# codex alimentarius commission





JOINT OFFICE: Viale delle Terme di Caracalla 00100 ROME Tel: 39 06 57051 www.codexalimentarius.net Email: codex@fao.org Facsimile: 39 06 5705 4593

Agenda Item 3 (a)

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#### JOINT FAO/WHO FOOD STANDARDS PROGRAMME

# CODEX COMMITTEE ON FOOD IMPORT AND EXPORT INSPECTION AND CERTIFICATION SYSTEMS

**Fifteenth Session** 

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PROPOSED DRAFT REVISION OF THE GUIDELINES FOR GENERIC OFFICIAL CERTIFICATE FORMATS AND THE PRODUCTION AND ISSUANCE OF CERTIFICATES (CAC/GL 38-2001)

(N05-2005)

At Step 3

(Prepared by the United States with the assistance of Angola, Argentina, Australia, Belgium, Canada, Chile, Costa Rica, European Community, Finland, France, Ghana, India, Indonesia, Iran, Ireland, Italy, Japan, Kenya, Madagascar, Malaysia, Nepal, Netherlands, New Zealand, Norway, Philippines, Republic of Korea, Romania, Rwanda, Spain, South Africa, Sudan, Switzerland, Thailand, United Kingdom, Venezuela, IDF, and OIE)

Governments and international organizations wishing to submit comments on the following subject matter are invited to do so **no later than 15 September 2006** to: Codex Australia, Australian Government Department of Agriculture Fisheries and Forestry GPO Box 858, Canberra ACT, 2601 (fax: 61.2.6272.3103; E-mail: codex.contact@affa.gov.au), with a copy to the Secretary, Codex Alimentarius Commission, Joint FAO/WHO Food Standards Programme, Via delle Terme di Caracalla, 00100 Rome, Italy (Fax No + 39.06.5705.4593; E-mail: codex@fao.org).

# **BACKGROUND**

1. The Committee at its 13<sup>th</sup> Session (2004) considered a Discussion Paper on a proposed revision of the Codex *Guidelines for Generic Certificate Formats and the Production and Issuance of Certificates* (CAC/GL 38-2001) prepared by the United States, with the assistance of an electronic Working Group (India, Iran, the European Community and the Philippines) <sup>1</sup>.

2. The Committee generally supported the proposal to initiate new work on the revision of the *Guidelines* (CAC/GL 38-2001) and suggested that among other things the revised *Guidelines* (CAC/GL 38-2001) should be outcome-focused, principles-based and less prescriptive than the current ones; clearly separate between mandatory and marketing requirements; provide for flexibility to resolve difficulties related to specific attestations while ensuring food safety; and, should provide for reducing the number of certificates while maintaining the link between a specific consignment and a specific certificate.

<sup>&</sup>lt;sup>1</sup> ALINORM 05/28/30, paras 103-109.

3. The Committee agreed to recommend to the Codex Alimentarius Commission the revision of the Codex *Guidelines for Generic Certificate Formats and the Production and Issuance of Certificates* (CAC/GL 38-2001)<sup>2</sup> and prepared a Project Document which stated that the main aspects of the work would be to revise the guidelines to:

- Make them more appropriate and flexible;
- Clarify when export certificates should be issued by competent authorities to assure product safety, and ensure fair trade practices, or when attestations are more appropriately provided by commercial entities;
- Cover situations when exporting country national legislation does not authorize the specific attestations requested by importing countries and that a certain level of flexibility by importing and exporting countries may be necessary to resolve difficulties associated with these problems;
- Indicate when certificates could be considered redundant;
- Clarify the Guidelines regarding the application of an export certificate to the shipment of
  multiple lots of the same product providing that information required by importing countries is
  still conveyed;
- Clarify the Guidelines to indicate that requests for proprietary information should relate directly to the need for official certification and that, if such information is requested, adequate means to protect such information shall be employed; and
- Recognize that there should be harmonized attestations for similar certification needs to prevent misunderstanding and mistakes and to develop specific attestation examples for common types of certifications.
- 4. The project document also noted that the *Principles for Electronic Certification*, if adopted by the Commission, would be incorporated in the revision of the *Guidelines* (CAC/GL 38-2001). The Commission adopted the *Principles* at its 28<sup>th</sup> Session (2005) and they are included in the revised text shown in Attachment 1.
- 5. CCFICS, at its 13<sup>th</sup> Session (2004), reconstituted the working group to revise the Guidelines if the Commission approved new work on the item.
- 6. The Codex Alimentarius Commission, at its 28<sup>th</sup> Session (2005), approved new work to revise the Codex *Guidelines for Generic Certificate Formats and the Production and Issuance of Certificates* (CAC/GL 38-2001)<sup>3</sup>.
- 7. CCFICS, at its 14<sup>th</sup> Session (2005), considered a revised document developed by the Working Group. Numerous comments were submitted on the document and the Committee noted that it was not possible to review the document in detail due to time constraints. The Committee agreed to continue the Working Group<sup>4</sup> and to further revise the document based on the comments received. The Committee also agreed to a physical meeting of the Working Group.
- 8. The Working Group, met in Brussels, June 27-29, 2006 at the kind invitation of the European Commission. The physical Working Group meeting was attended by sixty-seven participants representing 25 member countries, one regional economic integration member (the European Community), two international intergovernmental organizations, one international non-governmental organization and the Codex Secretariat. A list of participants can be found in Attachment 2.

<sup>3</sup> ALINORM 05/28/41, para. 93 and Appendix VIII, Job Code N05-2005.

<sup>&</sup>lt;sup>2</sup> ALINORM 05/28/30, para. 109.

<sup>&</sup>lt;sup>4</sup> Lead country United States with the assistance of Angola, Argentina, Australia, Belgium, Canada, Chile, Costa Rica, European Community, Finland, France, Ghana, India, Indonesia, Iran, Ireland, Italy, Japan, Kenya, Madagascar, Malaysia, Nepal, Netherlands, New Zealand, Norway, Philippines, Republic of Korea, Romania, Rwanda, Spain, South Africa, Sudan, Switzerland, Thailand, United Kingdom, Venezuela, IDF, and OIE.

