

# codex alimentarius commission



FOOD AND AGRICULTURE  
ORGANIZATION  
OF THE UNITED NATIONS

WORLD  
HEALTH  
ORGANIZATION



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**Agenda Item 2**

**CX/AFRICA 02/2  
October 2002**

## **JOINT FAO/WHO FOOD STANDARDS PROGRAMME**

### **FAO/WHO COORDINATING COMMITTEE FOR AFRICA**

*Fifteenth Session  
Kampala, Uganda, 26-29 November 2002*

#### **MATTERS REFERRED BY THE CODEX ALIMENTARIUS COMMISSION AND OTHER CODEX COMMITTEES**

##### **A. GENERAL DECISIONS OF THE COMMISSION**

###### **STRATEGIC FRAMEWORK, MEDIUM-TERM PLAN 2003-2007 AND CHAIRPERSON'S ACTION PLAN**

The Commission adopted the draft Strategic Framework, including the Strategic Vision Statement. The Draft Medium-Term Plan, including the elements of the Chairperson's Action Plan endorsed by the Commission, will be considered under **Agenda Item 4**.

###### **MEETINGS OF THE COMMISSION**

Many delegations supported the holding of annual meetings of the Commission beginning in 2004. On the other hand, many other delegations stated that the holding of annual meetings would have serious implications for their ability to continue to participate effectively, primarily because of problems of cost and infrastructure. It was therefore decided that a decision on this issue and on the related issue of the future of the Executive Committee would not be taken until the 25<sup>th</sup> Session of the Commission in 2003. The Commission recognized that means to correct resource constraints on developing country participation and on the Secretariat's ability to service annual meetings would be important factors on the Commission's decision in this regard. The Delegation of Chile also pointed out that the future of the Regional Coordinating Committees should be addressed in this regard (ALINORM 01/41, para. 55).

###### **FAO CONFERENCE ON INTERNATIONAL TRADE BEYOND THE YEAR 2000: SCIENCE-BASED DECISIONS, HARMONIZATION, EQUIVALENCE AND MUTUAL RECOGNITION**

The Commission specifically endorsed the following recommendations of the Melbourne Conference and requested the Executive Committee to monitor their applications and their incorporation in the Medium-Term Plan as appropriate. The action taken to implement the recommendations is noted after each recommendation.

- Recommendation 12: exchange of information about potentially hazardous foodstuffs moving in international trade

FAO and WHO are studying the application of this recommendation through the internet-based Portal on Biosecurity (Food safety, plant and animal life and health).

- Recommendation 13: urgency of Codex guidance on the judgement of equivalence

*Draft Guidelines on the Judgement of Equivalence of Sanitary Measures Associated with Food Inspection and Certification Systems* under development by the Committee on Food Import and Export Inspection and Certification Systems are currently at Step 6. The Committee has agreed to defer for the time being further drafting of the proposed draft Guidelines on the Judgement of Equivalence of Technical Regulations Associated with Food Inspection and Certification Systems (ALINORM 03/30, paras. 31-52 and 69-75).

- Recommendation 14: consideration of the special needs of developing countries

The *Proposed Draft Working Principles for Risk Analysis for Application in the Framework of the Codex Alimentarius* currently at Step 5 of the Procedure (ALINORM 03/33, Appendix II) require that the needs and situations of developing countries should be specifically identified and taken into account by the responsible bodies in the different stages of the risk analysis process.

The Strategic Framework - Objective 6 states explicitly that Codex standards and related texts should not have the effect of creating unnecessary, unjustified or discriminatory obstacles to the exports of developing countries.

- Recommendation 16: standards development for food composition, sensory quality and safety

This recommendation contains two separate elements: continued standards development; and examination of ways to reduce certain problems. The inclusion of these two elements into the Medium-Term Plan 2003-2007 is under consideration.

- Recommendation 17: standards not to be over-prescriptive or unnecessarily stringent

This recommendation is stated explicitly in the Strategic Framework - Objective 6.

- Recommendation 18: promote and extend the General Principles of Food Hygiene and HACCP to the whole food chain

This activity is included in the Draft Medium-Term Plan 2003-2007.

- Recommendation 21: effectiveness of the use of written comments

A letter was sent from the Secretariat to all Chairpersons of Codex Committees and Task Forces drawing their attention to this recommendation.

