are held in abeyance and the steps which they have reached;

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- (3) new standards proposed for consideration, the probable time of their consideration at Step 2 and the responsibility for drawing up the first draft.
- (b) The following appendices should be attached to the report:
 - (i) list of participants with full postal addresses,
 - (ii) draft standards with an indication of the step in the Procedure which has been reached.
- (c) The secretariat of a Codex committee should ensure that, as soon as posible and in any event not later than one month after the end of the session, copies of the final report, as adopted, are sent to all participants, all Codex Contact Points and to the Chief, Joint FAO/WHO Food Standards Programme, FAO, Rome, who should receive 20 copies in each language used at the session.

DRAWING UP OF CODEX STANDARDS

12. A Codex committee, in drawing up standards, should bear in mind the following:

- (a) The guidance given in the General Principles of the Codex Alimentarius;
- (b) that all standards should have a preface containing the following information:
 - (i) the description of the standard,
 - (ii) references including the step which the standard has reached in the Commission's Procedures for the Elaboration of Standards, together with the date on which the draft was approved,

- (iii) matters in the draft standard requiring endorsement or action by other Codex Committees.
- (c) that for standards for a product which includes a number of sub-categories, e.g. cheese, the Committee may either draft a general standard and then draft standards for sub-categories, with different composition requirements, e.g. "full fat cheese", "skimmed milk cheese" within the general standard or draft standards for a series of sub-categories without any general standard. In either case, such standards should contain clear designation for the sub-categories;
- (d) that, in general, it should not be necessary to change the name of a food solely because of the presence of a permitted food additive. However, in some instances, where the additive results in a significant change in the product, appropriate labelling may be required in addition to the listing of the additive among the declaration of ingredients.

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Reference System

UNIFORM SYSTEM OF REFERENCES FOR CODEX DOCUMENTS

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In referencing Codex documents, CX, which stands for Codex, should appear first, followed by the subject code reference, followed by the year in which the session will be held (i.e. not necessarily the year in which the document is prepared), and finally followed by the consecutive number of the document.

For example documents prepared for a session of the Codex Regional Coordinating Committee for Africa, meeting in 1994, would be identified by the series CX/AFRICA 94/1, 2, 3 etc. The only exception is the Executive Committee in which the session number is also identified: for example CX/EXEC 94/41/1, 2, 3 etc.

| Codex Alimentarius Commission (working documents and reports) | - | ALINORM | |
|--|---|-----------|--|
| Executive Committee (identified also by session number following the year) | - | CX/EXEC | |
| Regional Coordinating Committees | | | |
| Coordinating Committee for Africa | - | CX/AFRICA | |
| Coordinating Committee for Asia | - | CX/ASIA | |
| Coordinating Committee for Europe | - | CX/EURO | |
| Coordinating Committee for Latin America and the Caribbean | - | CX/LAC | |

| Reference System | - 78 - | Codex Alimentarius Comm Procedural M | |
|---|------------|---|--|
| Coordinating Committee for North | | | |
| Coordinating Committee for North America and the South-West Pacific | | CX/NASWP | |
| Codex Committees | | | |
| General Principles | 1 | CX/GP | |
| Food Additives and Contaminants | - | CX/FAC | |
| Food Hygiene | - | CX/FH | |
| Food Labelling | - | CX/FL | |
| Methods of Analysis and Sampling | - | CX/MAS | |
| Pesticide Residues | - | CX/PR | |
| Residues of Veterinary Drugs in Foods | - | CX/RVDF | |
| Food Import and Export Inspection Certification Systems | n and - | CX/FICS | |
| Nutrition and Foods for Special Dietary Uses | | CX/NFSDU | |
| Cereals, Pulses and Legumes | 14.5 | CX/CPL | |
| Cocoa Products and Chocolate | 1.7 | CX/CPC | |
| Edible Ices | | CX/EI | |

| Codex Alimentarius Commission Procedural Manual | - 79 - | Refe | rence System |
|--|------------------|---------|--------------|
| | | | |
| Fats and Oils | | CX/FO | |
| Fish and Fishery Products | - | CX/FFP | |
| Milk and Milk Products | · | CX/MMP | |
| Meat Hygiene | - | CX/MH | |
| Natural Mineral Waters | - | CX/MIN | |
| Processed Fruits and Vegetables | -7-1 | CX/PFV | |
| Processed Meat and Poultry | | | |
| Products | - | CX/PMPP | |
| Soups and Broths | - | CX/SB | |
| Sugars | - | CX/S | |
| Vegetable Proteins | - | CX/VP | |
| Tropical Fresh Fruits and Vegetables | - | CX/TFFV | |
| ECE/Codex Alimentarius Groups | of Experts | | |
| Fruit Juices | (.) | CX/FJ | |
| Quick Frozen Foods | - | CX/QFF | |
| | | | |

FORMAT FOR CODEX COMMODITY STANDARDS INCLUDING STANDARDS ELABORATED UNDER THE CODE OF PRINCIPLES CONCERNING MILK AND MILK PRODUCTS

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Introduction

The Format is also intended for use as a <u>guide</u> by the subsidiary bodies of the Codex Alimentarius Commission in presenting their standards, with the object of achieving, as far as possible, a uniform presentation of commodity standards. The Format also indicates the statements which should be included in standards as appropriate under the relevant headings of the standard. The sections of the Format require to be completed in a standard only insofar as such provisions are appropriate to an international standard for the food in question.

| NAME OF THE STANDARD |
|---|
| SCOPE |
| DESCRIPTION |
| ESSENTIAL COMPOSITION AND QUALITY FACTORS |
| FOOD ADDITIVES |
| CONTAMINANTS |
| HYGIENE |
| WEIGHTS AND MEASURES |
| LABELLING |
| METHODS OF ANALYSIS AND SAMPLING |

Notes on the Headings

NAME OF THE STANDARD

The name of the standard should be clear and as concise as possible. It should usually be the common name by which the food covered by the standard is known or, if more than one food is dealt with in the standard, by a generic name covering them all. If a fully informative title should be inordinately long, a subtitle could be added.

SCOPE

This section should contain a clear, concise statement as to the food or foods to which the standard is applicable unless this is self-explanatory in the name of the standard. In the case of a general standard covering more than one specific product, it should be made clear as to which specific products the standard applies.

DESCRIPTION

This section should contain a definition of the product or products with an indication, where appropriate, of the raw materials from which it is derived and any necessary references to processes of manufacture. It may also include references to types and styles of product and to type of pack. There may also be additional definitions when these are required to clarify the meaning of the standard.

ESSENTIAL COMPOSITION AND QUALITY FACTORS

This section should contain all quantitative and other requirements as to composition including, where necessary, identity characteristics, provisions on packing media and requirements as to compulsory and optional ingredients. It should also include quality factors which are essential for the designation, definition or composition of the product concerned. Such factors could include the quality of the raw material, with the object of protecting the health of the consumer, provisions on taste, odour, colour and Codex Alimentarius Commission Procedural Manual

texture which may be apprehended by the senses, and basic quality criteria for the finished products, with the object of preventing fraud. This section may refer to tolerances for defects, such as blemishes or imperfect material, but this information should be contained in an appendix to the standard or in another advisory text.

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FOOD ADDITIVES

This section should contain the names of the additives permitted and, where appropriate, the maximum amount permitted in the food. It should be prepared in accordance with guidance given on pages 93 to 96 and may take the following form:

"The following provisions in respect of food additives and their specifications as contained in section of the Codex Alimentarius are subject to endorsement [have been endorsed] by the Codex Committee on Food Additives and Contaminants."

Then should follow a tabulation, viz.:

"Name of additive, maximum level (in percentage or mg/kg)."

CONTAMINANTS

(a) <u>Pesticide Residues</u>: This section should include, by reference, any levels for pesticide residues that have been established by the Codex Committee on Pesticide Residues for the product concerned.¹

¹ N.B. This procedure has not been followed for practical reasons. Codex maximum residue limits are published separately in Volume 2 of the Codex Alimentarius. (b) <u>Other Contaminants</u>: In addition, this section should contain the names of other contaminants and where appropriate the maximum level permitted in the food, and the text to appear in the standard may take the following form:

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"The following provisions in respect of contaminants, other than pesticide residues, are subject to endorsement [have been endorsed] by the Codex Committee on Food Additives and Contaminants."

Then should follow a tabulation, viz.:

"<u>Name of contaminant</u>, <u>maximum level</u> (in percentage or mg/kg)."

HYGIENE

Any specific mandatory hygiene provisions considered necessary should be included in this section. They should be prepared in accordance with the guidance given on pages 96 to 98.. Reference should also be made to applicable codes of hygienic practice. Any parts of such codes, including in particular any end-product specifications, should be set out in the standard, if it is considered necessary that they should be made mandatory. The following statement should also appear:

"The following provisions in respect of the food hygiene of this product are subject to endorsement [have been endorsed] by the Codex Committee on Food Hygiene."

WEIGHTS AND MEASURES

This section should include all provisions, other than labelling provisions, relating to weights and measures, e.g. where appropriate, fill of container, weight, measure or count of units determined by an appropriate method of sampling and analysis. Weights and measures should be expressed in S.I. units. In the case of standards which include provisions for the sale of products in standardized amounts, e.g. multiples of 100 grams, S.I. units should be used, but this would not preclude additional statements in the standards of these standardized amounts in approximately similar amounts in other systems of weights and measures.

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LABELLING

This section should include all the labelling provisions contained in the standard and should be prepared in accordance with the guidance given on pages 91 to 93. Provisions should be included by reference to the General Standard for the Labelling of Prepackaged Foods. The section may also contain provisions which are exemptions from, additions to, or which are necessary for the interpretation of the General Standard in respect of the product concerned provided that these can be justified fully. The following statement should also appear:

"The following provisions in respect of the labelling of this product are subject to endorsement [have been endorsed] by the Codex Committee on Food Labelling."

METHODS OF ANALYSIS AND SAMPLING

This section should include, either specifically or by reference, all methods of analysis and sampling considered necessary and should be prepared in accordance with the guidance given on pages 99 to 102. If two or more methods have been proved to be equivalent by the Codex Committee on Methods of Analysis and Sampling, these could be regarded as alternative and included in this section either specifically or by reference. The following statement should also appear:

"The methods of analysis and sampling described hereunder are to be endorsed [have been endorsed] by the Codex Committee on Methods of Analysis and Sampling."1

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Methods of Analysis should be indicated as being "defining", "reference", "alternative approved" or "tentative" methods, as appropriate. (See pages 102 to 108)

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CRITERIA FOR THE ESTABLISHMENT OF WORK PRIORITIES AND FOR THE ESTABLISHMENT OF SUBSIDIARY BODIES OF THE CODEX ALIMENTARIUS COMMISSION

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New Work to be undertaken by Existing Subsidiary Bodies

1. When a Codex committee proposes to elaborate standards or codes of practice or other texts in respect of commodities or general subjects within its terms of reference, it should satisfy itself by reference to the criteria set out in paragraph 4 below that the commodities or general subjects concerned merit being made the subject of Codex standards or codes of practice or other texts, as the case may be.

2. When a Codex committee wishes to elaborate standards or codes of practice or other texts in respect of commodities or general subjects outside its terms of reference and proposes to the Commission an amendment to its terms of reference in order to undertake such elaboration, it should accompany its proposal with a written statement to the Commission containing, as far as practicable, the information required by the appropriate section of paragraph 4 below.

New Work which would Require the Establishment of a New Subsidiary Body

3. When a Member State wishes to propose to the Commission the elaboration of a standard or code of practice or other text which does not fall within the terms of reference of any existing subsidiary body of the Codex Alimentarius Commission, it should accompany its proposal with a written statement to the Commission containing, as far as practicable, the information required by the appropriate section of paragraph 4 below.

4. Criteria

A. Criteria applicable to commodities

- Consumer protection from the point of view of health and fraudulent practices.
- Volume of production and consumption in individual countries and volume and pattern of trade between countries.
- (iii) Diversification of national legislations and apparent resultant impediments to international trade.
- (iv) International or regional market potential.
- (v) Amenability of the commodity to standardization.
- (vi) Number of commodities which would need separate standards indicating whether raw, semi-processed or processed.
- (vii) Work already undertaken by other international organizations in this field.
- (viii) The type of subsidiary body envisaged to undertake the work.
- B. Criteria applicable to general subjects
 - Consumer protection from the point of view of health and fraudulent practices.
 - (ii) Diversification of national legislations and apparent resultant impediments to international trade.

(iii) Scope of work and establishment of priorities between the various sections of the work.

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- (iv) Work already underaken by other international organizations in this field.
- (v) Type of subsidiary body envisaged to undertake the work.

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RELATIONS BETWEEN COMMODITY COMMITTEES AND GENERAL COMMITTEES

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Codex Committees may ask the advice and guidance of the Committees on Food Labelling, Food Additives and Contaminants, Methods of Analysis and Sampling, Food Hygiene and Nutrition and Foods for Special Dietary Uses, on any points coming within their province.

Food Labelling

Codex Commodity Committees should prepare a section on labelling in each draft commodity standard and this section should contain all the labelling provisions of the standard. All Codex commodity standards should be referred to the Codex Committee on Food Labelling at the most suitable time during Steps 3, 4 and 5 of the Procedure for the Elaboration of Codex Standards, though such reference should not be allowed to delay the progress of the standard to the subsequent steps of the Procedure. All labelling provisions will require endorsement by the Codex Committee on Food Labelling. When commodity standards are sent to governments for comment at Step 3, they should contain a statement that the labelling provisions are subject to endorsement by the Codex Committee on Food Labelling.

The provisions on food labelling should be included by reference to the Codex General Standard for the Labelling of Prepackaged Foods (CODEX STAN 1-1985). Exemptions from, or additions to, the General Standard which are necessary for its interpretation in respect of the product concerned should be justified fully, and should be restricted as much as possible.

Information specified in each draft standard should normally be limited to the following:

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- a statement that the product shall be labelled in accordance with the Codex General Standard for the Labelling of Prepackaged Foods (CODEX STAN 1-1985)
- the specified name of the food
- date marking and storage instructions (only if the exemption foreseen in Section 4.7.1 of the General Standard is applied)

Where the scope of the Codex Standard is not limited to prepackaged foods, a provision for labelling of non-retail containers may be included.

In such cases the provision may specify that "Information on ...¹ shall be given either on the container or in accompanying documents, except that the name of the product, lot identification, and the name and address of the manufacturer or packer shall appear on the container².

However, lot identification, and the name and address of the manufacturer or packer may be replaced by an identification mark provided that such a mark is clearly identifiable with the accompanying documents."

In respect of date-marking (Section 4.7 of the General Standard), a Codex Committee may, in exceptional circumstances, determine another date or dates as defined in the General Standard, either to replace or to accompany the date of minimum durability, or alternatively decide that no date marking is necessary. In such cases, a full justification for the

¹ Codex Committees should decide which provisons are to be included.