9. The United States, as the lead country of the Working Group, had prepared and circulated electronically for comment to the Working Group a revised paper based on comments submitted to CCFICS at its 14<sup>th</sup> (2005) Session and the discussion that occurred at this Session. The Working Group considered this revised paper along with comments submitted electronically by Working Group members.

- 10. The revised paper had been reorganized substantially based on comments made at the 14<sup>th</sup> Session of CCFICS, principally realigning the text under the various principles.
- 11. The Working Group carried out a substantial revision of the revised text. The Working Group:
  - Agreed that the text should clearly focus on the production and issuance of certificates and not
    on the process of certification and made substantive changes to the text to take this into account.
  - Recognized that exporting countries may provide assurances through means other than
    consignment-by-consignment certificates, including the use of export lists, and making changes
    to the text accordingly.
  - Recognized that official certificates could be used for food safety and ensuring fair practices in the food trade and included both concepts in the document.
  - Rearranged and reworded and/or combined many of the principles for clarity and logic flow.
     The Working Group also made consequential changes to the organization of the text to take into account the rearrangement of the principles.
  - Redrafted the definition of "Official Certificates" to encompass officially recognized certificates and deleted the definition for "Officially Recognized Certificates".
  - Considered the issue of fraudulent certificates a significant problem and agreed to add a substantive section on this issue. In this regard, the Working Group considered the difference between fraudulent certificates and invalid certificates. The Working Group agreed that the two situations were different and requested the Committee to consider whether there was a need to incorporate a section on invalid certificates.
  - Recognized the use of attestations developed by other international intergovernmental standards bodies recognized under the WTO SPS Agreement.
  - Discussed the inclusion of the provision for including a statement of origin on an official
    certificate in exceptional cases justified by immediate public health concerns. The Working
    Group noted the concerns of some participants, that such a provision was not needed, but agreed
    to retain the provision pending a more full discussion on the subject by the Committee.
  - Agreed that the use of electronic certificates was an important matter and made several changes in the text to better accommodate the use of electronic certificates including some revisions to the Principles for Electronic Certification previously developed by CCFICS, adopted by the Codex Alimentarius Commission, and incorporated into the revised Guidelines.
  - Agreed to incorporate the section on training under the Principle dealing with the role of the competent authority of the exporting country to be ultimately responsible for the certificates it issues, as this concept was included within this responsibility.
  - Agreed to use the term "consignment" rather than "lot" throughout the text as it was more
    inclusive in terms of how food products are shipped. However, as there was no internationally
    recognised definition of "consignment" agreed to retain the proposed definition in square
    brackets for further consideration by the Committee.
  - Discussed the concept of traceability/product tracing with respect to export certificates but agreed not to include this tool in the document.

#### RECOMMENDATION

12. The Committee is invited to consider the proposed draft revision to the Codex *Guidelines for Generic Certificate Formats and the Production and Issuance of Certificates* (CAC/GL 38-2001) at Attachment 1 with a view towards its further progression in the Codex Step Procedure.

#### Attachment 1

# PROPOSED DRAFT REVISION TO THE GUIDELINES FOR GENERIC OFFICIAL CERTIFICATE FORMATS AND THE PRODUCTION AND ISSUANCE OF CERTIFICATES<sup>1</sup>

(CAC/GL 38-2001)

(N05-2005)

#### **SECTION 1 – PREAMBLE**

- 1. These guidelines recognize that the importing country's competent authority may, as a condition for clearance of consignments, require importers to present certificates issued by or with the authority of the exporting country's competent authority.
- 2. These guidelines are not intended to encourage or mandate the use of certificates for food presented for international trade or to diminish the trade facilitating role of commercial or other types of certificates, including third party certificates that are not issued by, or with the authority of, the government of the exporting country.
- 3. These guidelines recognize that while certificates may help importing countries to achieve their objectives relating to food safety and ensuring fair practices in the food trade there may also be other approaches, which can complement or substitute for official certificates, e.g., establishment listing.

#### SECTION 2 – SCOPE AND OBJECTIVES

- 4. These guidelines provide guidance to countries on the design, production, issuance and use of official certificates to attest that food presented for international trade has met the importing country requirements relating to food safety standards, and/or ensuring fair practices in the food trade.
- 5. These guidelines provide assistance in identifying the information and attestations that can be provided by competent authorities.
- 6. These guidelines are equally applicable to the production and issuance of certificates regardless of their mode of transmission, e.g., paper or electronic.
- 7. These guidelines do not deal with matters of animal and plant health unless directly related to food safety. However, it is recognized that, in practice, a single certificate may contain information relevant to several matters (e.g., food safety and animal and plant health).

#### **SECTION 3 - DEFINITIONS**

*Certificates* are those paper or electronic documents, which describe and attest to attributes of consignments of food destined for international trade.

**Certification** is the procedure by which official certification bodies or officially recognized certification bodies provide written or equivalent assurance that food or food control systems conform to requirements. Certification of food may be, as appropriate, based on a range of inspection activities which may include continuous on-line inspection, auditing of quality assurance systems, and examination of finished products.<sup>2</sup>

Official certificates are certificates issued by, or under the control of the exporting country's competent

<sup>&</sup>lt;sup>1</sup> These Guidelines should be read in conjunction with the Codex *Guidelines for the Design, Operation, Assessment, and Accreditation of Food Import and Export Inspection and Certification Systems* (CAC/GL 26-1997), particularly Section 7, certification systems. Reference should also be made to Codex-developed model certificates.

<sup>&</sup>lt;sup>2</sup> Principles for Food Import and Export Inspection and Certification (CAC/GL 20-1995).

authority, including by a certifying body recognized by the competent authority to issue such certificates.

Certifying bodies are official certification bodies and officially recognized certification bodies<sup>3</sup>.

*Certifying officers* are officers authorized or recognized, by the exporting country's competent authority, to complete and issue official certificates.

**[Consignment** means a defined collection of food products conveyed by the same means of transport and dispatched from the same exporting country or part of such country.]

