September 2012



منظمة الأغذية والزراعة للأمم المتحدة 联合国 粮食及 农业组织

Food and Agriculture Organization of the United Nations Organisation des Nations Unies pour l'alimentation et l'agriculture

Продовольственная и сельскохозяйственная организация
Объединенных
Наций

Organización de las Naciones Unidas para la Alimentación y la Agricultura

FINANCE COMMITTEE

Hundred and Forty-seventh Session

Rome 5 - 9 November 2012

The Multi-Year Programme of Work of the Finance Committee 2010-13

Queries on the substantive content of this document may be addressed to:

Mr Moungui Médi Chairperson Finance Committee

EXECUTIVE SUMMARY

➤ This document presents a revised version of the Multi-Year Programme of Work (MYPOW) of the Finance Committee for 2010-13, incorporating the suggested edits to the narrative sections provided by the Committee at its 143rd Session in May 2012.

GUIDANCE SOUGHT FROM THE FINANCE COMMITTEE

➤ The Committee is invited to review the document, and provide its guidance as deemed appropriate.

Draft Advice

> The Committee welcomed the revised version of the Multi-Year Programme of Work (MYPOW) which incorporates the suggested edits provided by the Committee at its 143rd Session in May 2012.

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Introduction

1. In considering the Multi-Year Programme of Work (MYPOW) for 2010-13 at its 143rd Session in May 2012, the Committee provided suggested edits to the narrative sections of the document.

2. This document presents the revised MYPOW for 2010-13, incorporating the edits suggested by the Committee. Insertions and deletions to the document are identified as <u>italic underlined</u> and strikeout respectively.

A. Objectives for the Finance Committee for 2010-13 related to FAO Matters

3. FAO Council has a solid analytical basis for sound, timely, effective and efficient decision making with respect to the Organization's financial position, budgetary matters, administrative and information systems framework, human resources and oversight activities, as well as for planning of financial and budgetary resources of the Organization, in order to improve the quality of FAO's work and strengthen the delivery of its services to Members.

Results for 2010-13

- 4. The specific results below will also be consistent with, and in the context of, achieving Efficient and Effective Administration (FAO Functional Objective Y) and Effective Collaboration with Members States and Stakeholders (FAO Functional Objective X).
- 5. Through the indicators for Results 1 to 6 below, the Finance Committee (FC) seeks to provide sound technical and policy advice and guidance to the Council (CL). It is recognized that the CL will consider other factors beyond the purview of the FC when taking decisions on these matters.

I. MONITORING FINANCIAL POSITION

- 6. <u>Result</u>s: Council (CL) advice and decisions on financial position are strongly based on Finance Committee (FC) guidance and recommendations.
- 7. <u>Indicators and targets</u>:
 - All FC recommendations on the Audited Accounts of FAO are endorsed in the CL report to Conference
 - All FC recommendations on the Scale of Contributions are endorsed in the CL report to Conference
 - All FC recommendations and guidance on the technical requirements for financial integrity and stability (resource mobilization, liabilities, investments) are duly considered by the CL.
 - FC provides sound technical recommendations and guidance on funding of staff related liabilities and replenishment of reserves to CL for its recommendations to Conference
- 8. <u>Outputs</u>: Clear, precise and consensual recommendations to the CL <u>with presentation of a range of well-defined options for consideration by the CL where appropriate.</u>
- 9. Activities:
 - Assessment of Audited Accounts of the Organization, along with the concomitant report of the External Auditor
 - Continual assessment of unaudited accounts and financial highlights
 - Continual review of status of assessed contributions and arrears, and cash flow situation of the Organization
 - Review status of resource-mobilization and voluntary contributions
 - Assessment of the state of unfunded liabilities, in particular staff-related liabilities including from After Service Medical Coverage
 - Annual review of FAO investments
 - Review of Audited Accounts of the FAO Commissary and Credit Union
 - Assess the requirements for funding and revision of the Organization's reserves
- 10. Methods of work:
 - Close collaboration with the Programme Committee (PC)
 - Regular contact with ADG/CS, Director CSF, <u>the Office of the Inspector General</u> and other concerned units
 - Close collaboration with the External Auditor
 - Close collaboration with the Programme Committee (PC)