² Codex Committees may decide that further information is required on the container. In this regard, special attention should be given to the need for storage instructions to be included on the container.

proposed action should be submitted to the Codex Committee on Food Labelling.

Food Additives

Codex commodity committees should prepare a section on food additives in each draft commodity standard and this section should contain all the provisions in the standard relating to food additives. The section should include the names of those additives which are considered to be technologically necessary or which are widely permitted for use in the food within maximum levels where appropriate.

All provisions in respect of food additives (including processing aids) and contaminants contained in Codex commodity standards should be referred to the Codex Committee on Food Additives and Contaminants preferably after the Standards have been advanced to Step 5 of the Procedure for the Elaboration of Codex Standards or before they are considered by the Commodity Committee concerned at Step 7, though such reference should not be allowed to delay the progress of the Standard to the subsequent Steps of the Procedure.

All provisions in respect of food additives will require to be endorsed by the Codex Committee on Food Additives and Contaminants, on the basis of technological justification submitted by the commodity committees and of the recommendations of the Joint FAO/WHO Expert Committee on Food Additives concerning the safety-in-use (acceptable daily intake (ADI) and other restrictions) and an estimate of the potential and, where possible, the actual intake of the food additives, ensuring conformity with the General Principles for the Use of Food Additives.

In preparing working papers for the Codex Committee on Food Additives, the Secretariat should make a report to the Committee concerning

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the endorsement of provisions for food additives (including processing aids), on the following basis:

- suitable for endorsement: (1) where the food additive is subject to limitation by GMP but appears in List A(1) with an ADI "not specified"; or (2) where the food additive is subject to a maximum level in the final product and appears in List A(1) with a specified ADI;
- suitable for temporary endorsement: where the additive is subject to a maximum level in the final product and appears in List A(2);
- (iii) endorsement to be postponed: (1) where no ADI (or temporary ADI) has been established by the Joint FAO/WHO Expert Committee on Food Additives or (2) where justification of technological need has not been adequately established by the Commodity Committees.

When commodity standards are sent to governments for comment at Step 3, they should contain a statement that the provisions "in respect of food additives are subject to endorsement by the Codex Committee on Food Additives and Contaminants and to any general list of food additives drawn up by that Committee."

The Commission has adopted the following guidelines to assist the work of Codex committees when establishing provisions for food additives, and has also adopted a definition of good manufacturing practice for the use of food additives:

 In providing for the use of food additives in Codex standards, Codex committees should strictly following the General Principles for the Use of Food Additives in order to ensure that the interests of all consumers are safeguarded both from a point of view of the protection of their health and of ensuring that Good Manufacturing Practices are followed. The General Principles should be available to Codex Committees at the time of establishing or endorsing provisions for food additives, as appropriate.

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- (ii) In setting or endorsing maximum levels for food additives, full explanation should be provided of any departure from the above guidelines governing the setting of maximum levels for food additives or their limitation by GMP, to the Codex Committee on Food Additives and Contaminants.
- (iii) Maximum levels for food additives should, as far as possible, be set on the final product, i.e. on the product covered by the draft Codex Standard. Departure, from this practice, e.g. the setting of "maximum levels for use", should be explained to the Codex Committee on Food Additives and Contaminants.
- (iv) Provisions for food additives should be drafted clearly so as to leave no doubt as to their exact meaning, particularly with regard to the identity of the additive and the maximum levels set and whether these apply to the use of the additive singly or in combination.
- (v) The use of each additive or functional group of additives should be justified by providing a concise explanation of the technological functions of and need for the additive(s) and of the consequence if the additive provided for, were not to be endorsed. Where colours and flavours are needed to make good losses arising from processing, the Commodity Committee should so indicate. In providing for food additives and in justifying their use, Codex Committees should indicate

where these have been included to meet the special manufacturing needs or storage conditions in developing countries.

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Good Manufacturing Practice means that:

- the quantity of the additive added to food does not exceed the amount reasonably required to accomplish its intended physical nutritional or other technical effect in food;
- (ii) the quantity of the additive that becomes a component of food as a result of its use in the manufacturing, processing or packaging of a food and which is not intended to accomplish any physical, or other technological effect in the food itself, is reduced to the extent reasonably possible;
- (iii) the additive is of appropriate food grade quality and is prepared and handled in the same way as a food ingredient. Food grade quality is achieved by compliance with the specifications as a whole and not merely with individual criteria in terms of safety.

Food Hygiene

When Codex committees have included provisions relating to hygiene in a Codex commodity standard, these should be referred to the Codex Committee on Food Hygiene at the most suitable time during Steps 3, 4 and 5 of the Procedure for the Elaboration of Codex Standards, though such reference should not be allowed to delay the progress of the standard to the subsequent steps of the Procedure. All provisions in respect of hygiene will require to be endorsed by the Codex Committee on Food Hygiene. When commodity standards containing provisions on hygiene are sent to governments for comments at Step 3, they should contain a statement that

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these provisions are subject to endorsement by the Codex Committee on Food Hygiene.

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Commodity Committees may wish to select one of the following texts according to the nature of the product subject of the standard:

- For shelf-stable products where microbiological spoilage before or after process is unlikely to be of significance:
 - It is recommended that the product covered by the provisions of this Standard be prepared in accordance with the appropriate sections of the General Principles of Food Hygiene recommended by the Codex Alimentarius Commission (Ref. No. CAC/RCP 1-1969, Rev. 2 - 1985).
- (ii) For shelf-stable products, heat-processed in hermetically sealed containers:
 - It is recommended that the product covered by the provision of this standard be prepared in accordance with the General Principles of Food Hygiene (CAC/RCP 1-1969, Rev. 2 - 1985) and, where appropriate, with the Code of Hygienic Practice for Low-Acid and Acidified Low-Acid Canned Foods (Ref. CAC/RCP 23-1979, Rev. 1 - 1989) or other Codes of Hygienic Practice as recommended by the Codex Alimentarius Commission.
 - To the extent possible in good manufacturing practice, the product shall be free from objectionable matter.
 - When tested by appropriate methods of sampling and examination, the product:

- (a) shall be free from microorganisms capable of development in the food under normal conditions of storage; and
- (b) shall not contain any substance originating from microorganisms in amounts which may represent a health hazard.
- (iii) For all other products:

It is recommended that the product covered by the provisions of this standard be prepared and handled in accordance with the appropriate sections of the Recommended International Code of Practice - General Principles of Food Hygiene (CAC/RCP 1-1969, Rev. 2 - 1985), and other Codes of Practice recommended by the Codex Alimentarius Commission which are relevant to this product. (A list may follow).

To the extent possible in good manufacturing practice, the product shall be free from objectionable matter.

When tested by appropriate methods of sampling and examination, the product:

- (a) shall be free from microorganisms in amounts which may represent a hazard to health;
- (b) shall be free from parasites which may represent a hazard to health; and
- (c) shall not contain any substance originating from microorganisms in amounts which may represent a hazard to health.

Methods of Analysis and Sampling

(i) Normal Practice

Subject to the provisions of sub-paragraph (v) below, when Codex committees have included provisions on methods of analysis or sampling in a Codex commodity standard, these should be referred to the Codex Committee on Methods of Analysis and Sampling at Step 4, to ensure Government comments at the earliest possible stage in the development of the standard. A Codex Committee should, whenever possible, provide to the Codex Committee on Methods of Analysis and Sampling information, for each individual analytical method proposed, relating to specificity, accuracy, (repeatability, reproducibility) limit of detection, precision sensitivity, applicability and practicability, as appropriate. Similarly a Codex Committee should, whenever possible, provide to the Codex Committee on Methods of Analysis and Sampling information for each sampling plan relating to the scope or field of application, the type of sampling (e.g. bulk or unit), sample sizes, decision rules, details of plans (e.g. "Operating characteristic" curves), inferences to be made to lots or processes, levels of risk to be accepted and pertinent supportive data.

Other criteria may be selected as required. Methods of analysis should be proposed by the Commodity Committees in consultation if necessary with an expert body.

At Step 4 Codex Commodity Committees should discuss and report to the Codex Committee on Methods of Analysis and Sampling on matters connected with:

 Provisions in Codex standards which require analytical or statistical procedure;

 Provisions for which elaboration of specific methods of analysis or sampling are required;

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- Provisions which are defined by the use of Defining Methods (Type I);
- All proposals to the extent possible should be supported by appropriate documentation; especially for Tentative Methods (Type IV);
- Any request for advice or assistance.

The Codex Committee on Methods of Analysis and Sampling should undertake a coordinating role in matters relating to the elaboration of Codex methods of analysis and sampling. The originating committee is, however, responsible for carrying out the Steps of the Procedure.

When it is necessary, the Codex Committee on Methods of Analysis and Sampling should try to ensure elaboration and collaborative testing of methods by other recognized bodies with expertise in the field of analysis.

(ii) <u>Methods of analysis and sampling of general application to</u> foods

When the Codex Committee on Methods of Analysis and Sampling itself elaborates methods of analysis and sampling which are of general application to foods, it is responsible for carrying out the steps of the Procedure.

(iii) Methods of analysis of food additives as such

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Methods of analysis included in Codex Advisory Food Additives Specifications, for the purpose of verifying the criteria of purity and identity of the food additive, need not be referred to the Codex Committee on Methods of Analysis and Sampling for endorsement. The Codex Committee on Food Additives and Contaminants is responsible for carrying out the steps of the Procedure.

(iv) Methods of analysis of pesticide residues in food

The methods for determining the levels of pesticide residues in food need not be referred to the Codex Committee on Methods of Analysis and Sampling for endorsement. The Codex Committee on Pesticide Residues is responsible for carrying out the steps of the Procedure.

(v) Microbiological methods of analysis and sampling

Notwithstanding the provisions of sub-paragraph (i) above, when Codex committees have included provisions on microbiological methods of analysis and sampling for the purpose of verifying hygiene provisions, they should be referred to the Codex Committee on Food Hygiene at the most suitable time during Steps 3, 4 and 5 of the Procedure for the Elaboration of Codex Standards, which will ensure that government comments on the methods of analysis and sampling are available to the Codex Committee on Food Hygiene. The procedure to be followed will be as in sub-paragraph (i) above, substituting the Codex Committee on Food Hygiene for the Codex Committee on Methods of Analysis and Sampling. Microbiological methods of analysis and sampling elaborated by the Codex Committee on Food Hygiene for inclusion in Codex commodity standards for the purpose of verifying hygiene provisions need not be referred to the Codex Committee on Methods of Analysis and Sampling for endorsement.

Quick Frozen Foods

When Codex committees have elaborated Codex commodity standards for quick frozen food products, these should be referred to the Joint ECE/Codex Alimentarius Group of Experts on Standardization of Quick-Frozen Foods at the most suitable time during Steps 3, 4 and 5 of the Procedure for the Elaboration of Codex Standards for comment by the group of experts.

PRINCIPLES FOR THE ESTABLISHMENT OF CODEX METHODS OF ANALYSIS

1. Purpose of Codex Methods of Analysis

The methods are primarily intended as international methods for the verification of provisions in Codex standards. They should be used for reference, in calibration of methods in use or introduced for routine examination and control purposes.

2. Methods of Analysis

(A) Definition of types of methods of analysis

(a) Defining Methods (Type I)

Definition: A method which determines a value that can only be arrived at in terms of the method *per se* and serves by definition as

the only method for establishing the accepted value of the item measured.

Examples: Howard Mould Count, Reichert-Meissl value, loss on drying, salt in brine by density.

(b) Reference Methods (Type II)

Definition: A Type II method is the one designated Reference Method where Type I methods do not apply. It should be selected from Type III methods (as defined below). It should be recommended for use in cases of dispute and for calibration purposes.

Example: Potentiometric method for halides.

(c) Alternative Approved Methods (Type III)

Definition: A Type III Method is one which meets the criteria required by the Codex Committee on Methods of Analysis and Sampling for methods that may be used for control, inspection or regulatory purposes.

Example: Volhard Method or Mohr Method for chlorides

(d) Tentative Method (Type IV)

Definition: A Type IV Method is a method which has been used traditionally or else has been recently introduced but for which the criteria required for acceptance by the Codex Committee on Methods of Analysis and Sampling have not yet been determined. Examples: chlorine by X-ray fluorescence, estimation of synthetic colours in foods.

- (B) General Criteria for the Selection of Methods of Analysis
- (a) Official methods of analysis elaborated by international organizations occupying themselves with a food or group of foods should be preferred.
- (b) Preference should be given to methods of analysis the reliability of which have been established in respect of the following criteria, selected as appropriate:
 - (i) specificity
 - (ii) accuracy
- (iii) precision; repeatability intra-laboratory (within laboratory), reproducibility inter-laboratory (within laboratory and between laboratories)
- (iv) limit of detection
- (v) sensitivity
- (vi) practicability and applicability under normal laboratory conditions
- (vii) other criteria which may be selected as required.
- (c) The method selected should be chosen on the basis of practicability and preference should be given to methods which have applicability for routine use.
- (d) All proposed methods of analysis must have direct pertinence to the Codex Standard to which they are directed.

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(e) Methods of analysis which are applicable uniformly to various groups of commodities should be given preference over methods which apply only to individual commodities.

PRINCIPLES FOR THE ESTABLISHMENT OR SELECTION OF CODEX SAMPLING PROCEDURES

3. Purpose of Codex Methods of Sampling

Codex Methods of Sampling are designed to ensure that fair and valid sampling procedures are used when food is being tested for compliance with a particular Codex commodity standard. The sampling methods are intended for use as international methods designed to avoid or remove difficulties which may be created by diverging legal, administrative and technical approaches to sampling and by diverging interpretation of results of analysis in relation to lots or consignments of foods, in the light of the relevant provision(s) of the applicable Codex standard.

4. Methods of Sampling

(A) Types of Sampling Plans and Procedures

(a) Sampling Plans for Commodity Defects:

These are normally applied to visual defects (e.g. loss of colour, mis-graded for size, etc.) and extraneous matter. They will normally be attribute plans, and plans such as those included in CAC/RM 42-1969 may be applied.

(b) Sampling Plans for Net Contents:

These are sampling plans which apply to pre-packaged foods generally and are intended to serve to check compliance of lots or consignments with provisions for net contents.

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(c) Sampling Plans for Compositional Criteria:

Such plans are normally applied to analytically determined compositional criteria (e.g., loss on drying in white sugar, etc.). They are predominantly based on variable procedures with unknown standard deviation.

(d) Specific Sampling Plans for Health-related Properties

Such plans are generally applied to heterogeneous conditions, e.g., in the assessment of microbiological spoilage, microbial by-products or sporadically occurring chemical contaminants.