#### **SECTION 4 - PRINCIPLES**

- 8. The following principles apply to the production and issuance of official certificates.
  - A. Certificates should be required only where attestations and essential information are necessary to ensure that food safety and/or fair practices in the food trade requirements are met.
  - B. Exporting countries may provide assurances through means other than consignment- by-consignment certificates, as appropriate.
  - C. Attestations and information required by the importing country should be confined to essential information that is related to the objectives of the importing country's food inspection and certification system.
  - D. The rationale and requirements for specific attestations and identifying information should be communicated to exporting countries in a consistent and transparent manner and be applied by the importing country in a non-discriminatory manner.
  - E. Official certificates, regardless of their form of transmission and their contents, should present information in a form that simplifies and expedites the clearance process while meeting the importing country requirements.
  - F. The competent authority of the exporting country is ultimately responsible for any certificate it issues or authorizes to be issued.
  - G. All relevant attestations and identifying information required by the importing country should be included on a single certificate, where possible, to avoid multiple or redundant certificates.
  - H. Competent authorities should take appropriate action to prevent the use of fraudulent certificates and should assist, as appropriate, in the timely investigation of such use.

#### **SECTION 5 – USE OF CERTIFICATES**

<u>Principle A.</u> Certificates should be required only where attestations and essential information are necessary to ensure that food safety and/or fair practices in the food trade requirements are met.

- 9. Certificates for products destined for international trade may be appropriate when it is possible that such products may be associated with food safety risks.
- 10. Official certificates of products destined for international trade may be appropriate when:
  - Such food products or group of food products may present a food safety risk;
  - There is a potential for unfair trade practices; or
  - Compliance with respect to quality standards is required by the importing country.
- 11. Specific attestations and information related to the product identified in the certificate can provide assurances that the food or group of food products:

<sup>&</sup>lt;sup>3</sup> Recognition of certification bodies is addressed under Section 8—Official Accreditation of the *Guidelines for the Design, Operation, Assessment and Accreditation of Food Import and Export Inspection and Certification Systems* (CAC/GL 26-1997).

- Complies with the food safety requirements of the importing country;
- Complies with requirements of the importing country related to fair practices in the food trade.

12. It may be the case that national legislation does not authorize an exporting country's competent authority to issue the certificate required by the importing country. In such instances, the importing country should consider the need to provide flexibility to allow such assurances to be provided by alternative means so long as food safety and fair practices in food trade are assured.

#### SECTION 6 – ALTERNATIVES TO USE OF OFFICIAL CERTIFICATES

**Principle B.** Exporting countries may provide assurances through means other than consignment-by-consignment certificates, as appropriate.

- 13. Alternative arrangements that provide equivalent assurances with respect to food safety or the prevention of economic fraud or deception should be considered.
- 14. In some circumstances, an importing country may agree to accept from an exporting country a listing of establishments that meet the specific requirements of the importing country. This listing may be used to accomplish the same objectives as consignment-by-consignment certificates.
- 15. The mechanisms and criteria for establishing, maintaining and reviewing such lists should be made transparent by the exporting country and agreed to by the importing country.
- 16. As an alternative to consignment-by-consignment certificates, it may be appropriate to permit the use of a single certificate to cover multiple consignments. Such certificates may be appropriate when food is produced in a consistent manner, not subject to changes in the level of hazard for which the certificate is required, and not subject to compositional change. Multiple-consignment certificates should have a fixed duration. Importing and exporting countries should agree to the minimum attestations and information that are contained in such certificates.

## SECTION 7 – EXTENT OF INFORMATION, TRANSPARENCY AND NON-DISCRIMINATION

<u>Principle C.</u> Attestations and information required by the importing country should be confined to essential information that is related to the objectives of the importing country's food inspection and certification system.

- 17. Official attestations and information should not be any more complex or detailed than is necessary to meet importing country requirements in regard to food safety and ensuring fair practices in the food trade.
- 18. The particular official attestations and information to be included on a certificate will be determined by the requirements of the importing country. Importing countries should make use of international standards with the objective of reducing the need for extensive detail in certificates.
- 19. Official attestations and information should be clearly identified in the text of the certificate and not be any more complex or detailed than is necessary to meet the objectives of the importing country's food inspection and certification system. Such attestations may include, but are not limited to:
  - product conformity with particular standards, production or processing requirements, if relevant;
  - the status (e.g., licensing details) of production, processing, packaging and/or storage establishments in the exporting country;
  - the exporting country's animal health status, if it may affect the safety of the food; and
  - reference to any associated bilateral/multilateral agreement.
- 20. Commercial or marketing specifications, such as specific product attributes or conformance to importer specifications should not be required in official certificates.
- 21. A consignment consisting of a food sample intended for evaluation, testing or research in the

importing country may be described using a term such as "trade sample." It should be clearly indicated on the certificate or the package that the sample is not intended for retail sale and has no commercial value.

<u>Principle D.</u> The rationale and requirements for specific attestations and identifying information should be communicated to exporting countries in a consistent and transparent manner and be applied by the importing country in a non-discriminatory manner.

- 22. In establishing requirements for certificates, importing countries should ensure that criteria will apply equitably to all exporting countries in order to avoid arbitrary or unjustifiable discrimination.
- 23. Competent authorities of the importing country should, on request, communicate to the exporting country the requirements for the official attestations and information in certificates and their rationale.

#### **SECTION 8—DESIGN OF CERTIFICATES**

<u>Principle E.</u> Official certificates, regardless of their form of transmission and their contents, should present information in a form that simplifies and expedites the clearance process while meeting the importing country's requirements.