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II. BUDGETARY MATTERS

11. <u>Results</u>: CL advice and decisions on budgetary matters are strongly based on FC guidance and recommendations

- 12. Indicators and targets:
 - FC decisions on Budgetary Transfers are noted in the CL report
 - FC recommendations on Budgetary performance are endorsed in the CL report
 - FC recommendations on financial aspects of formulation of the MTP/PWB are duly considered by the CL
 - Technical recommendations of the FC on adjustments to the Programme of Work, and other budgetary matters are duly considered by CL
 - FC provides sound technical recommendations and guidance to CL on the results-based formulation and overall funding levels in the MTP/PWB for FAO Functional Objective Y (Efficient and Effective Administration) and Functional Objective X.4 (Effective Collaboration with Members States and Stakeholders)
- 13. <u>Outputs</u>: Clear, precise and consensual decisions and recommendations to the CL <u>with</u> presentation of a range of well-defined options for consideration by the CL where appropriate.
- 14. Activities:
 - Assessment of, and decisions on, proposed Budgetary Transfers, in line with Financial Regulation 4.5 (b)
 - Review of annual Budgetary performance
 - Review of estimated costs, allotments, and overall financing of IPA implementation
 - Review of Annual Report on Support Costs Expenditure and Recoveries and related policies.
 - Review and make recommendations on cost increases and other technical aspects in the formulation of MTP/PWB
 - Monitor financial aspects of adjustments to the Programme of Work <u>including for further</u> efficiency gains and one-time savings
 - Review progress of the resource-mobilization and management strategy in the Joint Meeting
- 15. Methods of work:
 - Close collaboration with the PC
 - Regular contact with Director OSP, ADG/CS, and other concerned units
 - Close collaboration with the PC
 - Close collaboration with the Independent Chairperson of Council

III. HUMAN RESOURCES

- 16. <u>Results</u>: CL advice and decisions on Human Resources are based on FC guidance and recommendations
- 17. Indicators and targets:
 - FC observations, *recommendations* and guidance on human resources issues are endorsed in CL reports
- 18. <u>Outputs</u>: Clear, precise and consensual recommendations
- 19. Activities:
 - Assess progress of implementation of corporate HR strategy against MTP/PWB targets, including <u>in particular</u>:

Mobility

Gender Balance

Geographic Representation

PEMS

Staff Development

Junior Professional Programme

Competency Framework

Recruitment Process

- Review FAO HR policies vis-à-vis the UN Common System
- Review use of consultants retirees on an annual basis
- Review recommendations <u>and decisions</u> of the General Assembly, the International Civil Service Commission, and the United Nations Joint Staff Pension Board

20. Methods of work:

- Regular contact with ADG/CS, Director <u>OHRCSH</u> and other concerned units
- Close collaboration with the Independent Chairperson of Council

IV. ADMINISTRATIVE AND INFORMATION SYSTEMS FRAMEWORK

- 21. <u>Results</u>: CL advice and decisions on effective and efficient administrative and information systems are based on FC guidance and recommendations
- 22. <u>Indicators and targets</u>:
 - FC recommendations on enhancing administrative and business processes and structures are endorsed in the CL report
 - FC recommendations on reform of management and administrative systems are endorsed in the CL report
- 23. Outputs: Clear, precise and consensual recommendations
- 24. Activities:
 - Review reform of management and administrative systems, including on procurement policy
 - Monitor progress of implementation of International Public Sector Accounting Standards
 - Review proposals relating to structure and functions of decentralized offices
 - Review progress on the introduction of an Enterprise Risk Management framework for the Organization
 - Review terms of reference and subsequent reports of the Ethics Committee, as appropriate
 - Review of assessment of FAO's language services
- 25. Methods of Work:
 - Close collaboration with the PC
 - Frequent and regular contact with ADG/CS and other concerned units
 - Close collaboration with the PC
 - Close collaboration with the Independent Chairperson of Council
 - Working within context of advice from Regional Conferences