- (B) General Instructions for the Selection of Methods of Sampling
- (a) Official methods of sampling as elaborated by international organizations occupying themselves with a food or a group of foods are preferred. Such methods, when attracted to Codex standards, may be revised using Codex recommended sampling terms (to be elaborated).
- (b) The appropriate Codex Commodity Committee should indicate, before it elaborates any sampling plan, or before any plan is endorsed by the Codex Committee on Methods of Analysis and Sampling, the following:

 (i) the basis on which the criteria in the Codex Commodity standards have been drawn up (e.g. whether on the basis that every item in a lot, or a specified high proportion, shall comply with the provision in the standard or whether the average of a set of samples extracted from a lot must comply and, if so, whether a minimum or maximum tolerance, as appropriate, is to be given);

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- (ii) whether there is to be any differentiation in the relative importance of the criteria in the standards and, if so, what is the appropriate statistical parameter each criterion should attract, and hence, the basis for judgement when a lot is in conformity with a standard.
- (c) Instructions on the procedure for the taking of samples should indicate the following:
 - the measures necessary in order to ensure that the sample taken is representative of the consignment or of the lot;
 - (ii) the size and the number of individual items forming the sample taken from the lot or consignment;
- (iii) the administrative measures for taking and handling the sample.
- (d) The sampling protocol may include the following information:
 - the statistical criteria to be used for acceptance or rejection of the lot on the basis of the sample;
 - (ii) the procedures to be adopted in cases of dispute.

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5. General Considerations

- (a) The Codex Committee on Methods of Analysis and Sampling should maintain closest possible relations with all interested organizations working on methods of analysis and sampling.
- (b) The Codex Committee on Methods of Analysis and Sampling should organize its work in such a manner as to keep under constant review all methods of analysis and sampling published in the Codex Alimentarius.
- (c) In the Codex methods of analysis, provision should be made for variations in reagent concentrations and specifications from country to country.
- (d) Codex methods of analysis which have been derived from scientific journals, theses, or publications, either not readily available or available in languages other than the official languages of FAO and WHO, or which for other reasons should be printed in the Codex Alimentarius *in extenso*, should follow the standard layout for methods of analysis as adopted by the Codex Committee on Methods of Analysis and Sampling.
- (e) Methods of analysis which have already been printed as official methods of analysis in other available publications and which are adopted as Codex methods need only be quoted by reference in the Codex Alimentarius.

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PRINCIPLES FOR THE ESTABLISHMENT AND APPLICATION OF MICROBIOLOGICAL CRITERIA FOR FOODS

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6. These Principles are intended to guide, primarily, Codex Committees in the establishment and application of microbiological criteria and to this end they contain definitions of mandatory and advisory criteria which relate specifically to the requirements of the Codex Alimentarius. They are also intended for application where microbiological criteria for foods are being developed.

1. <u>DEFINITION OF MICROBIOLOGICAL CRITERIA FOR</u> FOODS

A microbiological criterion, as defined for Codex purposes, consists of:

- 1.1 a statement of the microorganisms and parasites of concern and/or their toxins. For this purpose, microorganisms include bacteria, viruses, yeasts and moulds;
- 1.2 the analytical methods for their detection and quantification;
- 1.3 a plan defining the number of field samples to be taken, the size of the sample unit and where and, if appropriate, when the samples are to be taken;
- 1.4 microbiological limits considered appropriate to the food; and
- 1.5 the number of sample units that should conform to these limits.

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2. APPLICATION OF MICROBIOLOGICAL CRITERIA

Microbiological criteria, as defined for Codex purposes, fall into two main categories: (See also Section 5 for interpretation)

2.1 Mandatory criterion

2.1.1 <u>A microbiological standard</u> is a criterion contained in a Codex Alimentarius standard. Wherever possible it should contain limits only for pathogenic microorganisms of public health significance in the food concerned. Limits for non-pathogenic microorganisms may be necessary and when these are included the provisions of paragraph 6.1 shall apply. A microbiological standard shall not be introduced *de novo* but shall be derived from microbiological end-product specifications which have accompanied Codes of Practice through the Codex Procedure and which have been extensively applied to the food.

2.2 Advisory criterion

An advisory criterion is one of two types contained in Codes of Practice.

- 2.2.1 <u>A microbiological end-production specification</u> is intended to increase assurance that the provisions of hygienic significance in the Code have been met. It may include microorganisms which are not of direct public health significance.
- 2.2.2 <u>A microbiological guideline</u> is applied at the establishment at a specified point during or after processing to monitor hygiene. It is intended to guide the manufacturer and is not intended for

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official control purposes. It may include microorganisms other than those regarded in 2.1.1 and 2.2.1.

3. <u>PURPOSE OF MICROBIOLOGICAL CRITERIA FOR FOODS</u>

3.1. The purpose of microbiological criteria for foods is to protect the health of the consumer by providing safe, sound and wholesome products and to meet the requirements of fair practices in trade.

4. <u>GENERAL CONSIDERATIONS CONCERNING</u> <u>PRINCIPLES FOR ESTABLISHING AND APPLYING</u> <u>CRITERIA</u>

- 4.1 The basis of control of microbiologically sensitive foods should be through the application of Codes of Practice. A microbiological criterion should be established and applied only where there is a definite need for it and where it can be shown to be effective and practical. Such need is demonstrated by epidemiological evidence that the particular food is a public health hazard, or where an assurance is required that the provisions of hygienic significance in the Code have been adhered to. The criterion should be technically attainable by good manufacturing practice so that it does not encourage the use of objectionable treatments in an attempt to reduce microorganisms to the acceptable level.
- 4.2 To fulfil the purposes of microbiological criteria, consideration should be given to:
 - the evidence of hazards to health;
 - the microbiology of the raw material;
 - the effect of processing on the microbiology of the food;

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- the likelihood and consequences of microbial contamination and/or growth during subsequent handling and storage;
- the category of consumers at risk; and
- the cost/benefit ratio associated with the application of the criterion.
- 4.3 The number of samples tested shall be as stated in the sampling plan and shall not be exceeded.
- 4.4 To make the best use of limited resources of money and manpower, it is essential that only appropriate tests be applied to those foods and at those points during the processing and distribution of food that offer maximum benefit in providing the consumer with a safe, sound and wholesome food.
- 4.5 The need for inspection of the establishment including the production process should be considered.

5. INTERPRETATION OF RESULTS

- 5.1 When a product fails to meet a criterion the action to be taken depends on the type of criterion and on the circumstances. If the limit exceeded is part of a standard the product concerned must be rejected as unfit for its intended use; if it is part of an end-product specification appropriate action should be taken to rectify the causative factor. It is optional whether any further action is taken. When a limit in a guideline is exceeded this should not necessarily result in rejection of the product but should in general lead to the identification and correction of causative factors.
- 5.2 When the product is rejected there are in principle several options as to the action to be taken, depending on the findings

and the circumstances. Such options include sorting, reprocessing (e.g. by heating), and destruction, and may need to be specified in the criterion. In deciding on the option the major consideration should be to keep to a minimum the risk that unacceptable food reaches the consumer. However, food must not be needlessly destroyed nor declared unfit for human consumption.

6. <u>COMPONENTS OF A MICROBIOLOGICAL CRITERION</u>

6.1 Microorganisms of importance in a particular food

- 6.1.1 The microorganisms included in a criterion should be widely accepted as relevant as pathogens, as indicator organisms or as spoilage organisms to the particular food and technology. Organisms whose significance in food is in doubt should not be included in a criterion.
- 6.1.2 The mere finding, with a presence-absence test, of certain organisms which have caused foodborne illness (e.g. Staphylococcus aureus, Clostridium perfringens and Vibrio parahaemolyticus) does not necessarily indicate a hazard.
- 6.1.3 When choosing a test for an indicator organism there should be a clear understanding as to whether the test for this organism is used to indicate an unsatisfactory manufacturing practice or whether it is used to indicate the possible presence of a pathogen. Where pathogens can be detected directly, a test for these should be used instead of tests for indicator organisms.

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6.2 Microbiological methods

For use in a standard or end-product specification, methods 6.2.1 elaborated by international organizations for a food or a group of foods should be preferred. For standards, and wherever possible for end-product specifications, only methods for which the reliability (accuracy, reproducibility, interand intra-laboratory variation) has been statistically established in comparative or collaborative studies in several laboratories should be used. While reference methods to be used in standards and end-product specifications should be the most sensitive and reproducible for the purpose, methods to be used in guidelines might often sacrifice to some degree sensitivity and reproducibility in the interests of speed and simplicity. They should, however, have been proved to give a sufficiently reliable estimate of the information needed.

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- 6.2.2 When choosing a microbiological method as a reference method, consideration should be given to the universal availability of media, equipment, etc.
- 6.2.3 Methods which are applicable uniformly to various groups of commodities should be given preference over methods which apply only to individual commodities. Methods for testing rapidly perishable foods should be so designed that the results of microbiological examinations can be available before the foods are consumed or exceed their shelf-life.
- 6.3 Microbiological limits
- 6.3.1 Limits should be based on microbiological data appropriate to the food and to the kind of criterion in question. Limits for

standards and end-product specifications should be based on data gathered at various stages of production, storage and distribution, while limits for guidelines could be based on data obtained from microbiological monitoring during production. The numerical limits should also take into consideration the risk associated with the organisms likely to affect the acceptability of the food, and the conditions under which the food is expected to be handled and consumed. Numerical limits should also take account of the distribution of microorganisms in the food and the inherent variability of the analytical procedure.

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- 6.3.2 If a criterion requires a particular microorganism not to be detected, the size of sample shall be indicated. It should be borne in mind that no feasible sampling plan can ensure complete absence of a particular organism.
- 6.3.3 Microbiological limits can be related only to the time and place of sampling and not to the presumed number of microorganisms at an earlier or a later stage. As good manufacturing practice aims at producing foods with microbiological characteristics significantly better than those required by public health considerations, a numerical limit in a guideline may be more stringent than in a standard or an end-product specification.
- 6.4 Sampling plans
- 6.4.1 A sampling plan is the particular choice of sampling procedure and the decision criteria to be applied to a lot, based on examination of a prescribed number of sample units by defined methods. Sampling plans should be administratively and economically feasible. In particular, sampling plans should

take into account the heterogeneity of distribution of microorganisms. For standards and end-product specifications, 2- or 3-class attribute plans may find useful applications. (See ICMSF Microorganisms in Food 2. Sampling for Microbiological Analysis. Principles and Specific Applications, Toronto, University of Toronto Press, 1982).

6.4.2 Wherever possible, the confidence limits of the sampling plans should be given.

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7. SAMPLING METHODS AND HANDLING OF SAMPLES

7.1 The sampling method shall be defined in the sampling plan. The time between field sampling and analysis should be as short as possible and during transport to the laboratory the conditions (e.g. temperature) should be appropriate to the food, so that the results reflect - within the limitations given by the sampling plan - the microbiological conditions of the lot presented for inspection.

8. <u>REPORTING</u>

8.1 The test report shall give the information needed for complete identification of the sample, the results, and the test method.

9. <u>PROVISIONS FOR RECONSIDERATION AT REGULAR</u> INTERVALS

9.1 Criteria should be reviewed and if necessary revised at three year intervals after their adoption by the Codex Alimentarius Commission.

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GUIDELINES FOR THE USE OF CODEX COMMITTEES ON THE INCLUSION OF PROVISIONS ON NUTRITIONAL QUALITY IN FOOD STANDARDS AND OTHER CODEX TEXTS

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Nutritional quality as applied to food is related to the presence of essential nutrients and energy-yielding substances (in satisfying quantity and quality) and to other aspects of food traditionally considered as part of the science of nutrition.

These aspects include the nutritional effects of non-essential amino-acids, specific types of fatty acids and carbohydrates, dietary fibre, cholesterol, lipotropic substances, other components of specific foods (e.g. of human milk), nutrient bioavailability and nutrient interactions with other nutrients with food additives and with natural toxicants. They also include nutrient excesses and the effects (both positive and negative) of food processing on the nutrients and on the organoleptic properties of the food.

All these aspects of nutritional quality must be evaluated based on modern nutritional principles, standards and guidelines aimed at meeting human nutritional needs. The bases of evaluation include: recommended nutrient intakes, the role of the food in the diet of the population and the role of diet and nutrition in disease prevention and health promotion.

1. PURPOSE

1.1 To ensure that nutritional quality aspects are included in food standards and other Codex texts when appropriate.

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1.2 To provide guidance to Codex Committees in their consideration of the need for provisions on nutritional quality in food standards and other Codex texts.

1.3 To assist Codex Committees in developing appropriate provisions on nutritional quality.

2. SCOPE

These guidelines are intended to be used by all Codex Committees in the development of food standards and other texts.

3. **DEFINITIONS**

For the purpose of these guidelines:

3.1 Nutrient means any substance normally consumed as a constituent of food:

- (a) Which provides energy; or
- (b) which is needed for the growth and development and maintenance of healthy life; or
- (c) a deficit of which will cause characteristic biochemical or physiological changes to occur.

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3.2 *Essential nutrient* means any substance normally consumed as a constituent of food which is needed for growth and development and the maintenance of healthy life and which cannot be synthesized in adequate amounts in the body.

3.3 Nutritional equivalence means of similar nutritive value in terms of quantity and quality of protein and in terms of kinds, quantity and bioavailability of essential nutrients. For this purpose, nutritional equivalence means that essential nutrients provided by the food being substituted, that are present on a serving or portion or 100 kcal of the food at a level of 5% or more of the recommended intake of the nutrient(s) are present in the substitute or partially substituted food (extender) in comparable amounts.

3.4 Substitute food is a food which resembles a common food in appearance, texture, flavour and odour and is intended to be used as a complete replacement or partial replacement (extender) for the food it resembles.

3.5 Fortification or enrichment means the addition of one or more essential nutrients to a food over and above the levels normally contained in the food or the levels after restoration, for the purpose of preventing or correcting a demonstrated deficiency of one or more nutrients in the population or specific population groups.

3.6 **Restoration** means the addition to a food of essential nutrient(s) which are lost during the course of good manufacturing practice or during normal storage and handling procedures, in amounts which will result in the presence in the food of the levels of the nutrient(s) present in the edible portion of the food before processing, storage or handling.

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4. INSTRUCTIONS TO CODEX COMMITTEES

4.1 Committees should be aware of the broad range of factors which influence the nutritional quality of foods to ensure that their consideration of nutritional aspects takes into account all relevant matters including the importance of conserving nutrients as far as possible.

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4.2 Provisions and advisory information on nutritional aspects of foods should be included in food standards and other Codex texts in the following circumstances, where:

- (a) the food is a major source of energy and nutrients in the diets of populations or specific population groups; or
- (b) the food is destined for use as a substitute for, or the principal ingredient in a substitute for a common food.

This is particularly important where:

- (a) the food may sustain significant losses of essential nutrients during processing, storage and handling; or
- (b) the food's nutritional quality is dependent upon the amount and/or characteristics of the principal ingredient present in the food; or
- (c) a variety of methods of processing with varying degrees of impact on nutritional quality is available.