- 24. The design and utilization of official certificates should:
  - Simplify and expedite the clearance of the consignment at the point of entry or the point of control;
  - Provide for accurate identification of the consignment being certified and the parties involved in the production and issuance of the certificate;
  - Facilitate the importing country's assessment of the validity of certificate; and
  - Minimize the potential for fraud.
- 25. To the extent practicable, a standard format should be employed for certificates. Certificates should:
  - Clearly identify the certifying body and any other parties involved in the production and issuance of the certificate<sup>4</sup>.
  - Be designed so as to minimize the potential for fraud including use of a unique identification number or other appropriate means to ensure security (for example, use of watermark paper or other security measures for paper certificates; use of secure lines and systems for electronic certificates).
  - Clearly describe the commodity and consignment to which the certificate relates.
  - Contain a clear reference to those official requirements for which the certificate was issued.
  - Contain attestations by the official or officially recognized certifying body which relates to the consignment described on that certificate.
  - Be in a language or languages fully understood by the certifying officer (or accompanied by translations if required) in the exporting country, in transit countries where appropriate, by the receiving authority in the importing country or those countries in which the inspection of the food takes place.

<sup>&</sup>lt;sup>4</sup> When additional information is included on the certificate, it should be constructed in such a way that it is clear who should complete the various parts of the certificate (e.g. laboratory, producing establishment, certifying body)

26. The information related to<sup>5</sup> the product being certified should be clearly documented on the certificate and should include as a minimum:

- nature of the food<sup>6</sup>;
- name of product<sup>7</sup>;
- quantity, in the appropriate units<sup>8</sup>;
- a description of the commodity and consignment to which the certificate uniquely relates, e.g., lot identifier, security seal number(s) or date coding;
- identity and, as appropriate, the name and address of the processor of the food and storage establishments and their approval number;
- name and contact details of the exporter or consignor;
- name and contact details of the importer or consignee;
- country of dispatch, and region in the case of country regionalization; and,
- country of destination, and region in the case of country regionalization.

# SECTION 9—ISSUANCE OF CERTIFICATES (RESPONSIBILITY OF CERTIFYING OFFICERS, SECURITY AND PREVENTION OF FRAUD)

<u>Principle F.</u> The competent authority of the exporting country is ultimately responsible for any certificate it issues or authorizes to be issued.

- 27. Official certificates issued for the purposes of food safety and/or ensuring fair practices in the food trade are ultimately the responsibility of government authorities, while recognizing that it is the food production sector that is fundamentally responsible for food safety and the prevention of fraud and deception as it relates to food in international trade.
- 28. The certifying body should:
  - Be designated and adequately empowered by national/regional<sup>9</sup> legislation or regulation in a transparent manner to provide the particular attestations required in an official certificate;
  - Have its designation/ empowerment recognized as sufficient by governments, alleviating requirements for further identity or authority; upon request;
  - Provide information relating to its official empowerment to the importing country upon request;
  - Ensure that its procedures allow for the issue of official certificates in a timely manner so as to avoid unnecessary disruptions to trade;
  - Have in place an effective system to minimize, to the extent practicable, the fraudulent use of
    official certificates; and
  - Have in place an effective and timely training program for its certifying officers.

<sup>&</sup>lt;sup>5</sup> This information is not specific to food, as it constitutes the normal field of information contained in any Bill of Lading for transport vessels carrying product between countries. The shipping data on the official certification documentation provides a means of verifying details about the product.

<sup>&</sup>lt;sup>6</sup> The World Custom Organization classification should be used when possible.

<sup>&</sup>lt;sup>7</sup> Reference may be made to Codex standards.

<sup>&</sup>lt;sup>8</sup> Quantity should be in accordance with the International System of Units (Modern Metric System).

Regional refers to Regional Economic Integration Organisation (REIO) as defined by Article 2, Constitution of the Food and Agriculture Organization of the United Nations.

29. If the competent authority of the exporting country has legislative authority to utilize third party certification bodies and has authorized a third party body to issue certificates on its behalf, the competent authority must ensure that there is adequate oversight of the third party, including auditing arrangements.

- 30. Certificates could be issued prior to the consignment to which the certificate relates leaving the control of the certifying body. Certificates may be issued while consignments are in transit to or have arrived at the country of destination only when appropriate systems of control are in place in the exporting country to support this practice and the practice is agreed to by the importing country, and when applicable, to the transiting country.
- 31. Certifying officers should:
  - be appropriately designated by the certifying body;
  - have no conflict of interest in the commercial aspects of the consignment and be independent from the commercial parties;
  - be fully conversant with the requirements to which they are attesting;
  - have access to a copy of regulations or requirements that are referred to on the certificate or clear
    information and guidance notes issued by the certifying body or competent authority explaining
    the criteria that the product must meet before being certified;
  - only attest to matters that are within their own knowledge (or have been separately attested to by another competent party); and
  - only certify to the circumstances that can be verified, directly or by documentation provided, including conformity with production requirements and any other specified requirements between production and date of issue of the certificate.

**<u>Principle G.</u>** All relevant attestations and information required by the importing country should be included on a single certificate, where possible, to avoid multiple or redundant certificates.

- 32. Requests for certificates should minimize to the extent possible the need for redundant or duplicative certificates. Examples of such situations include: (1) multiple certificates with similar attestations are required by different agencies within an importing country; (2) multiple certificates are required for different attributes when a single attestation would suffice; and, (3) multiple certificates with similar attestations are required from different certifiers within the exporting country.
- 33. When a certificate requires multiple attestations (e.g., food safety, animal health and/or plant health) standard attestations developed by organizations recognized in the World Trade Organization (WTO) Sanitary and Phytosanitary Agreement (SPS) may be used (i.e., Codex, OIE, IPPC).
- 34. In case certificates are required from different bodies, a single competent authority may issue the certificate based on information received from other official bodies. Examples of such cases would be certification of animal health status and public health.
- 35. In instances where the importing country requests that an official certificate contain proprietary information, such requests should be confined to the need to ensure the product meets food safety requirements and to ensure fair practices in the food trade. If such information is requested, adequate means to protect the proprietary nature of such information shall be employed and communicated to the exporter.
- 36. Commercially sensitive information such as contract numbers and bank arrangements should not be included in official certificates.
- 37. Where, in exceptional cases justified by immediate public health concern, the importing country requires assurance that an ingredient originating from a specified country (or countries) is not contained in the exported food, such attestations should be included in the certificate. When the country or countries have managed the risk based on science and the measures implemented to address the hazard are satisfactory to the importing country, the use of these attestations should be discontinued.