V. OVERSIGHT

- 26. <u>Results</u>: CL advice and decisions on internal and external oversight matters are strongly based on FC guidance and recommendations
- 27. Indicators and targets:
 - FC recommendations on internal audit and external audit are endorsed in the CL report
 - FC recommendations on implementation reporting are endorsed in the CL report

- Council's appointment and/or re-appointment of the External Auditor is based on recommendations from the FC
- 28. Outputs: Clear, precise and consensual recommendations

29. Activities:

- Review of the results-based monitoring and reporting system
- Assess progress of implementation of External Auditor's recommendations
- Annual review of the activities of the office of the Inspector-General
- Review the Annual Report of the FAO Audit Committee
- Oversee the process for renewal of incumbent External Auditor, and/or for appointment of a new External Auditor, and make a specific recommendation to CL accordingly
- Review relevant UN Joint Inspection Unit reports

30. Methods of Work:

- Close collaboration with the PC
- Regular contact with the office of the Inspector-General, and other concerned units
- Close collaboration with the External Auditor
- Close collaboration with the PC

VI. PLANNING OF FINANCIAL AND BUDGETARY RESOURCES FOR THE ORGANIZATION

31. <u>Results</u>: CL advice and decisions on financial and budgetary planning proposals take into account FC recommendations and guidance

32. Indicators and targets:

- FC provides sound technical recommendations and guidance on funding of staff related liabilities and replenishment of reserves to CL for its recommendations to Conference
- FC provides sound technical recommendations and guidance to CL on the results-based formulation and overall funding levels in the MTP/PWB for FAO Functional Objective Y (Efficient and Effective Administration) and Functional Objective X.4 (Effective Collaboration with Members States and Stakeholders)
- FC provides sound technical recommendations and guidance on adjustments to the Programme of Work to CL for its decisions or recommendations to Conference
- 33. <u>Outputs</u>: Clear, precise technical recommendations with presentation of a range of well-defined options for consideration by the CL where appropriate

34. Activities:

- Assess the state of unfunded liabilities, in particular staff-related liabilities including from After Service Medical Coverage
- Assess the requirements for funding and revision of the Organization's reserves
- Assess requirements for adjustments to the Programme of Work for unidentified further efficiency gains and one-time savings
- Review status of the resource mobilization and extra-budgetary funding

35. Methods of Work:

- Regular contact with ADG/CS, Director OSP and other concerned units
- Close collaboration with the PC, including on adjustments to the Programme of Work and in formulation of MTP/PWB
- Close collaboration with the Independent Chairperson of Council
- Working within context of advice from Regional Conferences

VII. IMPROVED METHODS OF WORK AND EFFICIENCY OF THE FINANCE COMMITTEE

36. <u>Results</u>: The FC works in a proactive, inclusive and efficient manner, and has a forceful advisory role

37. <u>Indicators and targets</u>:

- The agendas of FC meetings are consistently integrated into overall governance structure of the Organization
- The agendas of FC meetings focus on a few strategic issues
- Documentation for FC meetings is properly prepared and timely delivered
- Discussions at the meetings of the FC are focussed and time management is effective for greater efficiency
- Conclusions of discussions are based on consensus
- The reports of the FC are structurally coherent with relevant segments of CL agenda, allowing CL to clearly identify relevant decisions and recommendations
- The reports of the FC are prepared in an efficient manner in order to ensure optimal use of time and resources available at FC sessions <u>without detriment to the quality of FC</u> recommendations

38. Outputs:

- Clear, precise and consensual recommendations
- An updated multi-year programme of work for the FC

39. Activities:

- Updating a multi-year programme of work for the FC
- Reporting on achievement against targets in the multi-year programme of work at the end of the biennium
- Enhanced use of joint meetings with the PC
- Continuous review of methods of work of the FC, including review of matters via (virtual) meetings
- Defining the roles of the Chairperson and Vice-Chairperson of the FC