4.3 Addition of Essential Nutrients to Foods

4.3.1 Provision for the addition of essential nutrients to foods should be made, where appropriate, in conformity with the General Principles for the

Addition of Essential Nutrients to Foods (Codex Alimentarius, Second Edition, Volume 4).

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4.3.2 When provision is made for the addition of essential nutrients for the purpose of *fortification*, advisory information for the guidance of national Governments should be included. It should identify essential nutrients which have been or may be added to the food and suggest that countries where deficiencies of these nutrients exist and are of public health significance should consider the feasibility and effectiveness of fortifying the food with one or more of these nutrients. As a general rule, the advisory information should not identify quantities of essential nutrients to be added as these will depend upon the conditions of the country concerned.

4.3.3 Provisions in food standards and other Codex texts relating to the addition of essential nutrients to foods for the purposes of *fortification* should be of an advisory nature and subject to national legislation.

4.3.4 When provision is made in food standards and other Codex texts, for the addition of essential nutrients for the purposes of *restoration* and/or *nutritional equivalence*, advisory information for the guidance of national Governments should be included. It should identify the essential nutrients to be considered for restoration or nutritional equivalence and the levels at which they should be present in the food to achieve restoration or nutritional equivalence.

4.3.5 Where general agreement exists regarding the need for *restoration* or *nutritional equivalence* and particularly where risks to health may be involved, a mandatory provision should be included requiring that the food contains the essential nutrient(s) in specific amounts.

4.3.6 Where general agreement exists on the specific essential nutrients and amounts required, an optional provision should be included providing

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for the addition of these nutrients and specifying the amounts to be contained in the food.

4.3.7 Where general agreement does not exist, an advisory provision should be included permitting the addition of essential nutrients to the food in accordance with national legislation. Advisory information identifying the essential nutrients and the levels needed for restoration or nutritional equivalence should be included in an annex to the standard and should not be subject to acceptance.

4.3.8 Advisory lists of vitamin compounds and mineral salts for particular foods or classes of foods should be drawn up for the guidance of Governments, taking into account the Advisory List of Mineral Salts and Vitamin Compounds for Use in Foods for Infants and Children (Codex Alimentarius, Second edition, Volume 4).

4.4 Quality criteria which influence nutritional quality such as minimum quantities of either principal or characterizing ingredients or nutrients from these ingredients should be included in the body of the standards whenever appropriate.

4.5 Advisory information on choice of processing methods to minimize adverse effects on established and recognized nutritional quality should be included where appropriate.

4.6 Should Codex Committees decide to include provisions pertaining to the nutritional aspects of foods in standards and other texts, they should submit these provisions to the Codex Committee on Nutrition and Foods for Special Dietary Uses for endorsement. Should they decide not to submit their provisions for endorsement, full justification for not doing so should be submitted to the Commission.

SECTION III

Subsidiary Bodies

Membership

Contact Points

Organigram

Contents of this Section

This Section contains factual information about the Codex Alimentarius Commission.

The list of the Commission's Subsidiary Bodies give the Terms of Reference of all Codex Committees established under Rule IX.1 of the Commission's Rules of Procedure. The meetings of each Committee are listed. The structure of the Commission's subsidiary bodies is shown diagrammatically on the inside back cover.

The countries which form the Commission's Membership are listed (as of July 1993) together with a list of the national Codex Contact Points. These lists are subject to frequent changes. The Secretariat of the Joint FAO/WHO Food Standards Programme provides up-dated information at regular intervals.

LIST OF SUBSIDIARY BODIES OF THE CODEX ALIMENTARIUS COMMISSION

A. SUBSIDIARY BODY UNDER RULE IX.1(a)

1. JOINT FAO/WHO COMMITTEE OF GOVERNMENT EXPERTS ON THE CODE OF PRINCIPLES CONCERNING MILK AND MILK PRODUCTS

Established by FAO and WHO in 1958 and integrated into the Joint FAO/WHO Food Standards Programme in 1962 as a subsidiary body of the Codex Alimentarius Commission under Rule IX.1(a). Re-named "Codex Committee on Milk and Milk Products" in 1993 and re-established as a subsidiary body under Rule IX.1(b)(i) see page 145.

Sessions

1st. Rome, Italy, 8-12 September 1958 2nd. Rome, Italy, 13-17 April 1959 3rd. Rome, Italy, 22-26 February 1960 4th, Rome, Italy, 6-10 March 1961 5th. Rome, Italy, 2-6 April 1962 6th, Rome, Italy, 17-21 June 1963 7th. Rome, Italy, 4-8 May 1964 8th, Rome, Italy, 24-29 May 1965 9th, Rome, Italy, 20-25 June 1966 10th, Rome, Italy, 25-31 August 1967 11th, Rome, Italy, 10-15 June 1968 12th, Rome, Italy, 7-12 July 1969 13th, Rome, Italy, 15-20 June 1970 14th, Rome, Italy, 6-11 September 1971 15th, Rome, Italy, 25-30 September 1972

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16th, Rome, Italy, 10-15 September 1973

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17th, Rome, Italy, 14-19 April 1975

18th, Rome, Italy, 13-18 September 1976

19th, Rome, Italy, 12-17 June 1978

20th, Rome, Italy, 26-30 April 1982

21st, Rome, Italy, 2-6 June 1986

22nd, Rome, Italy, 5-9 November 1990

Terms of Reference:

To establish international codes and standards concerning milk and milk products.

B. SUBSIDIARY BODIES UNDER RULE IX.1(b)(i)

1. CODEX COMMITTEE ON GENERAL PRINCIPLES

Host Government: France

Sessions:

| 1st, | Paris, 4-8 October 1965 |
|--------------------------------------|---|
| 2nd, | Paris, 16-19 October 1967 |
| 3rd, | Paris, 9-13 December 1968 |
| 4th, | Paris, 4-8 March 1974 |
| 5th, | Paris, 19-23 January 1976 |
| 6th, | Paris, 15-19 October 1979 |
| 7th, | Paris, 6-10 April 1981 |
| 8th, | Paris, 24-28 November 1986 |
| 9th, | Paris, 24-28 April 1989 |
| 10th, | Paris, 7-11 September 1992 |
| 5th, 6th, 7th, 8th, 9th, | Paris, 19-23 January 1976 Paris, 15-19 October 1979 Paris, 6-10 April 1981 Paris, 24-28 November 1986 Paris, 24-28 April 1989 |

Terms of Reference:

To deal with such procedural and general matters as are referred to it by the Codex Alimentarius Commission. Such matters have included the establishment of the General Principles which define the purpose and scope of the Codex Alimentarius, the nature of Codex standards and the forms of acceptance by countries of Codex standards; the development of Guidelines for Codex Committees; the development of a mechanism for examining any economic impact statements submitted by governments concerning possible implications for their economies of some of the individual standards or some of the provisions thereof; the establishment of a Code of Ethics for the International Trade in Food.

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2. CODEX COMMITTEE ON FOOD ADDITIVES AND CONTAMINANTS

Host Government: Netherlands

Sessions:

- 1st, The Hague, 19-22 May 1964
- 2nd, The Hague, 10-14 May 1965
- 3rd, The Hague, 9-13 May 1966
- 4th, The Hague, 11-15 September 1967
- 5th, Arnhem, 18-22 March 1968
- 6th, Arnhem, 15-22 October 1969
- 7th, The Hague, 12-16 October, 1970
- 8th, Wageningen, 29 May 2 June 1972
- 9th, Wageningen, 10-14 December 1973
- 10th, The Hague, 2-7 June 1975
- 11th, The Hague, 31 May 6 June 1977
- 12th, The Hague, 10-16 October 1978

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13th, The Hague, 11-17 September 1979
14th, The Hague, 25 Nov. - 1 Dec. 1980
15th, The Hague, 16-22 March 1982
16th, The Hague, 22-28 March 1983
17th, The Hague, 10-16 April 1984
18th, The Hague, 5-11 November 1985
19th, The Hague, 17-23 March 1987
20th, The Hague, 7-12 March 1988
21st, The Hague, 13-18 March 1989
22nd, The Hague, 19-24 March 1990
23rd, The Hague, 4-9 March 1991
24th, The Hague, 23-28 March 1992
25th, The Hague, 22-26 March 1993

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Terms of reference:

- (a) to establish or endorse permitted maximum or guideline levels for individual food additives, for contaminants (including environmental contaminants) and for naturally occurring toxicants in foodstuffs and animal feeds;
- (b) to prepare priority lists of food additives and contaminants for toxicological evaluation by the Joint FAO/WHO Expert Committee on Food Additives;
- (c) to recommend specifications of identity and purity for food additives for adoption by the Commission;
- (d) to consider methods of analysis for their determination in food; and

- (e) consider and elaborate standards or codes for related subjects such as the labelling of food additives when sold as such, and food irradiation.
- 3. CODEX COMMITTEE ON FOOD HYGIENE

Host Government: U.S.A.

Sessions:

1st, Washington D.C., 27-28 May 1964

2nd, Rome, 14-16 June 1965

3rd, Rome, 31 May - 3 June 1966

4th, Washington D.C., 12-16 June 1967

5th, Washington D.C., 6-10 May 1968

6th, Washington D.C., 5-9 May 1969

7th, Washington D.C., 25-29 May 1970

8th, Washington D.C., 14-18 June 1971

9th, Washington D.C., 19-23 June 1972

10th, Washington D.C., 14-18 May 1973

11th, Washington D.C., 10-14 June 1974

12th, Washington D.C., 12-16 May 1975

13th, Rome, 10-14 May 1976

14th, Washington D.C., 29 August - 2 September 1977

15th, Washington D.C., 18-22 September 1978

16th, Washington D.C., 23-27 July 1979

17th, Washington D.C., 17-21 November 1980

18th, Washington D.C., 22-26 February 1982

19th, Washington D.C., 26-30 September 1983

20th, Washington D.C., 1-5 October 1984

21st, Washington D.C., 23-27 September 1985

22nd, Washington D.C., 20-24 October 1986

23rd, Washington D.C., 21-25 March 1988

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- 24th, Washington D.C., 16-20 October 1989
- 25th, Washington D.C., 28 October 1 November 1991
- 26th, Washington D.C., 1-5 March 1993

Terms of reference:

- to draft basic provisions on food hygiene applicable to all food;¹
- (b) (i) to consider, amend if necessary and endorse provisions on hygiene prepared by Codex commodity committees and contained in Codex commodity standards, and
 - to consider, amend if necessary, and endorse provisions on hygiene prepared by Codex commodity committees and contained in Codex codes of practice unless, in specific cases, the Commission has decided otherwise, or
 - to draft provisions on hygiene applicable to specific food items or food groups, whether coming within the terms of reference of a Codex commodity committee or not;
- (c) to consider specific hygiene problems assigned to it by the Commission.

¹ The term "hygiene" includes, where necessary, microbiological specifications for food and associated methodology.

4. CODEX COMMITTEE ON FOOD LABELLING

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Host Government: Canada

Sessions:

- 1st, Ottawa, 21-25 June 1965
- 2nd, Ottawa, 25-29 July 1966
- 3rd, Ottawa, 26-30 June 1967
- 4th, Ottawa, 23-28 September 1968
- 5th, Rome, 6 April 1970
- 6th, Geneva, 28-29 June 1971
- 7th, Ottawa, 5-10 June 1972
- 8th, Ottawa, 28 May 1 June 1973
- 9th, Rome, 26-27 June 1974
- 10th, Ottawa, 26-30 May 1975
- 11th, Rome, 25-26 March 1976
- 12th, Ottawa, 16-20 May 1977
- 13th, Ottawa, 16-20 July 1979
- 14th, Rome, 28-30 November 1979
- 15th, Ottawa, 10-14 November 1980
- 16th, Ottawa, 17-21 May 1982
- 17th, Ottawa, 12-21 October 1983
- 18th, Ottawa, 11-18 March 1985
- 19th, Ottawa, 9-13 March 1987
- 20th, Ottawa, 3-7 April 1989
- 21st, Ottawa, 11-15 March 1991
- 22nd, Ottawa, 26-30 April 1993

Terms of reference:

(a) to draft provisions on labelling applicable to all foods;



(b) to consider, amend if necessary, and endorse draft specific provisions on labelling prepared by the Codex Committees drafting standards, codes of practice and guidelines;

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- to study specific labelling problems assigned to it by the Commission;
- (d) to study problems associated with the advertisement of food with particular reference to claims and misleading descriptions.

5. CODEX COMMITTEE ON METHODS OF ANALYSIS AND SAMPLING

Host Government: Federal Republic of Germany (1st to 6th sessions), Hungary

Sessions:

| 1st, | Berlin, 23-24 September 1965 |
|-------|---|
| 2nd, | Berlin, 20-23 September 1966 |
| 3rd, | Berlin, 24-27 October 1967 |
| 4th, | Berlin, 11-15 November 1968 |
| 5th, | Cologne, 1-6 December 1969 |
| 6th, | Bonn-Bad Godesberg, 24-28 January 1971 |
| 7th, | Budapest, 12-18 September 1972 |
| 8th, | Budapest, 3-7 September 1973 |
| 9th, | Budapest, 27-31 October 1975 |
| 10th, | Budapest, 24-28 October 1977 |
| 11th, | Budapest, 2-6 July 1979 |
| 12th, | Budapest, 11-15 May 1981 |
| 13th, | Budapest, 29 November - 3 December 1982 |
| 14th, | Budapest, 26-30 November 1984 |
| 15th, | Budapest, 10-14 November 1986 |

- 16th, Budapest, 14-19 November 1988
- 17th, Budapest, 8-12 April 1991
- 18th, Budapest, 9-13 November 1992

Terms of reference:

- (a) to serve as a coordinating body for Codex with other international groups working in methods of analysis and sampling and quality assurance systems for laboratories;
- (b) to serve as a coordinating body for Codex with other international groups working on methods of analysis and sampling and quality;
- (c) to specify, on the basis of final recommendations submitted to it by the other bodies referred to in (b) above, Reference Methods of Analysis and Sampling appropriate to Codex Standards which are generally applicable to a number of foods;
- (d) to consider, amend, if necessary, and endorse, as appropriate, methods of analysis and sampling proposed by Codex (Commodity) Committees, except that methods of analysis and sampling for residues of pesticides or veterinary drugs in food, the assessment of micro-biological quality and safety in food, the assessment of specifications for food additives, and those methods elaborated by the Codex Committee on Milk and Milk Products, do not fall within the terms of reference of this Committee;
- to elaborate sampling plans and procedures, as may be required;

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- (f) to consider specific sampling and analysis problems submitted to it by the Commission or any of its Committees.
- (g) to define procedures, protocols, guidelines or related texts for the assessment of food laboratory proficiency, as well as quality assurance systems for laboratories.
- 6. CODEX COMMITTEE ON PESTICIDE RESIDUES

Host Government: Netherlands

Sessions:

1st. The Hague, 17-21 January 1966 2nd. The Hague, 18-22 September 1967 Arnhem, 30 September-4 October 1968 3rd, 4th. Arnhem, 6-14 October 1969 5th, The Hague, 28 September-6 October 1970 6th. The Hague, 16-23 October 1972 The Hague, 4-9 February 1974 7th. 8th. The Hague, 3-8 March 1975 9th. The Hague, 14-21 February 1977 10th, The Hague, 29 May-5 June 1978 11th, The Hague, 11-18 June 1979 12th, The Hague, 2-9 June 1980 13th, The Hague, 15-20 June 1981 14th, The Hague, 14-21 June 1982 15th, The Hague, 3-10 October 1983 16th, The Hague, 24 May-4 June 1984 17th, The Hague, 25 March-1 April 1985 18th, The Hague, 21-28 April 1986 19th, The Hague, 6-13 April 1987 20th, The Hague, 18-25 April 1988

- 21st, The Hague, 10-17 April 1989
- 22nd, The Hague, 23-30 April 1990
- 23rd, The Hague, 15-22 April 1991
- 24th, The Hague, 6-13 April 1992
- 25th, Havana, Cuba, 19-26 April 1993

Terms of reference:

 to establish maximum limits for pesticide residues in specific food items or in groups of food;

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- (b) to establish maximum limits for pesticide residues in certain animal feeding stuffs moving in international trade where this is justified for reasons of protection of human health;
- (c) to prepare priority lists of pesticides for evaluation by the Joint FAO/WHO Meeting on Pesticide Residues (JMPR);
- (d) to consider methods of sampling and analysis for the determination of pesticide residues in food and feed;
- to consider other matters in relation to the safety of food and feed containing pesticide residues; and
- (f) to establish maximum limits for environmental and industrial contaminants showing chemical or other similarity to pesticides, in specific food items or groups of food.