#### **Use of Paper Certificates**

38. Paper certificates should be issued and presented to the exporter or their agent as the original certificate.

- 39. Paper certificates should, to the extent practicable, be in compliance with the UN Layout Key for Trade Documentation (Recommendation No 1, ECE/TRADE/137).
- 40. A copy of the original certificate (clearly marked as such) should be kept by the certifying body in the exporting country and be provided, on request, to the competent authority in the importing country, or in a country carrying out import controls on behalf of the importing country.
- 41. When issuing a paper certificate, the certifying officer should ensure that:
  - the certificate contains no deletions other than those required by the text of the certificate;
  - any alterations of the certified information are initialed or otherwise approved by the certifying body;
  - for multiple page certificates, it is clear that the pages constitute a single certificate (e.g., each page is numbered with the same unique certificate number so as to indicate it is a particular page in a finite sequence);
  - the certificate bears the signature, name and official position of the certifying officer (the signature may be hand written or a controlled facsimile signature);
  - the certificate bears the date, expressed unambiguously, on which the certificate was signed and issued and, where appropriate, the time for which the certificate will remain valid;
  - no portion of the certificate is left blank in a manner that would allow it to be amended.

#### **Use of Electronic Certificates**

- 41. Where export certificates are exchanged electronically between the competent authorities of the exporting and importing countries, the system should:
  - Consider data elements and message structure such as those set/ratified by the United Nations Centre of Trade Facilitation and Electronic Commerce for electronic certificates exchanged between government border authorities (refer ISO/UNTDED<sup>10</sup>). The importing and exporting countries will need to agree on the data elements to be exchanged.
  - Consider application of available technologies for data message exchange in such a way as to ensure that data exchange options support business continuity;
  - Assure integrity of the certification system during the exchange of electronic data to protect
    against fraud, infection from viruses and other malicious software and to maintain system
    integrity. Examples of security measures which may be considered include:
    - digital authentication certificates;
    - encryption;
    - controlled and audited access;
    - firewalls.
  - Include a mechanism to control and protect system access against unauthorized entry. This will
    require the competent authorities of both the exporting and importing countries to agree on
    access rights, including the officials authorized to access the system;

The UNTDED (United Nations Trade Data Elements Directory) contains descriptions of all elements by number and short description plus attributes (www.unece.org/etrades/codesindex.htm). As an example, DE1004 is a "Document/Message Number". A similar identification in X12 is 324 "Purchase Order Number", including XML data elements contained within the business requirement specifications of the export certification - Trade/CEFACT/2005/36

 Include technical or procedural mechanisms to prevent the fraudulent reuse of electronic certificates:

- Take into account the limitations of infrastructure and capabilities of developing countries; and
- Include a contingency plan to ensure disruption to trade is minimal in the event of system failure.

42. The exporter or their agent should be notified when an electronic certificate has been authorized for a consignment.

#### **Presentation of Original Certificates**

42. The importer or consignee is responsible for ensuring that the product and the original certificate, in accordance with the importing country's requirements, is presented to the importing country's authorities or to the authorities in a country carrying out import controls on behalf of the importing country. In the case of electronic certificates, the importer/consignee or their representative should supply the importing country authority with sufficient details concerning the consignment to allow its identity to be established against the details contained in the certificate.

# **Replacement of Certificates**

- 43. Where, for any good and sufficient reason (such as loss of or damage to the certificate in transit or correction of details), a replacement certificate is issued by the certifying officer, it must be clearly marked "REPLACEMENT" or "IN LIEU OF," before being issued. A replacement certificate should reference the number of the original certificate that it supersedes and the date the original was signed, and it should have the same content as the original. Where possible, the original certificate should be returned to the issuing authority.
- 44. When an electronic certificate is replaced, the replacement certificate should indicate that it is a replacement and should reference the number of the original certificate that it supersedes and the date the original was issued.

#### **Revocation of Certificates**

45. When, for good and sufficient reason, there is cause to revoke a certificate, the certifying body should revoke the original certificate as soon as possible and notify the exporter or their agent in hard copy or by electronic means of the revocation. The notice should reference the number of the original certificate to which the revocation refers and provide all particulars regarding the consignment and the reason(s) for the revocation. A copy of the revocation should be provided to the appropriate food control authority of the importing country if the consignment has been exported. An electronic notification should be made to the control authority of the importing country for those countries using electronic certificates. Where the consignment has been provided with a paper certificate, the original certificate should be returned to the issuing authority, if possible.

# **Fraudulent Certificates**

<u>Principle H.</u> Competent authorities should take appropriate action to prevent the use of fraudulent certificates and should assist, as appropriate, in the timely investigation of such use.

- 46. When a competent authority suspects that an official certificate may be fraudulent, because of deliberate misrepresentation or other criminal activity, it should immediately commence an investigation and involve the certifying body of the country from which the fraudulent certificate is purported to have originated. Additionally, the competent authority of the importing country should retain the associated consignment under its control, pending the outcome of the investigation.
- 47. Certifying bodies in the countries from which the fraudulent certificate is purported to have originated should cooperate fully with the investigation of the competent authority of the importing country. If the certificate is found to be fraudulent, every effort should be made by the competent authorities to identify those responsible so that appropriate action can be taken according to national/regional law.

48. The product relating to fraudulent certificates should be considered to be in violation of the importing country's requirements since the precise condition of the product is unknown. The product should be destroyed since destruction is a strong deterrent to future fraudulent activity.

49. Competent authorities in importing countries should maintain current records of certificates from certifying bodies in pertinent exporting countries, including, in relation to paper certificates, copies of official stamps and marks.