40. Methods of work:

- Strategic issues are prioritized in formulation of FC agendas
- Documents for agenda items are well prepared by the Secretariat
- Documentation for FC meetings is properly prepared and timely delivered by the Secretariat
- Concise and relevant presentations to agenda items are requested of the Secretariat
- Deliberations of the FC are concise and relevant
- Joint meetings and close collaboration with the PC
- Informal consultations on the multi-year programme of work
- Informal, inter-sessional consultations amongst Members
- Close collaboration with the Independent Chairperson of Council
- Working within the context of decisions and advice from other Governing Bodies, including the CCLM

B. Objectives for the Finance Committee related to WFP Matters

41. The World Food Programme (WFP) is jointly established by the United Nations and the Food and Agriculture Organization of the United Nations (FAO) as a programme for the purposes and for the performance of the functions set out in the General Regulations and shall continue its activities in the light of periodic reviews.¹

42. As stated in Article XIV.4 of the WFP General Regulations and Rules: "In all matters relating to the financial administration of WFP, the Board shall draw on the advice of the United Nations Advisory Committee on Administrative and Budgetary Questions (ACABQ) and the Finance Committee of FAO.

Results

43. On the basis of the results indicators set out below, the Finance Committee seeks to provide sound technical and policy advice and guidance for the Executive Board.

I. RESOURCE, FINANCIAL AND BUDGETARY MATTERS

- 44. <u>Results</u>: The guidance and recommendations of the Finance Committee strongly support the Executive Board's decisions on resource, financial and budgetary matters <u>take into account the</u> guidance and recommendations of the Finance Committee.
- 45. <u>Indicators and targets</u>:
 - The Finance Committee's recommendations are noted in the "Decisions and Recommendations" document of each Board session.
- 46. Outputs: Clear, precise and consensual recommendations to the Executive Board
- 47. Activities:
 - Review of WFP Management Plans and updates
 - Review of the final update of the WINGS II project
 - Assessment of WFP's Annual Audited Accounts and the related report of the External Auditor
 - Review of the Report of the Executive Director on the Utilization of Contribution and Waivers of Costs (General Rules XII.4 and XIII.4 (h))
 - Review of the report on efficiency in WFP
 - Review of other papers for consideration or approval on resource, financial and budgetary matters
- 48. Methods of work:
 - Discussions during Finance Committee sessions that result in clear recommendations to the Executive Board
 - Contacts as required with the Deputy Executive Director of the Resource Management and Accountability Department

II. OVERSIGHT

- 49. <u>Results</u>: The guidance and recommendations of the Finance Committee strongly support and inform the Executive Board's decisions on oversight matters.
- 50. <u>Indicators and targets</u>:

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¹ "General Regulations – General Rules – Financial Regulations – Rules of Procedure of the Executive Board", November 2009

• The recommendations of the Finance Committee are noted by the Executive Board in the "Decisions and Recommendations" document of each session.

51. Outputs: Clear recommendations to the Executive Board

52. <u>Activities</u>:

- Review of the reports of the External Auditor on management matters and the management's responses
- Recommendations to the Executive Board regarding the appointment of members of the Audit Committee, as required
- Review of the proposed amendments to the terms of reference of the Audit Committee, as required
- Review of the annual report of the Audit Committee
- Review of the progress report on the implementation of the External Auditor's recommendations
- Review of the reports of the Inspector General
- Review of reports by the External Auditor and the management's responses
- Review of proposed amendments to WFP policies on oversight matters, as required

53. <u>Methods of work:</u>

- Focused and efficient discussion during Finance Committee sessions leading to clear recommendations
- Contact as required with the Deputy Executive Director of the Resource Management and Accountability Department