7. CODEX COMMITTEE ON RESIDUES OF VETERINARY DRUGS IN FOODS

Host Government: United States of America

Sessions:

1st, Washington, D.C. 27-31 October, 1986

2nd, Washington, D.C. 30 November - 4 December 1987

3rd, Washington, D.C. 31 October - 4 November 1988

4th, Washington, D.C. 24-27 October 1989

5th, Washington, D.C. 16-19 October 1990

6th, Washington, D.C. 22-25 October 1991

7th, Washington, D.C., 20-23 October 1992

Terms of reference:

- to determine priorities for the consideration of residues of veterinary drugs in foods;
- (b) to recommend maximum levels of such substances;
- (c) to develop codes of practice as may be required;
- (d) to determine criteria for analytical methods used for the control of veterinary drug residues in foods.

Subsidiary Bodies

8. CODEX COMMITTEE ON FOOD IMPORT AND EXPORT CERTIFICATION AND INSPECTION SYSTEMS

Host Government, Australia

Sessions:

1st, Canberra, 21-25 September 1992

Terms of reference:

- (a) to develop principles and guidelines for food import and export inspection and certification systems with a view to harmonising methods and procedures which protect the health of consumers, ensure fair trading practices and facilitate international trade in foodstuffs;
- (b) to develop principles and guidelines for the application of measures by the competent authorities of exporting and importing countries to provide assurance where necessary that foodstuffs comply with requirements, especially statutory health requirements;
- (c) to develop guidelines for the utilisation, as and when appropriate, of quality assurance systems¹ to ensure that foodstuffs conform with requirements and to promote the recognition of these systems in facilitating trade in food

¹ *Quality assurance* means all those planned and systematic actions necessary to provide adequate confidence that a product or service will satisfy given requirements for quality (ISO-8402 Quality - Vocabulary)

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products under bilateral/multilateral arrangements by countries;

 (d) to develop guidelines and criteria with respect to format, declarations and language of such official certificates as countries may require with a view towards international harmonization;

- to make recommendations for information exchange in relation to food import/export control;
- (f) to consult as necessary with other international groups working on matters related to food inspection and certification systems;
- (g) to consider other matters assigned to it by the Commission in relation to food inspection and certification systems.
- 9. CODEX COMMITTEE ON NUTRITION AND FOODS FOR SPECIAL DIETARY USES

Host Government: Federal Republic of Germany

Sessions:

- 1st, Freiburgh in Breisgau, 2-5 May 1966
- 2nd, Freiburgh in Breisgau, 6-10 November 1967
- 3rd, Cologne, 14-18 October 1968
- 4th, Cologne, 3-7 November 1969
- 5th, Bonn, 30 November-4 December 1970
- 6th, Bonn, 6-10 December 1971
- 7th, Cologne, 10-14 October 1972
- 8th, Bonn-Bad Godesberg, 9-14 September 1974

- 9th, Bonn, 22-26 September 1975
- 10th, Bonn, 28 February-4 March 1977
- 11th, Bonn-Bad Godesberg, 23-27 October 1978
- 12th, Bonn-Bad Godesberg, 29 September 3 October 1980
- 13th, Bonn-Bad Godesberg, 20-24 September 1982
- 14th, Bonn-Bad Godesberg, 24 January 1 February 1985
- 15th, Bonn-Bad Godesberg, 12-16 January 1987
- 16th, Bonn-Bad Godesberg, 29 September 7 October 1988
- 17th, Bonn-Bad Godesberg, 18-22 February 1991
- 18th, Bonn-Bad Godesberg, 28 September 2 October 1992

Terms of reference:

- (a) to develop guidelines, general principles and standards for foods for special dietary uses, alone or in cooperation with other committees, and to endorse provisions for special dietary purposes contained in commodity standards. The standards should be elaborated on a world-wide basis except where this is not found to be possible, in which case, the standards could be elaborated on a regional or group of countries basis;
- (b) to study the specific nutritional problems assigned to it by the Commission;
- to draft provisions concerning the nutritional aspects of all foods;
- (d) to advise the commodity and general subject Codex Committees on the nutritional aspects of the standards for which they are responsible and to elaborate guidelines for this purpose;

(e) to consider, amend if necessary, and endorse provisions on nutritional aspects contained in draft standards or other Codex texts prepared by other subsidiary bodies of the Codex Alimentarius Commission.

10. CODEX COMMITTEE ON COCOA PRODUCTS AND CHOCOLATE

Host Government: Switzerland

Sessions:

Neuchâtel, 5-6 November 1963 1st, Montreux, 22-24 April 1964 2nd. 3rd. Zürich, 10-12 March 1965 4th. Berne, 15-17 March 1966 Lugano, 9-12 May 1967 5th, Montreux, 2-5 July 1968 6th, 7th. Horgen, (Zürich), 23-27 June 1969 8th, Lucerne, 29 June-3 July 1970 9th, Neuchâtel, 27 September - 1 October 1971 10th, Lausanne, 7-11 May 1973 11th, Zürich, 2-6 December 1974 12th, Bienne, 1-5 November 1976 13th, Aarau, 2-6 April 1979 14th, Lausanne, 21-25 April 1980 15th, Neuchâtel, 29 March-2 April 1982

Adjourned sine die

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Terms of reference:

To elaborate world-wide standards for cocoa products and chocolate.

11. CODEX COMMITTEE ON SUGARS

Host Government: United Kingdom

Sessions:

1st, London, 3-5 March 1964
2nd, London, 2-4 March 1965
3rd, London, 1-3 March 1966
4th, London, 18-21 April 1967
5th, London, 10-12 September 1968
6th, London, 19-22 March 1974

Adjourned sine die

Terms of reference:

To elaborate world-wide standards for all types of sugars and sugar products.

12. CODEX COMMITTEE ON PROCESSED FRUITS AND VEGETABLES

Host Government: United States of America

Sessions:

1st, Washington, D.C., 29-30 May 1964

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Codex Alimentarius Commission Procedural Manual

2nd. Rome, 8-11 June 1965 3rd. Rome, 6-10 June 1966 4th, Washington, D.C., 19-23 June 1967 Washington, D.C., 13-17 May 1968 5th. 6th. Washington, D.C., 12-16 May 1969 Washington, D.C., 1-5 June 1970 7th. 8th, Washington, D.C., 7-11 June 1971 Washington, D.C., 12-16 June 1972 9th. 10th. Washington, D.C., 21-25 May 1973 Washington, D.C., 3-7 June 1974 11th, Washington, D.C., 19-23 May 1975 12th. Washington, D.C., 9-13 May 1977 13th. Washington, D.C., 25-29 September 1978 14th. Washington, D.C., 17-21 March 1980 15th. Washington, D.C., 22-26 March 1982 16th. Washington, D.C., 13-17 February 1984 17th. Washington, D.C., 10-14 March 1986 18th,

Adjourned sine die.

Terms of reference:

To elaborate world-wide standards for all types of processed fruits and vegetables including dried products, canned dried peas and beans, jams and jellies, but not dried prunes, or fruit and vegetable juices.

13. CODEX COMMITTEE ON FATS AND OILS

Host Government: United Kingdom

Sessions:

- 1st, London, 25-27 February 1964
- 2nd, London, 6-8 April 1965
- 3rd, London, 29 March-1 April 1966
- 4th, London, 24-28 April 1967
- 5th, London, 16-20 September 1968
- 6th, Madrid, 17-20 November 1969
- 7th, London, 25-29 March 1974
- 8th, London, 24-28 November 1975
- 9th, London, 28 November-2 December 1977
- 10th, London, 4-8 December 1978
- 11th, London, 23-27 June 1980
- 12th, London, 19-23 April 1982
- 13th, London, 23-27 February 1987
- 14th, London, 27 September 1 October 1993

Terms of reference:

To elaborate world-wide standards for fats and oils of animal, vegetable and marine origin including margarine and olive oil.

14. CODEX COMMITTEE ON MEAT

Host Government: Federal Republic of Germany

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Sessions:

1st, Kulmbach, 28-30 October 1965

- 2nd, Kulmbach, 5-8 July 1966
- 3rd, Kulmbach, 15-17 November 1967
- 4th, Kulmbach, 18-20 June 1969
- 5th, Bonn, 16-20 November 1970
- 6th, Kulmbach, 1-5 November 1971
- 7th, Kulmbach, 25-29 June 1973

Dissolved by the 16th Session of the Commission in 1985.

Terms of reference:

To elaborate world-wide standards and/or descriptive texts and/or codes of practice as may seem appropriate for the classification, description and grading of carcasses and cuts of beef, veal, mutton, lamb and pork.

15. CODEX COMMITTEE ON MEAT HYGIENE

Host Government: New Zealand

Sessions:

| 1st, London, 10-15 April 19 | 12 |
|-----------------------------|----|
|-----------------------------|----|

- 2nd, London, 18-22 June 1973
- 3rd, London, 25-29 November 1974
- 4th, London, 18-22 May 1981
- 5th, London, 11-15 October 1982
- 6th, Rome, 14-18 October 1991
- 7th, Rome, 29 March 2 April 1993

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Adjourned sine die.

Terms of reference:

To elaborate world-wide standards and/or codes of practice as may seem appropriate for meat hygiene, excluding poultry meat.

16. CODEX COMMITTEE ON PROCESSED MEAT AND POULTRY PRODUCTS

Host Government: Denmark

Sessions:

- 1st, Kulmbach, 4-5 July 1966
- 2nd, Copenhagen, 2-6 October 1967
- 3rd, Copenhagen, 24-28 June 1968
- 4th, Copenhagen, 9-13 June 1969
- 5th, Copenhagen, 23-27 November 1970
- 6th, Copenhagen, 17-21 April 1972
- 7th, Copenhagen, 3-7 December 1973
- 8th, Copenhagen, 10-14 March 1975
- 9th, Copenhagen, 29 November 3 December 1976
- 10th, Copenhagen, 20-24 November 1978
- 11th, Copenhagen, 22-26 September 1980
- 12th, Copenhagen, 4-8 October 1982
- 13th, Copenhagen, 23-26 October 1984
- 14th, Copenhagen, 12-16 September 1988
- 15th, Copenhagen, 8-12 October 1990

Adjourned sine die.

Terms of reference:

To elaborate world-wide standards for processed meat products, including consumer packaged meat, and for processed poultry meat products.

17. CODEX COMMITTEE ON FISH AND FISHERY PRODUCTS

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Host Government: Norway

Sessions:

| 1st, | Bergen, 29 August-2 September 1966 |
|-------|-------------------------------------|
| 2nd, | Bergen, 9-13 October 1967 |
| 3rd, | Bergen, 7-11 October 1968 |
| 4th, | Bergen, 29 September-8 October 1969 |
| 5th, | Bergen, 5-10 October 1970 |
| 6th, | Bergen, 4-8 October 1971 |
| 7th, | Bergen, 2-7 October 1972 |
| 8th, | Bergen, 1-6 October 1973 |
| 9th, | Bergen, 30 September-5 October 1974 |
| 10th, | Bergen, 29 September-4 October 1975 |
| 11th, | Bergen, 27 September-2 October 1976 |
| 12th, | Bergen, 3-8 October 1977 |
| 13th, | Bergen, 7-11 May 1979 |
| 14th, | Bergen, 5-10 May 1980 |
| 15th, | Bergen, 3-8 May 1982 |
| 16th, | Bergen, 7-11 May 1984 |
| 17th, | Oslo, 5-9 May 1986 |
| 18th, | Bergen, 2-6 May 1988 |
| 19th, | Bergen, 11-15 June 1990 |
| 20th, | Bergen, 1-5 June 1992 |

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Terms of reference:

To elaborate world-wide standards for fresh, frozen (including quick frozen) or otherwise processed fish, crustaceans and molluscs.

18. CODEX COMMITTEE ON EDIBLE ICES

Host Government: Sweden

Sessions:

1st, Stockholm, 18-22 February 1974
2nd, Stockholm, 23-27 June 1975
3rd, Stockholm, 11-15 October 1976

Adjourned sine die.

Terms of reference:

To elaborate world-wide standards as appropriate for all types of edible ices, including mixes and powders used for their manufacture.

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19. CODEX COMMITTEE ON SOUPS AND BROTHS

Host Government: Switzerland

Sessions:

1st, Berne, 3-7 November 19752nd, St. Gallen, 7-11 November 1977

Adjourned sine die.

Terms of reference:

To elaborate world-wide standards for soups, broths, bouillons and consommés.

20. CODEX COMMITTEE ON CEREALS, PULSES AND LEGUMES

Host Government: United States of America

Sessions:

| 1st, | Washington, D.C., 24-28 March 1980 |
|------|--|
| 2nd, | Washington, D.C., 27 April-1 May 1981 |
| 3rd, | Washington, D.C., 25-29 October 1982 |
| 4th, | Washington, D.C., 24-28 September 1984 |
| 5th, | Washington, D.C., 17-21 March 1986 |
| 6th, | Washington, D.C., 24-28 October 1988 |
| 7th, | Washington, D.C., 22-26 October 1990 |
| 8th, | Washington, D.C., 26-30 October 1992 |

Terms of reference:

To elaborate world-wide standards and/or codes of practice as may be appropriate for cereals, pulses, legumes and their products.