#### Attachment 2

# LIST OF PARTICIPANTS LISTE DES PARTICIPANTS LISTA DE PARTIPANTES

#### **ARGENTINA**

Ms Gabriela Alejandra Catalani Coordinadora Tecnica Pto Focal del Codex Secretaria de Agricultura, Ganaderia Pesca y Alimentacion, Paseo Colon 922 of 29 **1063 BUENOS AIRES ARGENTINA** 

Phone: + 54 11 4349 2549 Fax:+ 54 11 4349 2549

Email: codex@mecon.gov.ar

Alternate Email: gcatal@mecon.gov.ar

#### **AUSTRALIA**

Mr. Gregory Read **Executive Manager Exports and Corporate Division** Australian Quarantine and Inspection Service Australian Government Department of Agriculture Fisheries and Forestry GPO Box 858 CANBERRA ACT 2601 **AUSTRALIA** 

Phone:+61 2 6272 3594 Fax:+61 2 6272 4112

Email: gregory.read@daff.gov.au

Mr. Mark Schipp

General Manager, Market Maintenance Australian Quarantine and Inspection Service Australian Government Department of Agriculture Fisheries and Forestry GPO Box 858

CANBERRA ACT 2601

**AUSTRALIA** Phone:+61 2 6272 5254

Fax:+61 2 6271 6522

Email: mark.schipp@daff.gov.au

Ms Ann Backhouse Manager, Codex Australia Product Safety and Integrity Australian Government Department of Agriculture, Fisheries and Forestry GPO Box 858

CANBERRA ACT 2601

AUSTRALIA

Phone:+61 2 6272 5692 Fax:+61 2 6272 3103

Email: ann.backhouse@daff.gov.au

#### BELGIUM

Dr Sofie Huyberechts Veterinary Officer Federal Agency for the Safety of the Food Chain DG Control Policy, International Affairs WTC III, Boulevard Simon Bolivar 30 **BRUSSELS** 1000 BELGIUM

Phone:+32 2 208 3868 Fax:+32 2 208 3823,

Email: sofie.huyberechts@favv.be

#### BRAZIL

Dr Marcelo Bonnet

Director, Plant Products Inspection Department Ministry of Agriculture, Animal Production and Food Supply

Esplanada dos Ministerios BL D Ala B sala 337

BRASILIA **BRAZIL** 

Phone: +55 61 3218 2323 Fax:+55 61 3226 9842

Email: mbonnet@agricultura.gov.br

Mrs Laura Misk de Faria Brant

Technical Assistant

National Heath Surveillance Agency

SEPN 511 Bloco A

ED Bittar II BRASILIA BRAZIL

Phone:+55 61 3448 6277 Fax:+55 61 3448 6274 Email: gicra@anvisa.gov.br

Mrs Ana Virginia de Almeida Figueiredo

Manager of Food Inspection

Brazilian National Health Surveillance Agency

Ministry of Health Sepn 511 Bloco A

EDIFICIO Bittar II 2° ANDAR

BRASILIA- DF

BRAZIL

Phone:+55 61 3448 6277 Fax:+55 61 3448 6274

Email: ana.virginia@anvisa.gov.br

Miss Denise Obara

Advisor, International Affairs Office National Health Surrveillance Agency SEPN 515, Bloco B, Ed. Omega 4 andar

70770-502 Brasilia – DF

**BRAZIL** 

Phone:+55 61 3448 1078 Fax:+55 61 3448 1089 Email: rel@anvisa.gov.br

Mr Daniel Santos Tavares Coordinator of Certification

Department of Inspection of Animal Origin Products, Ministry of Agriculture, Livestock and

Food Supply

Esplanada dos Ministerios BL D Ala B sala 337

BRASILIA BRAZIL

Phone:+55 61 3218 2684 Fax:+55 61 3218 2672

Email: <u>Danielsantos@agricultura.gov.br</u>

Miss Rosana Vasconcellos

Inspector, Ministry of Agriculture, Livestock and

Food Supply

Esplanada Dos Ministerios Bloco D Anexo B, Sala 337

CEP 70043-900

**BRAZIL** 

Phone:+55 61 3218 2323 Fax:+55 61 3226 9842

Email: <a href="mailto:rosanar@agricultura.gov.br">rosanar@agricultura.gov.br</a>

#### **CANADA**

Dr Thomas Feltmate

Manager, Food Safety Risk Analysis Canadian Food Inspection Agency ADRI-CPQP Floor 3, Room C311

3851 Fallowfield Road

Po Box 11300

OTTAWA ONTARIO K2H 8P9

CANADA

Phone:+1 613 228 6698 ext. 5982

Fax:+1 613 228 6675

Email: tfeltmate@inspection.gc.ca

#### EUROPEAN COMMUNITY

Mr Neil Brooks

Health and Consumer Protection Directorate-

General

**European Commission** 

F101 02/56

**BRUSSELS B-1049** 

**BELGIUM** 

Phone:+32 2 295 4996 Fax:+32 2 295 8566

Email: neil.brooks@ec.europa.eu

Mr Didier Carton

Health and Consumer Protection Directorate-

General

**European Commission** 

B232 03/71

**BRUSSELS B-1049** 

BELGIUM

Phone:+32 2 295 1804

Fax:

Email: didier.carton@ec.europa.eu

Mr Alain Dehove

Administrator, Health and Consumer Protection

Directorate-General European Commission

F101 02/60

**BRUSSELS B-1049** 

**BELGIUM** 

Phone:+32 2 295 2538 Fax:+ 32 2 299 8566

Email: alain.dehove@ec.europa.eu

Ms Bernadette Klink Khachan

Coordinator, Health and Consumer Protection Directorate-General European Commission

F101 02/64 BRUSSELS 1049 BELGIUM

Phone:+32 2 295 7908 Fax:+32 2 299 8566

Email: bernadette.klink-khachan@ec.europa.eu

Dr Jérôme Lepeintre

Administrator, Health and Consumer Protection

Directorate-General European Commission

F101 02/62

**BRUSSELS B-1049** 

BELGIUM

Phone:+32 2 2993701 Fax:+32 2 2998566

Email: jerome.lepeintre@ec.europa.eu

Mr Michael Scannell

Head of Unit, Health and Consumer Protection

Directorate-General European Commission

F101 02/54

**BRUSSELS B-1049** 

**BELGIUM** 

Phone:+32 2 299 3364 Fax:+32 2 299 8566

Email: Michael.Scannell@ec.europa.eu

Mr Philip Landon

Administrator, General Secretariat of the Council

of the European Union Rue de la Loi 175 B-1048, BRUSSELS BELGIUM

Phone:+32 2 235 4966 Fax:+32 2 285 7928

Email: philip.landon@consilium.eu.int

Mr Kari Töllikkö Principal Administrator

General Secretariat of the Council of European

Union

Rue de la Loi 175 B- 1048

BRUSSELS BELGIUM

Phone:+32 2 281 7841

Fax:

Email: kari.tollikko@consilium.eu.in

#### **FINLAND**

Mrs Hentriikka Kontio Veterinary Counsellor

Ministry of Agriculture and Forestry Department of Food and Health

PO Box 30

HELSINKI FI-00023

**FINLAND** 

Phone:+358 9 160 52432 Fax:+358 9 160 52779

Email: Hentriikka.Kontio@mmm.fi

Ms Leena Eerola Veterinary Officer

Ministry of Agriculture and Forestry Department of Food and Health

PO Box 30

HELSINKI F1-00023

**FINLAND** 

Phone:+358 9 1605 2943 Fax:+358 9 1605 2779

Email: Leena. Eerola@mmm.fi

#### **FRANCE**

Mrs Roseline Lecourt Chargée de Mission

Ministère de l'Economie des Finances et de

l'Industrie DGCCRF

59 Boulevard Vincent Auriol 75703 PARIS CEDEX 13

FRANCE

Phone:+33 01 4497 34 70 Fax:+33 01 44 97 30 37

Email: roseline.lecourt@dgccrf.finances.gouv.fr

Miss Catherine Chapoux

Chargée d'Etudes

Ministère de L'Agriculture de L'Alimentation

de la Pêche et des Affaires Rurales DGAL 251 rue de Vaugirard 75732 PARIS CEDEX 15

FRANCE

Phone:+33 01 49 55 8486 Fax:+33 01 49 55 44 62

Email: catherine.chapoux@agriculture.gouv.fr

#### **GERMANY**

Dr Antje Jaensch

Federal Office of Consumer Protection and Food

Safety

Taubenstr 42-43, D-10117

Berlin GERMANY

Phone: +49 1888 413 3169 Fax: +49 1888 413 3366

Email: antje.jaensch@bvl.bund.de

#### **GREECE**

Mr Vasileios Kontolaimos

Legal Advisor

Greek Ministry of Rural Development and Food

29 Acharnon Street 10439

ATHENS GREECE

Phone:+302 1082 50307 Fax:+302 1082 54621 Email: cohalka@otenet.gr

Mr Vasileios Gkatzios Official Veterinarian Hellenic Food Authority

KIFISIAS 124 & IATRIDOU 2

11526 ATHENS GREECE

Phone: +302106971685 Fax: +302106971501 Email: vgatzios@efet.gr

#### **ITALY**

Mr Ciro Impagnatiello

Ministero delle politiche agricole e forestali

Via XX Settembre 20

ROME 00187 ITALY

Phone:+39 06 46656511 Fax:+39 06 4880 273

Email: c.impagnatiello@politicheagricole.it

Dr Piergiuseppe Facelli Dirigente Veterinario Ministerio Della Salute Piazza Marconi, 25, 1-00144

ROMA ITALY

Phone:+39 06 5994 6828 Fax:+39 06 5994 6253 Email: pg.facelli@sanita.it

#### **JAPAN**

Dr Toshitaka Higashira

Section Chief

Inspection and Safety Division, Department of

Food Safety,

Ministry of Health, Labour and Welfare

1-2-2 Kasumigaseki, Chiyoda-ku

Tokyo, 100-8916

**JAPAN** 

Phone:+81 3 3595 2337 Fax: +81 3 3503 7964

Email: <u>higashira-toshitaka@mhlw.go.jp</u>

#### KENYA

Dr James Karitu

Assistant Director of Veterinary Services

Department of Veterinary Services Ministry of Livestock and Fisheries

Box 00625, Kangemi

NAIROBI KENYA

Phone:+254 020 631 390

Fax:+254 020 631 273

Email: jkaritu@dvskabete.go.ke

# **LATVIA**

Mrs Lauska Dace

Senior Officer

Veterinary and Food Department

Ministry of Agriculture, Republic of Latvia

Republikas laukums 2

RIGA LV-1981

LATVIA

Phone:+371 702 7264

Fax:+371 702 7205

Email:dace.lauska@zm.gov.lv

#### *MALAYSIA*

Dr Moktir Singh s/o Gardir Singh

Senior Veterinary Officer

Department of Veterinary Services Malaysia

Ministry of Agriculture and Agro-Based Industry

Wisma Tani, Podium Block 1A

Lot 4G1, Precinct 4

Federal Government Administrative Centre

62630 PUTRAJAYA

**MALAYSIA** 

Phone:+603 8870 2123 Fax:+603 8888 5755

Email: moktir@jph.gov.my

#### **MEXICO**

Dr Marcela Fuentes Directora de Inspeccion en Puertos Aeropuertos y Fronteras Secretaria de Agricultura Ganaderia Desarrollo Rural Pesca y Alimentacion Municipio Libre 377 DISTRITO FEDERAL 03310 **MEXICO** 

Phone: +52 55 918 31000 Ext. 34080 Email: eic.dgif@senasica.sagarpa.gob.mx

#### **NETHERLANDS**

Mr Koos Warmerhoven Senior Adviser The Food and Consumer Product Safety Authority Prinses Beatrixlaan 2 THE HAGUE 2500 CM THE NETHERLANDS Phone:+31 70 44 84766

Fax:

Email: koos.warmerhoven@vwa.nl

#### NEW ZEALAND

Dr Tony Zohrab Director, Market Access New Zealand Food Safety Authority 86 Jervois Quay PO Box 2835 Wellington **NEW ZEALAND** Phone:+64 4 463 2600

Fax:+64 4 463 2501

Email: tony.zohrab@nzfsa.govt.nz

#### **NORWAY**

Ms Lena Brungot Adviser, Norwegian Food Safety Authority National Fish and Seafood Centre Rosenkranzgt 3 5003 BERGEN **NORWAY** 