C. Road Map of Issues to be Discussed

I. 2012-13 Biennial Plan

| | 143rd Session May 2012 | WFP Exec Board ² June 2012 Annual Session | 145th Session May/June 2012 | WFP Exec Board November 2012 Second Regular Session | 147th Session November 2012 |
|-------------------------------------|--|---|--------------------------------|--|---|
| Monitoring Financial Position | Financial Position Status of current assessments and arrears 2011 Actuarial Valuation of staff related liabilities 2011 Report on Investments | Audited Annual Accounts, 2011 and the related report of the External Auditor | | | Financial Position Status of current assessments and arrears Incentive Scheme for Prompt Payment of Contributions FAO Audited Accounts 2010-11 Audited Accounts of FAO Credit Union, 2011 Audited Accounts of FAO Commissary, 2011 |

² The dates for Finance Committee meetings to discuss WFP matters are set as part of the preparations for the WFP Executive Board. WFP matters presented in the biennial plan 2012-13 are derived from the Biennial Programme of Work of the Executive Board (WFP/EB.2/2012/12).

| | 143rd Session May 2012 | WFP Exec Board ² June 2012 Annual Session | 145th Session May/June 2012 | WFP Exec Board November 2012 Second Regular Session | 147th Session November 2012 |
|-------------------|--|---|--|--|--|
| Budgetary Matters | 2011 IPA Annual Report and plan for 2012 Annual Report on Budgetary Performance and Programme and Budgetary Transfers in the 2011-12 Biennium Progress on Implementation of the Technical Cooperation Programme (JM) | Forward Purchase Facility Report of the Executive Director on the Utilization of Contributions and Waivers of Costs (General Rules XII.4 and XIII.4 (g)) | Further Adjustments to the Programme of Work and Budget 2012- 13 (JM) Outline of the Reviewed Strategic Framework (JM) Structure and Functioning of Decentralized Offices (JM) | • WFP Management Plan (2013– 2015) | Transformational Changes in the 2012-13 biennium Progress Report on the Immediate Plan of Action Annual Report on the Special Fund for Emergency and Rehabilitation Activities Annual Report on Support Costs Expenditure and Recoveries Reviewed Strategic Framework and Outline of the Medium Term Plan 2014-17 Programme Implementation Report 2010-11 (JM) Enhancement of the Technical Cooperation Programme (JM) |

| | 143rd Session May 2012 | WFP Exec Board ² June 2012 Annual Session | 145th Session May/June 2012 | WFP Exec Board November 2012 Second Regular Session | 147th Session November 2012 |
|--|--|--|---|--|--|
| Human Resources | | | HR Strategic Framework and Action Plan 2012-13 | | Progress Report on Implementation of the Human Resources Strategic Framework and Action Plan 2012-13 Recommendations and Decisions of the International Civil Service Commission and UN Joint Staff Pension Board to the General Assembly |
| Administrative and Information Systems Framework | Progress Report on the Global Resource Management System Progress Report on an Enterprise Risk Management Framework Membership of the Ethics Committee | | | | Progress Report on the Global Resource Management System |

| | 143rd Session May 2012 | WFP Exec Board ² June 2012 Annual Session | 145th Session May/June 2012 | WFP Exec Board November 2012 Second Regular | 147th Session November 2012 |
|-----------|--|--|--------------------------------|---|---|
| Oversight | Arrangements for the Selection and Appointment of the External Auditor 2011 Annual Activity Report of the Inspector General 2011 Annual Report of the FAO Audit Committee FAO Audit Committee Membership Progress Report on Implementation of the External Auditor's Recommendations | Appointment of Members to the Audit Committee Annual Report of the Audit Committee Report on the Implementation of the External Auditor Recommendations Annual Report of the Inspector General and Management Response Report of the External Auditor on Management of Human Resource and Management response Report of the External Auditor on Emergency Preparedness for IT Support and Management response | | Session Review of Oversight Policy and Disclosure of Audit Reports External Auditor's Work Plan | Progress Report on Implementation of the External Auditor's Recommendations Disclosure of Internal Audit Reports Whistleblower Protection Policy Frequency of Reporting of FAO Audit Committee Terms of Reference of the FAO Audit Committee The Charter of the Office of the Inspector General Review of Article XIV Bodies Progress on the Financial Disclosure Programme Proposed amendments to Rules XXXVII and XL of the General Rules of the Organization |