21. CODEX COMMITTEE ON VEGETABLES PROTEINS

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Host Government: Canada

Sessions:

1st, Ottawa, 3-7 November 1980
2nd, Ottawa, 1-5 March 1983
3rd, Ottawa, 6-10 February 1984
4th, Havana, 2-6 February 1987
5th, Ottawa, 6-10 February 1989

Adjourned sine die.

Terms of reference:

To elaborate definitions and world-wide standards for vegetable protein products deriving from any member of the plant kingdom as they come into use for human consumption, and to elaborate guidelines on utilization of such vegetable protein products in the food supply system, on nutritional requirements and safety, on labelling and on other aspects as may seem appropriate.

22. CODEX COMMITTEE ON TROPICAL FRESH FRUITS AND VEGETABLES

Host Government: Mexico

Sessions:

1st, Mexico City, 6-10 June 1988 2nd, Mexico City, 5-9 March 1990

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- 3rd, Mexico City, 23-27 September 1991
- 4th, Mexico City, 1-5 February 1993

Terms of Reference:

- (a) to elaborate world-wide standards and codes of practice as may be appropriate for tropical fresh fruits and vegetables which are grown exclusively in tropical zones;¹
- (b) to consult with the UN/ECE Working Party on Standardization of Perishable Produce in the elaboration of world-wide standards and codes of practice with particular regard to ensuring that there is no duplication of standards or codes of practice and that they follow the same broad format;²

¹ For the purposes and guidance of the Codex Alimentarius Commission, tropical fruits and vegetables are those that are cultivated in areas between the Tropic of Cancer and the Tropic of Capricorn, and/or in areas with similar natural climatic conditions.

² The Working Party on Standardization of Perishable Produce of the United Nations Economic Commission for Europe:

- may recommend that a world-wide Codex standard for tropical fresh fruits and vegetables should be elaborated and submit its recommendation either to the Codex Committee on Tropical Fresh Fruits and Vegetables for consideration or to the Commission for approval;
- may prepare "proposed draft standards" for tropical fresh fruits or vegetables at the request of the Codex Committee on Tropical Fresh Fruits and Vegetables or of the Commission for distribution by the Codex Secretariat at Step 3 of the Codex Procedure, and for further (continued...)

(c) to consult, as necessary, with other international organizations which are active in the area of standardization of fresh fruits and vegetables.

23. CODEX COMMITTEE ON MILK AND MILK PRODUCTS

Host Government: New Zealand

Terms of reference:

To elaborate international codes and standards for milk and milk products within the framework of the Codex Alimentarius and the Code of Principles concerning Milk and Milk Products.

 $^{2}(\dots \text{continued})$

action by the Codex Committee on Tropical Fresh Fruits and Vegetables;

- 3. may wish to consider "proposed draft standards" and "draft standards" for tropical fresh fruits and vegetables and transmit comments on them to the Codex Committee on Tropical Fresh Fruits and Vegetables at Steps 3 and 6 of the Codex Procedure; and
- may perform specific tasks in relation to the elaboration of standards for tropical fresh fruits and vegetables at the request of the Codex Committee on Tropical Fresh Fruits and Vegetables.

Codex "proposed draft standards" and "draft standards" for tropical fresh fruits and vegetables at Steps 3 and 6 of the Codex Procedure should be submitted to the UN/ECE Secretariat for obtaining comments.

24. CODEX COMMITTEE ON NATURAL MINERAL WATERS

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Host Government: Switzerland

Sessions:

1st, Badan/Aarzan, 24-25 February 1966

2nd, Montreux, 6-7 July 1967

3rd, Bad Ragaz, 7-9 May 1968

4th, Vienna, 12-13 June 1972

Adjourned sine die.

Terms of reference:

To elaborate regional standards for natural mineral waters.

Note: The Committee was established by the Commission as a Regional (European) Codex Committee, but has since been allocated the task of elaborating world-wide standards for natural mineral waters.

C. SUBSIDIARY BODIES UNDER RULE IX.1(b)(ii)

1. FAO/WHO COORDINATING COMMITTEE FOR AFRICA

Membership:

Membership of the Committee is open to all Member Nations and Associate Members of FAO and/or WHO which are members of the Codex Alimentarius Commission, within the geographic location of Africa. - 153 -

Terms of reference:

- defines the problems and needs of the region concerning food standards and food control;
- (b) promotes within the Committee contacts for the mutual exchange of information on proposed regulatory initiatives and problems arising from food control and stimulates the strengthening of food control infrastructures;
- (c) recommends to the Commission the development of world-wide standards for products of interest to the region, including products considered by the Committee to have an international market potential in the future;
- (d) develops regional standards for food products moving exclusively or almost exclusively in intra-regional trade;
- draws the attention of the Commission to any aspects of the Commission's work of particular significance to the region;
- (f) promotes coordination of all regional food standards work undertaken by international governmental and nongovernmental organizations within the region;
- (g) exercises a general coordinating role for the region and such other functions as may be entrusted to it by the Commission;
- (h) promotes the acceptance of Codex standards and maximum limits for residues by member countries.

Sessions:

Rome, 24-27 June 1974 1st. Accra, 15-19 September 1975 2nd, Accra, 26-30 September 1977 3rd. Dakar, 3-7 September 1979 4th, Dakar, 25-29 May 1981 5th. 6th. Nairobi, 31 October-5 November 1983 Nairobi, 12-18 February 1985 7th. 8th. Cairo, 29 November - 3 December 1988 Cairo, 3-7 December 1990 9th. 10th, Abuja, 3-6 November 1992

2. FAO/WHO COORDINATING COMMITTEE FOR ASIA

Membership:

Membership of the Committee is open to all Member Nations and Associate Members of FAO and/or WHO which are members of the Codex Alimentarius Commission, within the geographic location of Asia.

Terms of reference:

- (a) defines the problems and needs of the region concerning food standards and food control;
- (b) promotes within the Committee contacts for the mutual exchange of information on proposed regulatory initiatives and problems arising from food control and stimulates the strengthening of food control infrastructures;

(c) recommends to the Commission the development of world-wide standards for products of interest to the region, including products considered by the Committee to have an international market potential in the future;

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- (d) develops regional standards for food products moving exclusively or almost exclusively in intra-regional trade;
- draws the attention of the Commission to any aspects of the Commission's work of particular significance to the region;
- (f) promotes coordination of all regional food standards work undertaken by international governmental and nongovernmental organizations within the region;
- (g) exercises a general coordinating role for the region and such other functions as may be entrusted to it by the Commission;
- (h) promotes the acceptance of Codex standards and maximum limits for residues by member countries.

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Sessions:

- 1st, New Delhi, 10-16 January 1977
- 2nd, Manila, 20-26 March 1979
- 3rd, Colombo, 2-8 February 1982
- 4th, Phetchburi, 28 February-5 March 1984
- 5th, Yogyakarta, 8-14 April 1986
- 6th, Denpasar, 26 January-1 February 1988
- 7th, Chiang-Mai, 5-12 February 1990
- 8th, Kuala Lumpur, 27-31 January 1992

3. FAO/WHO COORDINATING COMMITTEE FOR EUROPE

Membership:

This Committee is open to all Member Governments of FAO and/or WHO within the geographic area of Europe, including Israel, Turkey and the U.S.S.R. and its Chairman is, *ex officio*, the Coordinator for Europe.

Terms of reference:

- defines the problems and needs of the region concerning food standards and food control;
- (b) promotes within the Committee contacts for the mutual exchange of information on proposed regulatory initiatives and problems arising from food control and stimulates the strengthening of food control infrastructures;
- (c) recommends to the Commission the development of world-wide standards for products of interest to the region, including products considered by the Committee to have an international market potential in the future;
- (d) develops regional standards for food products moving exclusively or almost exclusively in intra-regional trade;
- draws the attention of the Commission to any aspects of the Commission's work of particular significance to the region;

(f) promotes coordination of all regional food standards work undertaken by international governmental and nongovernmental organizations within the region;

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- (g) exercises a general coordinating role for the region and such other functions as may be entrusted to it by the Commission, and
- (h) promotes the acceptance of Codex standards and maximum limits for residues by member countries.

Sessions:

- 1st, Berne, 1-2 July 1965
- 2nd, Rome, 20 October 1965
- 3rd, Vienna, 24-27 May 1966
- 4th, Rome, 8 November 1966
- 5th, Vienna, 6-8 September 1967
- 6th, Vienna, 4-8 November 1968
- 7th, Vienna, 7-10 October 1969
- 8th, Vienna, 27-29 October 1971
- 9th, Vienna, 14-16 June 1972
- 10th, Vienna, 13-17 June 1977
- 11th, Innsbruck, 28 May 1 June 1979
- 12th, Innsbruck, 16-20 March 1981
- 13th, Innsbruck, 27 September 1 October 1982
- 14th, Thun, 4-8 June 1984
- 15th, Thun, 16-20 June 1986
- 16th, Vienna, 27 June 1 July 1988
- 17th, Vienna, 28 May 1 June 1990
- 18th, Stockholm, 11-15 May 1992

4. FAO/WHO COORDINATING COMMITTEE FOR LATIN AMERICA AND THE CARIBBEAN

Membership:

Membership of the Committee is open to all Member Nations and Associate Members of FAO and/or WHO which are members of the Codex Alimentarius Commission, within the geographic location of Latin America and the Caribbean.

Terms of reference:

- (a) defines the problems and needs of the region concerning food standards and food control;
- (b) promotes within the Committee contacts for the mutual exchange of information on proposed regulatory initiatives and problems arising from food control and stimulates the strengthening of food control infrastructures;
- (c) recommends to the Commission the development of world-wide standards for products of interest to the region, including products considered by the Committee to have an international market potential in the future;
- (d) develops regional standards for food products moving exclusively or almost exclusively in intra-regional trade;
- draws the attention of the Commission to any aspects of the Commission's work of particular significance to the region;

- (f) promotes coordination of all regional food standards work undertaken by international governmental and nongovernmental organizations within the region;
- (g) exercises a general coordinating role for the region and such other functions as may be entrusted to it by the Commission, and
- (h) promotes the acceptance of Codex standards and maximum limits for residues by member countries.

Sessions:

- 1st, Rome, 25-26 March 1976
- 2nd, Montevideo, 9-15 December 1980
- 3rd, Havana, 27 March-2 April 1984
- 4th, Havana, 17-22 April 1985
- 5th, Havana, 11-16 February 1987
- 6th, San José, 20-24 February 1989
- 7th, San José, 1-10 July 1991
- 8th, Brasilia, 16-20 March 1993

5. FAO/WHO COORDINATING COMMITTEE FOR NORTH AMERICA AND THE SOUTH-WEST PACIFIC

Membership:

Membership of the Committee is open to all Member Nations and Associate Members of FAO and/or WHO which are members of the Codex Alimentarius Commission, with the geographic locations of North America and the South-West Pacific.

Terms of reference:

- defines the problems and needs of regions concerning food standards and food control;
- (b) promotes within the Committee contacts for the mutual exchange of information on proposed regulatory initiatives and problems arising from food control and stimulates the strengthening of food control infrastructures;
- (c) recommends to the Commission the development of world-wide standards for products of interest to the regions, including products considered by the Committee to have an international market potential in the future;
- (d) develops regional standards for food products moving exclusively or almost exclusively in intra-regional trade;
- draws the attention of the Commission to any aspects of the Commission's work of particular significance to the regions;
- (f) promotes coordination of all regional food standards work undertaken by international governmental and nongovernmental organizations within the regions;
- (g) exercises a general coordinating role for the regions and such other functions as may be entrusted to it by the Commission, and
- (h) promotes the acceptance of Codex standards and maximum limits for residues by member countries.

Sessions:

1st, Honolulu, 30 April - 4 May 1990 2nd, Canberra, 2-6 December 1991

D. JOINT ECE/CODEX ALIMENTARIUS GROUP OF EXPERTS ON STANDARDIZATION OF QUICK FROZEN FOODS¹

Sessions:

- 1st, Geneva, 6-10 September 1965
- 2nd, Geneva, 5-9 September 1966
- 3rd, Rome, 18-22 September 1967
- 4th, Geneva, 2-6 September 1968
- 5th, Rome, 22-26 September 1969
- 6th, Rome, 27-31 July 1970
- 7th, Geneva, 6-10 December 1971
- 8th, Geneva, 30 April-4 May 1973
- 9th, Rome, 7-11 October 1974
- 10th, Geneva, 6-10 October 1975
- 11th, Geneva, 14-18 March 1977
- 12th, Rome, 30 October-6 November 1978
- 13th, Rome, 15-19 September 1980

Adjourned sine die.

Terms of reference:

The Joint ECE/Codex Alimentarius Group of Experts on the Standardization of Quick Frozen Foods will be responsible for the

¹ See note on page 156

development of standards for quick frozen foods in accordance with the General Principles of the Codex Alimentarius. The Joint Group will be responsible for general considerations, definitions, a framework of individual standards for quick frozen food products and for the actual elaboration of standards for quick frozen food products not specifically allotted by the Commission to another Codex Committee, such as Fish and Fishery Products, Meat, Processed Meat and Poultry Products. Standards drawn up by Codex commodity committees for quick frozen foods should be in accordance with the general standard laid down by the Joint ECE/Codex Alimentarius Group of Experts on the Standardization of Quick Frozen Foods and should, at an appropriate stage, be referred to it for coordination purposes.

E. JOINT ECE/CODEX ALIMENTARIUS GROUP OF EXPERTS ON STANDARDIZATION OF FRUIT JUICES¹

Sessions:

1st, Geneva, 6-10 April 1964

2nd, Geneva, 29 March-2 April 1965

3rd, Geneva, 21-25 February 1966

4th, Geneva, 10-14 April 1967

5th, Rome, 25-29 March 1968

6th, Geneva, 27-31 October 1969

7th, Rome, 20-24 July 1970

8th, Geneva, 8-12 March 1971

9th, Rome, 20-24 March 1972

¹ These Joint ECE/Codex Alimentarius committees are not subsidiary bodies under any specific rule of the Codex Alimentarius Commission but follow the same procedure as Codex Commodity Committees for the elaboration of Codex standards.

10th, Geneva, 16-20 July 1973
11th, Rome, 14-18 October 1974
12th, Geneva, 19-23 July 1976
13th, Geneva, 26-30 June 1978
14th, Geneva, 9-13 June 1980
15th, Rome, 8-12 February 1982
16th, Geneva, 30 April-4 May 1984
17th, Rome, 26-30 May 1986
18th, Geneva, 16-20 May 1988
19th, Rome 12-16 November 1990

Adjourned sine die.

Terms of reference:

To elaborate world-wide standards for fruit juices, concentrated fruit juices and nectars.