## **B. AMENDMENTS TO THE PROCEDURAL MANUAL**

### **AMENDMENTS TO THE RULES OF PROCEDURE**

As the quorum specified in Rule VI.6 for the amendment of the Rules of Procedure was not constituted, the Commission was unable to adopt the amendment of Rule VI.4 - Voting and Procedures proposed by the Committee on General Principles and agreed that it would be considered again at the next session.

The Commission also decided to defer consideration of the *Proposed Amendments to the Rules of Procedure - Membership of Regional Integration Organizations* and to request the Committee on General Principles to consider them thoroughly.

The 17<sup>th</sup> Session of the Committee on General Principles (2002) had an extensive discussion on the proposals and agreed to consider the matter further at its next session in the light of the advice to be provided by the FAO Committee on Constitutional and Legal Matters (ALINORM 03/33, paras. 105-121).

#### **STATEMENTS OF PRINCIPLE ON THE ROLE OF SCIENCE AND THE EXTENT TO WHICH OTHER FACTORS ARE TAKEN INTO ACCOUNT**

The Commission adopted the Criteria for the Consideration of Other Factors proposed by the CCGP with some amendments, for inclusion in the Procedural Manual (ALINORM 01/41, paras 86-98).

#### **COOPERATION WITH INTERNATIONAL INTERGOVERNMENTAL ORGANIZATIONS**

The Commission agreed that a document should be developed to provide guidance on cooperation with other International Intergovernmental Organizations on the elaboration of Codex Standards and Related Texts under the direction of the Codex Committee on General Principles (ALINORM 01/41, para. 31). The Committee is currently considering proposals for the development of guidelines in this area.

### **C. MATTERS RELATED TO RISK ANALYSIS**

#### **SCIENTIFIC ADVICE - EXPERT COMMITTEES AND CONSULTATIONS**

The Commission requested FAO and WHO to circulate a letter of information on the improvements already made in relation to the selection of experts to expert bodies and to convene a consultation to review the status and procedures of the expert bodies and to develop recommendations for consideration by the Directors-General on additional ways to improve the quality, quantity and timeliness of scientific advice to the Commission (ALINORM 01/41, para. 61).

An information letter on the improvements already made to the process was circulated in May 2002.

The proposed consultation has been postponed pending the completion of the Evaluation of the Joint FAO/WHO Food Standards Programme in order to take into account the Evaluation's findings and recommendations. Certain developments have taken place in the area of establishing maximum residues limits for pesticides, including a consultant's proposal to increase the capacity of the JMPR and of ways to improve the quality, quantity and timeliness of scientific advice to the Committee on Pesticide Residues and to the Commission for consideration by FAO, WHO and the Committee.

#### **RISK ANALYSIS POLICIES OF THE CODEX ALIMENTARIUS COMMISSION**

The Commission considered a progress report on risk analysis in the work of Codex and the questions put forward by the Committee on General Principles concerning the development of the Working Principles for Risk Analysis (ALINORM 01/41, paras. 71-85). The Commission adopted the following position concerning precaution in the framework of Codex:

*“When there is evidence that a risk to human health exists but scientific data are insufficient or incomplete, the Commission should not proceed to elaborate a standard but should consider elaborating a related text, such as a code of practice, provided that such a text would be supported by the available scientific evidence”.*

The Committee on General Principles considered the *Proposed Draft Working Principles for Risk Analysis in the Framework of the Codex Alimentarius*, that include the above statement, and advanced them to Step 5. Following their adoption at Step 5 by the 50<sup>th</sup> Session of the Executive Committee, they will be considered by the 18<sup>th</sup> Session of the CCGP with a view to their finalization. The Executive Committee also approved as new work the elaboration of Proposed Draft Working Principles for Risk Analysis intended for governments, as proposed by the CCGP.

The Commission agreed that the risk analysis policies developed by Committees would be presented in a single document to the next session of the Commission (ALINORM 01/41, para. 85). A document will be submitted to the next regular Session of the Commission, based on the inputs from the relevant Codex Committees.

#### **D. MATTERS ARISING FROM THE EXECUTIVE COMMITTEE**

The 49<sup>th</sup> (Extraordinary) Session of the Executive Committee endorsed the proposals made by the Committee on General Principles concerning measures to facilitate consensus and recommended that the Commission adopt them formally at its next session. It also discussed traceability and consumer participation, that will be considered respectively under Agenda Items 10 and 9. The other general issues were further discussed by the 50<sup>th</sup> Session of the CCEXEC and will also be considered under separate Agenda Items (Evaluation and Medium Term Plan).