| | 143rd Session May 2012 | WFP Exec Board ² June 2012 | 145th Session May/June 2012 | WFP Exec Board November 2012 | 147th Session November 2012 |
|--|--|---------------------------------------|--------------------------------|---------------------------------|--|
| | | Annual Session | | Second Regular Session | |
| Improved methods of work and efficiency of the Finance | The Multi-Year Programme of Work of the Finance Committee, 2012-13 | | | | The Multi-Year Programme of Work of the Finance Committee, 2012-13 |
| Committee | Status of Outstanding Recommendations of the Finance Committee | | | | Status of Outstanding Recommendations of the Finance Committee |
| | Working Methods of the Finance Committee | | | | Working Methods of the Finance Committee |

| | 148th Session March 2013 | WFP Exec Board June 2013 Annual Session | 149th Session October 2013 | WFP Exec Board October 2013 Second Regular Session |
|--|--|---|---|--|
| Monitoring Financial Position Budgetary Matters | Financial Position Status of current assessments and arrears 2012 Actuarial Valuation of staff related liabilities, including ASMC Scale of Contributions 2014-15 2012 IPA Annual Report and | Audited Annual Accounts, 2012 and the related report of the External Auditor Report of the Executive Director on the Utilization | Financial Position Status of current assessments and arrears Incentive Scheme for Prompt Payment of Contributions 2012 Audited Accounts of FAO Credit Union 2012 Audited Accounts of FAO Commissary Annual Report on the Special | • WFP Management Plan (2014–2016) |
| | plan for 2013 Mid-Term Review Synthesis Report 2012 Annual Report on Budgetary Performance and Programme and Budgetary Transfers for 2012-13 Biennium Progress on Implementation of the Technical Cooperation Programme (Joint Meeting) | of Contributions and Waivers of Costs (General Rules XII.4 and XIII.4 (g)) | Fund for Emergency and Rehabilitation Activities Annual Report on Support Costs Expenditure and Recoveries Comprehensive Report on FAO's Support Cost Policy Programme and Budgetary Transfers for 2012-13 Biennium | |

| | 148th Session March 2013 Medium Term Plan 2014-17 and Programme of Work and Budget 2014-15 | WFP Exec Board June 2013 Annual Session | 149th Session October 2013 Progress Report on the Immediate Plan of Action Progress on Implementation of the Technical Cooperation Programme (Joint Meeting) Adjustments to the PWB 2014-15 (if required by decision of Conference) | WFP Exec Board October 2013 Second Regular Session |
|---|--|---|--|--|
| Human Resources | Implementation of Corporate Human Resources Strategy | | Implementation of Corporate Human Resources Strategy | |
| Administrative and Information Systems Framework | Progress Report on the Global Resource Management System Annual Report of the Ethics Committee | | Progress Report on the Global Resource Management System | |
| Oversight | Selection and Appointment of the External Auditor 2012 Annual Activity Report of the Inspector General 2012 Annual Report of the | Annual Report of the Audit Committee Appointment of Executive Board Members to the Selection Panel for Audit Committee Members | Progress Report on Implementation of the External Auditor's Recommendations | |

| | 148th Session March 2013 | WFP Exec Board June 2013 Annual Session | 149th Session October 2013 | WFP Exec Board October 2013 Second Regular Session |
|---|--|---|--|--|
| | FAO Audit Committee • Progress Report on Implementation of the External Auditor's Recommendations | Report on the Implementation of the External Auditor Recommendations Report of the Inspector General Report of the External Auditor on Management Matters and related Management response | | |
| Improved methods of work and efficiency of the Finance Committee | The Multi-Year Programme of Work of the Finance Committee, 2012-13 Status of Outstanding Recommendations of the Finance Committee Working Methods of the Finance Committee | | The Multi-Year Programme of Work of the Finance Committee, 2012-13 Status of Outstanding Recommendations of the Finance Committee Working Methods of the Finance Committee | |