MEMBERS OF THE CODEX ALIMENTARIUS COMMISSION AS AT 31 JULY 1993

AFRICA

| 1. | Algeria | |
|----|---------|--|
|----|---------|--|

2. Angola

3. Benin

- 4. Botswana
- 5. **Burkina** Faso
- 6. Burundi
- 7. Cameroon
- 8. Cape Verde
- 9. Central African Republic
- 10. Chad
- 11. Congo
- Côte d'Ivoire 12.
- 13. Egypt
- Equatorial Guinea 14.
- 15. Ethiopia
- Gabon 16.
- Gambia 17
- 18. Ghana
- 19. Guinea Bissau
- 20. Guinea
- 21. Kenya
- 22. Lesotho
- Liberia 23.
- Libya 24.
- 25. Madagascar
- 26. Malawi

- Mauritius 27. 28 Morocco 29. Mozambique 30. Nigeria 31 Rwanda 32. Senegal 33. Seychelles Sierra Leone 34. 35 Sudan Swaziland 36. 37. Tanzania 38. Togo 39 Tunisia 40. Uganda 41. 7aire
- 42. Zambia
- 43. **Zimbabwe**

ASIA

- 44. Bahrain
- 45. Bangladesh
- Cambodia 46
- China 47.
- 48. Democratic People's Rep. of Korea
- 49. India
- 50. Indonesia

Membership



Codex Alimentarius Commission

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LATIN AMERICA AND THE CARIBBEAN

106. Antigua and Barbuda

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| 107. | Argentina | 130. | Peru |
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| 111. | Brazil | 134. | Uruguay |
| 112. | Chile | 135. | Venezuela |
| 113. | Colombia | | |
| 114. | Costa Rica | NOF | RTH AMERICA |
| 115. | Cuba | | |
| 116. | Dominica | 136. | Canada |
| 117. | Dominican Republic | 137. | U.S.A. |
| 118. | Ecuador | | |
| 119. | El Salvador | SOU | TH-WEST PACIFIC |
| 120. | Grenada | | |
| 121. | Guatemala | 138. | Australia |
| 122. | Guyana | 139. | Federated States of |
| 123. | Haiti | | Micronesia* |
| 124. | Honduras | 140. | Fiji |
| 125. | Jamaica | 141. | Kiribati |
| 126. | Mexico | 142. | New Zealand |
| 127. | Nicaragua | 143. | Papua New Guinea |
| 128. | Panama | 144. | Samoa |
| 129. | Paraguay | | |
| | | * Re | gional affiliation subject to |
| | | conf | irmation |

L

LIST OF CODEX CONTACT POINTS LISTE DES SERVICES CENTRAUX DE LIAISON AVEC LE CODEX LISTA DE LOS PUNTOS DE CONTACTO DEL CODEX¹

| ALBANIA | Dr. Adriana Bardhoshi |
|---------|---|
| ALBANIE | Department of Public Health |
| | Ministry of Health |
| | Tirana |
| ALGERIA | Ministère de l'Economie |
| ALGERIE | Direction générale de la concurrence et des |
| ARGELIA | prix |
| | Direction de la qualité et de la |
| | consommation |
| | Palais du Gouvernement |
| | Alger |
| ANGOLA | Mr. Estevão Miguel de Carvalho |
| | Director, Gabinete Tecnico |
| | Ministerio da Agricultura |
| | C.P. 527 |
| | Luanda |

¹ This list is subject to change. Contact Points of new Members are notified by Codex Circular letter. A revised list is circulated at frequent intervals.

ANTIGUA & BARBUDA

ARGENTINA ARGENTINE

AUSTRALIA AUSTRALIE

AUSTRIA AUTRICHE

Director, Antigua and Barbuda Bureau of Standards (ABBS) P.O. Box 1550 Redcliffe Street St. John's Antigua

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Dr. A.M. Sanchez Coordinador del Codex Alimentarius Secretaría de Estado de Comercio y Negociaciones Económicas Internacionales Avenida Julio A. Rocca 651, 5º Piso, Sector 13 1000 Buenos Aires

Mr. Digby Gascoine Director Food Inspection Division Australian Quarantine and Inspection Service GPO Box 858 Canberra ACT 2601

Bundesministerium für Land und Forstwirtschaft (Div. III/A/3) Stubenring 1 A-1010 Vienna

BAHRAIN BAHREIN

BANGLADESH

BARBADOS BARBADE

BELGIUM BELGIQUE BELGICA

BELIZE BELICE Dr. Rifa'at Abdul Hameed Director of Public Health P.O. Box 42 Manama Bahrain

Bangladesh Standards and Testing Institution (BSTI) 116/A, Tejgaon Industrial Area Dhaka 8 Bangladesh

Director Barbados National Standards Institution "Flodden", Culloden Road St. Michael Barbados

Comité belge du Codex Alimentarius Service du commerce international des matières premières et produits agricoles (B14) Ministère des relations extérieures rue Quatre Bras, 2 B-1000 Bruxelles

Mr. Sylburn G. Arthurs Bureau of Standards 53 Regent Street P.O. Box No. 1647 Belize City **Contact Points**

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BENIN

BOLIVIA BOLIVIE

BOTSWANA

BRAZIL BRESIL BRASIL

BULGARIA BULGARIE

C.A.Secretariat de la Commission nationale du Codex Alimentarius
Direction de l'Alimentation et de la Nutrition appliquée (DANA)
B.P. No. 295, Porto Novo

Dr. Edgar Caceres Director, Instituto Nacional de Alimentación y Nutrición Calle Ballivian No. 1421 Casilla 4752 Le Paz

- 172 -

The Head National Food Control Laboratory Ministry of Health P/Bag 00269 Gaborone

DIE - Divisao de Organismos Internacionales Especializados Ministerio das Relacoes Exteriores Expl. dos Ministerios, Pal. do Itamaraty, Anexo I - Sala 418 70.170 Brasilia

Monsieur le Chef de la Section de la Commission du Codex Alimentarius Union nationale agro-industrielle 55, boul. Hristo Botev 1000 Sofia

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Contact Points

BURKINA FASO

BURUNDI

CAMBODIA CAMBODGE CAMBOYA

CAMEROON CAMEROUN CAMERUN

CANADA

Ministre du développement rural Ministère du développement rural P.O. Box 7010 Ouagadougou

Bureau Burundais de Normalisation et Contrôle de la Qualité "BBN" B.P. 3535 Bujumbura

Mr. Lim Thearith Assistant Quality Control Service KAMCONTROL, 50E/144 Street Phnom-penh Cambodia

Ministre d'Etat chargé du plan et de l'aménagement du territoire Ministère du plan et de l'aménagement du territoire B.P. 1004 Yaoundé

Mr. B.L.Smith Canadian Contact Point Codex Alimentarius Commission Health and Welfare Canada Room 200, H.P.B. Building Tunney's Pasture Ottawa, Ontario K1A OL2



Contact Points

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CAPE VERDE CAP-VERT CABO VERDE

CENTRAL AFRICAN REPUBLIC REPUBLIQUE CENTRAFRICAINE REPUBLICA CENTROAFRICANA

CHAD TCHAD

CHILE CHILI

CHINA CHINE Gabinete de Estudos e Planeamento Ministerio do Desensolvimento Rural e Pescas Caixa Postal 115 Cidade de Praia

Ministre d'Etat chargé du développement rural Ministère du développement rural Bangui

Direction du génie sanitaire et de l'assainissement - Sousdirection de l'assainissement B.P. 440 N'Djamena

Ministerio de Salud Pública Monjitas 689, 5º Piso Santiago

Mr. Xu Guanghua Department of Science and Technology Ministry of Agriculture, Animal Husbandry and Fisheries Beijing

COLOMBIA COLOMBIE

CONGO

COSTA RICA

COTE D'IVOIRE

CUBA

Subdirección de Control de Factores de Riesgo del Consumo Ministerio de Salud Calle 55, No. 10-32, Bloque B

Santa Fé de Bogotá D.E.

Représentant de la FAO au Congo et à Sao Tomé-et-Principe B.P. 972 Brazzaville

Comité Nacional del Codex Alimentarius Oficina Nacional de Normas y Unidades de Medida Ministerio de Economia, Industria y Comercio Apartado 10216 1000 San José

M. le Secrétaire général
Comité national pour l'alimentation et le développement
B.P. V 190
Abidjan

Sr. Director Relaciones Internacionales Comité Estatal de Normalización Egido 610 e/Gloria y Apodaca La Habana 1



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CYPRUS CHYPRE CHIPRE

DENMARK DANEMARK DINAMARCA

DOMINICAN REPUBLIC REPUBLIQUE DOMINICAINE REPUBLICA DOMINICANA

ECUADOR EQUATEUR

EGYPT EGYPTE EGIPTO Dr. Ioannis G. Karis Director, Cyprus Organization for Standards and Control of Quality Ministry of Commerce and Industry Nicosia

Danish Codex Alimentarius Committee Danish Veterinary Service Kolighedsvej 25 DK-1958 Frederiksberg

Secretaría de Estado de Salud Pública y Asistencia Social (Sección de Control de Alimentos) Ensanche La Fe Santo Domingo

Sr. Director General Instituto Ecuatoriano de Normalización Calle Baquerizo Moreno 454 y Avenida 6 de Diciembre P.O. Box 3999 Quito

The President Egyptian Organization for Standardization (EOS) 2 Latin America Street Garden City Cairo

EL SALVADOR

Ing. R. Rodriguez Sandoval Director General Centro de Tecnología Agricola - CENTA Km. 33.5 Carretera A.Santa Ana San Andres

Mr. Alejandro Ndjoli Mediko Jefe Nacional de Estadísticas Agropecuarias Ministerio de Agricultura, Ganadería, Pesca y Forestal Malabo (Bioko Norte)

Dr. Arno Kannike Eesti Piimaliit Vilmsi str. 53 EE 0106 Tallinn

Ethiopian Standards Institution P.O. Box 2310 Addis Ababa

The Permanent Secretary Ministry of Primary Industries P.O. Box 358 Suva

Ministry of Trade and Industry Advisory Committee on Foodstuffs General Secretary Box 230 00171 Helsinki

EQUATORIAL GUINEA GUINEE EQUATORIALE GUINEA ECUATORIAL

ESTONIA ESTONIE

ETHIOPIA ETHIOPIE ETIOPIA

FIJI FIDJI

FINLAND FINLANDE FINLANDIA - 177 -

Contact Points

GHANA

Codex Alimentarius Commission Procedural Manual

FRANCE Ministère de l'Economie, des Finances et FRANCIA du Budget D.G.C.C.R.F. - Secrétariat Général du Comité National du Codex Alimentarius Madame Michelle Gunzle 59. Boulevard Vincent Auriol TELEDOC 051 F-75503 Paris CEDEX 09 Commission nationale Gabonaise de la GABON FAO Ministère de l'agriculture, de l'élevage et du développement rural B.P. 551 Libreville GAMBIA The Director of Agriculture Department of Agriculture GAMBIE Ministry of Agriculture Central Bank Building **Buckle Street** Banjul Frau Jutta Peters GERMANY ALLEMAGNE Ministerialdirektorin ALEMANIA Bundesministerium für Gesundheit Am Propsthof 78a D-53121 Bonn

> The Director Ghana Standards Board P.O. Box M-245 Accra

GREECE GRECE GRECIA

GRENADA GRENADE GRANADA

GUATEMALA

GUINEA GUINEE Direction of Processing - Standardization and Quality Control of Agricultural Products of Vegetable Origin Ministry of Agriculture 2 Acharnon St. 104 32 Athens

Dr. Peter Radix Director, Grenada Bureau of Standards c/o Produce Chemist Laboratory Tyrell Street St. George's Grenada

Dr. L.H. Díaz López Director-Técnico Inspección Sanitaria y Control de Alimentos de Origen Animal Ministerio de Agricultura, Ganadería y Alimentación Avenida Reforma 8-60, Zona 9 Cuidad Guatemala

M. le Directeur Institut de Normalisation et de Métrologie c/o Ministère de l'Industrie, du Commerce et de l'Artisanat B.P. 468 Conakry



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GUINEA-BISSAU GUINEE-BISSAU

GUYANA

HAITI

HONDURAS

HUNGARY HONGRIE HUNGRIA Ministère du développement rural et de l'agriculture B.P. 71 Bissau

- 1'80 -

Guyana National Bureau of Standards 77 W1/2 Hadfield Street Werk-en-Rust P.O. Box 10926 Georgetown

M. Raymond Tardieu Direction - normalisation et contrôle de la qualité Ministère du commerce 8, rue Légitime, Champ de Mars Port-au-Prince

Dra. Georgina Nazar División Control de Alimentos Edificio CESCO-ALIMENTOS Barrio Morazan Tegucigalpa, M.D.C.

Mr. I. Oláh Secretary, Hungarian National Codex Committee Hungarian Office for Standardization Üllöi üt 25 (P.O.Box 24) H-1450 Budapest 9 Hungary

ICELAND ISLANDE ISLANDIA

INDIA INDE

INDONESIA INDONESIE

IRAN (ISLAMIC REPUBLIC OF) IRAN (REPUBLIQUE ISLAMIQUE D') IRAN (REPUBLICA ISLAMICA DEL) Mr. J. Gislason Chief of Division Environmental and Food Agency Office of Food and Hygiene P.O. Box 8080 108 Reykjavik Iceland

Mrs. Debi Mukherjee Assistant Director General (PFA) cum Secretary, Central Committee for Food Standards and Liaison Officer, National Codex Committee Directorate General of Health Services Nirman Bhavan New Delhi 110 011

Attn. M. Bambang H. Hadiwiardjo Dewan Standardisasi Nasional - DSN (Standardization Council of Indonesia) Gedung PDIN -LIPI Jl. Jen. Gatot Subroto -P.O. Box 3123 Jakarta 12190

Institute of Standards and Industrial Research of Iran Ministry of Industries P.O. Box 11365-7594 Tehran

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IRAO

IRELAND IRLANDE **IRLANDA**

ISRAEL

ITALY ITALIE ITALIA

JAMAICA JAMAIOUE

Central Organization for Standardization and Quality Control Ministry of Planning P.O. Box 13032 Baghdad - Jadria

The Secretary Irish National FAO Committee Dept. of Agriculture and Fisheries Agriculture House Dublin 2

Mr. Dan Halpern Israel Codex Alimentarius Committee Ministry of Industry and Trade P.O. Box 299 91002 Jerusalem

Sig. Presidente, Comitato Nazionale Italiano per il Codex Alimentarius Direzione Generale della Tutela Economica dei Prodotti Agricoli Via Sallustiana, 10 00187 Roma, Italy

Bureau of Standards 6 Winchester Road P.O. Box 113 Kingston 10

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JAPAN JAPON

JORDAN JORDANIE JORDANIA

KENYA

DEMOCRATIC PEOPLE'S REPUBLIC OF KOREA REPUBLIQUE POPULAIRE DEMOCRATIQUE DE COREE REPUBLICA POPULAIRE DEMOCRATICA DE COREA Mr. Katsuhiko Masuda Director, Resources Office, Policy Div., Science and Technology Policy Bureau Science and Technology Agency 2-2-1 Kasumigaseki, Chiyoda-ku Tokyo 100

National Committee for Codex Alimentarius Directorate of Standards Ministry of Industry and Trade P.O. Box 2019 Amman

The Director Kenya Bureau of Standards P.O. Box 54974 NHC House, Harambee Avenue Nairobi, Kenya

Director Foodstuffs Institute P.O. Box 901 Pyongyang Korea, Dem. People's Rep.