#### **TRUST FUND FOR THE PARTICIPATION OF DEVELOPING COUNTRIES IN CODEX STANDARD-SETTING PROCEDURES**

The 24<sup>th</sup> Session of the Commission, in reaction to the Chairperson's recommendation to establish an FAO/WHO Trust Fund to support developing country participation, agreed in principle that FAO and WHO should establish clear rules and procedures for the establishment and functioning of a trust fund for consideration in the first instance by the Executive Committee in 2002 and the 25<sup>th</sup> Session of the Commission in 2003 to ensure its complete transparency and avoidance of bias and influence, to report on its implementation and to indicate envisioned sources of funding. Such examination should include considerations of the links between the proposed trust fund and the "Food and Agricultural Safety Facility" announced by FAO and supported by WHO (ALINORM 01/41, para. 65). The 50<sup>th</sup> Session of the Executive Committee considered a "concept paper" prepared by WHO outlining the proposed trust fund (available on the Codex server as [ftp://ftp.fao.org/codex/ccexec50/ex02\\_04e.pdf](ftp://ftp.fao.org/codex/ccexec50/ex02_04e.pdf)).

It was noted that the Project and associated funding would receive guidance from a WHO/FAO Consultative Group and be implemented by WHO through its Food Safety Programme and that the fundraising would take place in accordance with the WHO Guidelines on Interaction with Commercial Entities to Achieve Health Outcomes and the WHO Committee on Private Sector Cooperation would be consulted wherever appropriate. Fund raising would also need to be conducted in accordance with the "Principles and Guidelines regarding cooperation between FAO and the private sector". Although the project would be a joint activity, the management of funds would be conducted by WHO in accordance with WHO's financial regulations. The Executive Committee was informed that Option 3 of the paper would be the easiest to implement as WHO would be fully responsible for the management and administration of the funding through its well-established and transparent trust fund mechanism, the Voluntary Fund for Health Promotion.

The Executive Committee noted that the concept paper envisioned pilot funding for activities in addition to participation in Codex meetings, such as developing food safety and quality capacity within countries and other capacity building activities on an interagency basis.

The Executive Committee stressed that sustainability of impact of the Trust Fund on Codex capacities was dependent on the alignment with overarching strategic priorities, including those of the Commission itself. It was recommended that the operation of the Trust Fund should be reported regularly to the Commission and that adjustments to the Trust Fund might need to be made from time to time.

The Executive Committee noted that in addition to those funding activities related to food safety, other aspects related to funding food quality activities in general needed to be included as both consumer protection and the facilitation of trade in foods were within the mandate of the Commission. Although it was noted that the administration of the fund would be handled by WHO, the importance of including FAO in the decision and management process was stressed. It was requested to foresee the role of the Members of the Commission, as well as experts from Codex, in the consultative and advisory process. The importance of strictly controlling the financing was highlighted, especially if private funds were to be used.

The Executive Committee strongly supported the Concept Paper presented by the WHO and requested both the FAO and WHO to further develop Option 3 of the document related to funding structures as soon as

possible so that it could be presented for consideration and comment at Coordinating Committee meetings. The Executive Committee further requested that the document should be revised on the basis of the Coordinating Committee discussions so that it might be examined at the WHO Executive Board in January 2003, the extraordinary Session of the Codex Alimentarius Commission in February 2003 and the World Health Assembly in May 2003. The representative of WHO took note of the comments and suggestions made during the debate with a view to incorporating them into the final documentation for the project and Trust Fund (ALINORM 03/3A, paras. 25-31).

The Coordinating Committee is therefore invited to provide its views on the establishment of the Trust Fund. Additional information will be provided later if substantial revisions are made to the paper presented to the Executive Committee.

#### **OTHER MATTERS**

The Executive Committee, while discussing the opportunity of revising the current Guidelines for the Preservation of Raw Milk by Use of the Lactoperoxidase System (CAC/GL 13-1991), invited Regional Coordinating Committees to ask the views of member countries on the use of that system, the relevance of the current Codex Guidelines and the need for their revision.

The Executive Committee agreed to ask the Committee on Food Hygiene to consider whether the provisions restricting the use of the lactoperoxidase system in international trade should be retained and whether the current Guidelines should be revised. The Executive Committee also noted that the initial evaluation by JECFA covered the process but that the chemicals used would require further evaluation, and agreed to ask JECFA to undertake a new risk assessment of the lactoperoxidase system, in order to ensure an updated scientific basis for further decision (ALINORM 03/3A, paras. 86-88).

The Coordinating Committee is therefore invited to consider this question in the light of above.