Phone:+47 5521 5732 Fax:+47 5521 5707

Email: lena.brungot@mattilsynet.no

Mrs Tone Elisabeth Matheson Senior Adviser, Codex Manager Section for International and Legal Coordination Department of Operations Policy Norwegian Food Safety Authority BRUMUNDDAL **NORWAY** 

Phone:+47 2321 6651 Fax:+41 2321 6801

Email: tone.elisabeth.matheson@mattilsynet.no

#### **PERU**

Mr Jorge Jallo Consejero Embajada del Peru en el Reino de Belgica Avenue de Tervueren 179 1150 Bruselas **BELGICA** Phone:+32 2733 3185

Fax:

Email: codex@digesa.minsa.gob.pe

# **SPAIN**

Miss Almudena de Arriba Hervás Técnico Superior Subdireccion General de Sanidad Exterior Ministerio de Sanidad y Consumo Paseo del Prado, 18 – 20 **MADRID 28071 SPAIN** 

Phone:+34 1 596 1347 Fax:+34 1 596 2047 Email: aarriba@msc.es

#### **SWITZERLAND**

Dr Jürg Rüfenacht

Head Border Veterinary Inspection

Swiss Veterinary Office Schwarzenburgstrasse155

CH-3003 BERNE **SWITZERLAND** Phone:+41 31 323 3033

Fax:+41 31 323 8656

Email: juerg.ruefenacht@bvet.admin.ch

#### **THAILAND**

Ms Usa Bamrungbhuet

Standard Officer, Office of Commodity and

**System Standards** 

National Bureau of Agricultural Commodity and

Food Standards

3 Rajdamnern Nok Avenue

BANGKOK 10200 **THAILAND** 

Phone:+66 2283 1600 Ext. 1184

Fax:+66 2 280 3899 Email: usa@acfs.go.th

Cholawit Chulabutra

First Secretary, Agriculture Office of Agricultural Affairs

Royal Thai Embassy

Ave. Franklin Roosevelt 184

B-1050 Brussels **BELGIUM** 

Phone:+322 660 6069 Fax:+322 672 6437

Email: agrithai@skynet.be

Ms Pasinee Napombejra

Secondary Secretary, Agriculture Office of Agricultural Affairs

Royal Thai Embassy

Ave. Franklin Roosevelt 184

B-1050 Brussels BELGIUM

Phone:+322 660 6069 Fax:+322 672 6437

Email: agrithai@skynet.be

#### UNITED KINGDOM

Mrs Sarah Appleby

Head of Imported Food Division

Food Standards Agency Room 131 Aviation House

125 Kingsway LONDON WC2B

UNITED KINGDOM

Phone:+020 7276 8442 Fax:+020 7276 8024

Email: sarah.appleby@foodstandards.gsi.gov.uk

Mr Mark Davis

Senior Executive Officer

Food Standards Agency

**Aviation House** 125 Kingsway

LONDON WC2N 6NH

**ENGLAND** 

Phone: +44 20 7276 8402 Fax: +44 20 7276 8024

Email: Mark.Davis@foodstandards.gsi.gov.uk

#### UNITED STATES OF AMERICA

Dr Catherine Carnevale

Director, International Affairs

Centre for Food Safety and Applied Nutrition

Food and Drug Administration 5100 Paint Branch Parkway

College Park

MARYLAND 20740

USA

Phone:+1 301 436 1723

Fax:+1 301436 2618

Email: catherine.carnevale@fda.hhs.gov

Ms Edith Kennard

Staff Officer, US Codex Office/ FSIS / USDA, 1400 Independence Avenue SW, Room 4861 South Building **WASHINGTON DC 20250** 

USA

Phone:+1 202 720 5261 Fax:+1 202 720 3157

Email: edith.kennard@fsis.usda.gov

Ms Karen Stuck

Assistant Administrator

Food Safety and Inspection Service

Office of International Affairs

Department of Agriculture

1400 Independence Avenue SW

Room 3143 - South Building

WASHINGTON DC 20250

USA

Phone: +1 202 720 3473 Fax:+1 202 720 7990

Email: karen.stuck@fsis.usda.gov

Dr H. Michael Wehr

Codex Program Coordinator

Centre for Food Safety and Applied Nutrition Food and Drug Administration

5100 Paint Branch Parkway

College Park MD

MARYLAND 20740

USA

Phone: +1 301 436 1724 Fax:+1 301 436 2618

Email: michael.wehr@fda.hhs.gov

#### INTERNATIONAL GOVERNMENT ORGANIZATIONS

## WORLD ORGANIZATION FOR ANIMAL HEALTH (OIE)

Dr Francesco Berlingieri Deputy Head, International Trade Department World Organisation for Animal Health (OIE) 12 rue de Prony

75017 Paris

**FRANCE** 

Phone:+33 1 4415 1888 Fax:+33 1 4267 0987

Email: f.berlingieri@oie.int

## INTERNATIONAL NON- GOVERNMENT ORGANIZATIONS

# INTERNATIONAL DAIRY FEDERATION (IDF)

Mr Thomas Kützemeier

Managing Director & Secretary General

FIL-IDF Germany

Verband der Deutschen

Milchwirtschaft, Meckenheimer Allee 137

D-53115 BONN GERMANY

Phone:+49 228 98 2430 Fax:+49 228 98 24320

Email: th.kuetzemeier@vdm-deutschland.de

Dr Jean Vignal Regulatory Affairs Manager Nestec S.A. Avenue H. Nestlé 55 CH-1800 Vevey SWITZERLAND

Phone: +41 21 924 35 01 Fax: +41 21 924 45 47

Email: jean.vignal@nestle.com

## **CODEX SECRETARIAT**

Ms Annamaria Bruno
Food Standards Officer
Food and Nutrition Division
Joint FAO/WHO Food Standards
Programme, Viale delle Terme di Caracalla
0100 ROME
ITALY

Phone:+39 06 5705 6254 Fax:+39 06 5705 4593

Email: annamaria.bruno@fao.org