Contact Points

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REPUBLIC OF KOREA REPUBLIQUE DE COREE REPUBLICA DE COREA

KUWAIT KOWEIT

LEBANON LIBAN LIBANO

LESOTHO

LIBERIA

The Permanent Representative of the Republic of Korea to FAO Embassy of the Republic of Korea Via Barnaba Oriani 30 00197 Roma, Italy

Director Standards and Metrology Dept. Ministry of Oil P.O. Box 5077 - Safat Kuwait

LIBNOR Institut libanais des normes et spécifications B.P. 2806 Beyrouth

Mrs. M.N. Mpeta Director, Food and Nutrition Coordinating Office Private Bag A78 Maseru 100

Mr. Joseph M. Coleman Director of Standards Ministry of Commerce & Industry P.O. Box 10-9041 1000 Monrovia

LIBYAN ARAB JAMAHIRIYA JAMAHIRIYA ARABE LIBYENNE JAMAHIRIYA ARABE LIBIA

LITHUANIA LITUANIE LITUANIA

LUXEMBOURG LUXEMBURGO

MADAGASCAR

MALAWI

Director Office of International Cooperation, Secretariat for Agricultural Reclamation and Land Development c/o UNDP Office - P.O. Box 358 Tripoli

Ass. Prof. Dr. J. Maskeliúnas Director, Lithuanian National Nutrition Center 27, Gedimino Avenue 232682 Vilnius

M. François Arendt Ingénieur-chef de Division Laboratoire national de santé 1 A rue Auguste Lumière

Direction de la Qualité et de la Métrologie Légale Ministère du Commerce B.P. 1316 Antananarivo - 101

The Director Malawi Bureau of Standards P.O. Box 946 - Moirs Road Blantyre

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MALAYSIA MALAISIE MALASIA

MALTA MALTE

MAURITIUS MAURICE MAURICIO

MEXICO MEXIQUE Malaysian National Codex Committee Standards and Industrial Research Institute of Malaysia (SIRIM) Persiaran Dato'Menteri Seksyen 2, P.O. Box 7035 40911 Shah Alam, Selangor Darul Ehsan

Mr. V. Gatt Chief Laboratory Officer Standards Laboratory, Department of Industry Evans Building, Merchants Street Valletta

The Chief Agricultural Officer Agricultural Services Ministry of Agriculture, Fisheries and Natural Resources New Government Centre Port Louis

Dirección General de Normas Secretaría de Comercio y Fomento Industrial Puente de Tecamachalco, Nº 6 Lomas de Tecamachalco, Seccion Fuentes, Naucalpan de Juarez, Edo. de Mexico 53950 Mexico D.F.

MICRONESIA (FEDERATED STATES OF) MICRONESIE (ETATS FEDERES DE) MICRONESIA (ESTADOS FEDERADOS DE) Dr. Eliuel K. Pretrick Secretary, Department of Health Services P.O. Box PS70 Palikir, Pohnpei Micronesia, Fed. States 96941

MOROCCO MAROC MARRUECOS

MOZAMBIQUE

MYANMAR

NEPAL

Division de la Répression des Fraudes Ministère de l'agriculture et de la réforme agraire 25, Avenue des Alaouiyines Rabat

Mr. Rufino Manuel de Melo Ministerio da Saúde Seccao de Higiene, de Aguas et Alimentos P.O. Box 264 Maputo

The Director National Health Laboratory 35, Mawkundaik Road Yangon

Chief Food Research Officer Central Food Research Laboratory Babar Mahal Kathmandu



NETHERLANDS PAYS-BAS PAISES BAJOS

NEW ZEALAND NOUVELLE-ZELANDE NUEVA ZELANDIA

NICARAGUA

NIGERIA

Mr. P. Ritsema Deputy Director-General for Rural Areas and Quality Affairs, Director -Environment, Quality and Nutrition Ministry of Agriculture, Nature Management & Fisheries, Room 9327 P.O. Box 20401 2500 EK The Hague

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Codex Officer MAF Policy - Ministry of Agriculture and Fisheries P.O. Box 2526 Wellington

Programa Normalización, Metrología y Control de Calidad (NMCC), Dirección de Tecnología Industrial Del Sandy's Carretera Masaya 1c arriba -Apartado postal N° 8 Managua

Prof. J.A. Abalaka Director General of Standards Standards Organisation of Nigeria Federal Secretariat - Phase 1, 9th fl. P.M.B. No. 2102 (Yaba) Ikoyi, Lagos

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NORWAY NORVEGE NORUEGA

OMAN

PAKISTAN

PANAMA

PAPUA NEW GUINEA PAPOUASIE-NOUVELLE-GUINEE PAPUA NUEVA GUINEA Mr. John Race Norwegian Food Control Authority Postboks 8187 0034 Oslo 1

The Director of Public Health Ministry of Health P.O. Box 393 Muscat

The Director-General for Health Ministry of Health, Social Welfare and Population Planning Government of Pakistan Secretariat Block C Islamabad

Lic. Hersilia de Echervers Directora General de Normas y Tecnología Industrial, Ministerio de Comercio e Industrias Piso 19, Lotería Nacional de Beneficencia Apartado 9658, Zona 4

Director (Agricultural Protection) Dept. of Agriculture & Livestock P.O. Box 2141 Boroko



PARAGUAY

PERU PEROU

PHILIPPINES FILIPINAS

POLAND POLOGNE POLONIA

PORTUGAL

Dr. José Martino Director, Instituto Nacional de Tecnología y Normalización C.C. 967 Asunción

Dr. Carlos F. Pastor Director Ejecutivo, Dirección de Higiene de Alimentos y Zoonosis Dirección General de Salud Ambiental, Ministerio de Salud Jr.las Amapolas No.350 - Lince Lima

UNIO - Office of the United Nations and Other International Organizations Department of Foreign Affairs 2330 Roxas Boulevard Pasay City, Metro Manila

Ministry of Foreign Economic Relations -Quality Inspection Office 32/34 Zurawia str., P.O.Box 25 00-950 Warszawa

Sub-Comissao do Codex Alimentarius, Commissao Nacional da FAO, Ministerio dos Negocios Estrangeiros Pal. das Necessidades Largo do Rilvas 1354 Lisboa Codex

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QATAR

ROMANIA ROUMANIE RUMANIA

RUSSIAN FEDERATION FEDERATION DE RUSSIE FEDERACION DE RUSIA

RWANDA

SAINT LUCIA SAINTE-LUCIE Under-Secretary Ministry of Public Health P.O. Box 3050 Doha

- 191 -

Institut Roumain de Normalisation 13, Jean Louis Calderon Code 70201 - Bucarest 2

Dr. V.E. Kovshilo Chief, Main Sanitary-Epidemiological Board Ministry of Health T. Takhmanovski Pereulok 3 101431 GSP Moskva K-51

Division-Normalisation et Contrôle de la Qualité Ministère du Commerce et de la Consommation B.P. 476 Kigali

Produce Chemist Ministry of Agriculture, Lands, Fisheries and Cooperatives Government Buildings Castries

Μ

SAMOA

SAUDI ARABIA ARABIE SAOUDITE ARABIA SAUDITA

SENEGAL

SEYCHELLES

SIERRA LEONE

Chief, Public Health Division Health Department P.O. Box 192 Apia

- 192 -

The Information Centre Saudi Arabian Standards Organization (SASO) P.O. Box 3437 Riyadh 11471

Comité national du Codex Service de l'alimentation et de la nutrition appliquée au Sénégal (SANAS) Ministère de la santé publique Dakar

Director Seychelles Bureau of Standards P.O. Box 648 Victoria (Mahé)

Mr. A. B. Turay Chief of Standards Central Contact-Codex Alimentarius Com. National Bureau of Standards Ministry of Trade and Industry George Street Freetown

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Contact Points

SINGAPORE SINGAPOUR SINGAPUR

SLOVENIA SLOVENIE ESLOVENIA

SPAIN ESPAGNE ESPANA

SRI LANKA

SUDAN SOUDAN Ministry of the Environment Food Control Department Environment Building 40 Scotts Road Singapore 0922

Dr. Marusa Adamic Hygiene Specialist Institute for Public Health and Social Welfare Teubarjevaz 61000 Ljubljana

Dr. Fernando Fernandez Perdido Comisión Interministeriel para la Ordinación Alimentaria (CIOA) Vicesecretaría de Sanidad y Consumo Paseo del Prado 18-20 28071 Madrid

Secretary (Director, E. & O.H.) Food Advisory Committee Ministry of Health - 5th Floor, Inland Revenue Building G.P.O. Box 513 Colombo

M

The Secretary, National Codex Committee Chemical Laboratories Ministry of Health and Welfare P.O. Box 287 Khartoum

SURINAME

SWAZILAND SWAZILANDIA

SWEDEN SUEDE SUECIA

SWITZERLAND SUISSE SUIZA

SYRIAN ARAB REPUBLIC REPUBLIQUE ARABE SYRIENNE REPUBLICA ARABE SIRIA Ir. G. Hindorie Head - Division of Foreign Relations Ministry of Agriculture, Livestock and Fisheries Cultuurttuinlaan - P.O.Box 1807 Paramaribo

The Principal Secretary Att: Director of Health Services Ministry of Health P.O. Box 5 Mbabane

Swedish Codex Contact Point National Food Administration Box 622 S-751 26 Uppsala

Secrétariat, Comité national suisse du Codex Alimentarius Office fédéral de la santé publique Haslerstrasse 16 3008 Berne

Syrian Arab Organization for Standardization and Metrology P.O. Box 11836 Damascus

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UNITED REPUBLIC OF TANZANIA REPUBLIQUE-UNIE DE TANZANIE REPUBLICA UNIDA DE TANZANIA

THAILAND THAILANDE TAILANDIA

TOGO

TRINIDAD AND TOBAGO TRINITE-ET-TOBAGO TRINIDAD Y TABAGO The Tanzania Bureau of Standards P.O. Box 9524 Dar-es-Salaam

The Secretary National Codex Alimentarius Committee of Thailand (TISI) Ministry of Industry Rama VI Street Bangkok 10400

M. le Chargé de liaison du Codex Alimentarius Division de la nutrition et de la technologie alimentaire B.P. 1242 Lomé

The Chief Chemist and Director of Food and Drugs Chemistry Food and Drugs Division Ministry of Health and Environment 35-37 Sackville Street Port-of-Spain

TUNISIA TUNISIE TUNEZ

TURKEY TURQUIE TURQUIA

UGANDA OUGANDA

UNITED ARAB EMIRATES EMIRATS ARABES UNIS EMIRATOS ARABES UNIDOS Dr. Amor Jilani Directeur général adjoint Institut national de la normalisation et de la propriété industrielle (INNORPI) B.P. 23 1012 Tunis-Belvedere

General Directorate of Protection and Control, Ministry of Agriculture, Forestry & Rural Affairs (Tarim Orman ve Köyisleri Bakanligi, Koruma ve Kontrol Genen Müdürlügü) Akay Cad. N° 3 Bakanliklar Ankara

The Executive Director Uganda National Bureau of Standards P.O. Box 6329 Kampala

Federal Director Department of Preventive Medicine Ministry of Health P.O. Box 848 Abu Dhabi

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UNITED KINGDOM ROYAUME-UNI REINO UNIDO

UNITED STATES OF AMERICA ETATS-UNIS D'AMERIQUE ESTADOS UNIDOS D'AMERICA

URUGUAY

VENEZUELA

VIET NAM

The Principal, Consumer Protection Division - Branch B Ministry of Agriculture, Fisheries and Food, Room 306c Ergon House, c/o Nobel House 17 Smith Square London SW1P 3JR

Executive Officer for Codex Food Safety and Inspection Service US Department of Agriculture FSIS/USDA, Room 3175, South Bldg 14th and Independence Avenue, SW Washington D.C. 20250

Ing. Ruperto E. Long Presidente, Laboratorio Tecnológico del Uruguay (LATU) Av. Italia 6201 (C.C. 11500) Montevideo

Sr. Jefe, Sección de Registro de Alimentos, Ministerio de Sanidad y Asistencia Social Centro Simón Bolivar, Edif. Sur 2 Caracas

Mr. Hoang Manh Tuan Deputy Director General General Department of Standardization, Metrology and Quality Control 70 Tran Hung Dao Str. - Box 81 Hanoi



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YEMEN

YUGOSLAVIA YOUGOSLAVIE YUGOSLAVIA

ZAIRE

ZAMBIA ZAMBIE

ZIMBABWE

General Director for Measurements Ministry of Economy, Supply and Trade San'a

Federal Institution for Standardization Slobodana Penezica Krcuna br. 35 Postanski pregardak 933 Beograd

lère Direction des études et de la politique agricoles Ministère de l'agriculture, de l'animation rural et du développement communautaire B.P. 8722 Kinshasa 1

Secretary, Food and Drugs Control Ministry of Health P.O. Box 30205 Lusaka

The Government Analyst The Government Analyst's Laboratory P.O. Box 8042 Causeway Harare

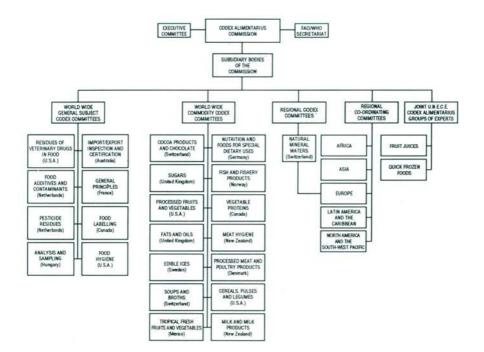
NON-MEMBER COUNTRIES PAYS NON-MEMBRES PAISES NON-MIEMBROS

BAHAMAS

H.E. The Prime Minister Office of the Prime Minister P.O. Box 7147 Nassau, N.P. Bahamas



Subsidiary bodies of the Codex Alimentarius Commission



The Procedural manual of the Codex Alimentarius Commission is intended to help Member Governments participate effectively in the work of the Joint FAO/WHO Food Standards Programme. The manual is particularly useful for national delegations attending Codex meetings and for international organizations attending as observers. It sets out the basic Rules of Procedure, procedures for the elaboration of Codex standards and related texts, general principles and guidelines for the acceptance of Codex standards by governments, basic definitions and guidelines for the operation of Codex committees. It also gives the membership of the Codex Alimentarius Commission and the addresses of Codex contact points.

