CODEX ALIMENTARIUS COMMISSION





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Agenda Item 6

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JOINT FAO/WHO FOOD STANDARDS PROGRAMME FAO/WHO COORDINATING COMMITTEE FOR ASIA

Twenty-second Session

Virtual

12, 13, 14, 17, 18 and 21 October 2022

MONITORING OF THE IMPLEMENTATION OF THE GLOBAL CODEX STRATEGIC PLAN 2020 - 2025

(Prepared by the CCASIA Coordinator)

BACKGROUND

- 1. The Codex Alimentarius Commission (CAC) at its forty-second session (CAC42, 2019) adopted the Codex Strategic Plan 2020-2025. The purpose of this Strategic Plan is to advance the mandate of the Codex Alimentarius Commission during the period 2020-2025¹. The 2020-2025 Strategic Plan presents the mission, vision, goals, objectives and measurable indicators for the Commission; underpins the high priority that continues to be placed on food safety and quality by FAO and WHO and guides the Commission in carrying out its responsibilities and unique mandate to protect consumer health and ensure fair practices in the food trade; informs Members, inter-governmental and international non-governmental organizations, and other stakeholders of how the Commission intends to fulfil its mandate and to meet the needs, including emerging issues, and expectations of its Members during the period 2020-2025.
- 2. The Strategic Plan explicitly lists 5 goals that the Commission committed itself to work towards achievement of. These include addressing current, emerging and critical issues in a timely manner, developing standards based on science and Codex risk-analysis principles, increasing impact through the recognition and use of Codex standards, facilitating the participation of all Codex members throughout the standard setting process and enhancing work management systems and practices that support the efficient and effective achievement of all strategic plan goals.
- 3. The Codex Strategic Plan 2020-2025 is to be reviewed every two years through the work plan for its implementation. Such an approach provides an opportunity to adjust the work plan in accordance with the results already achieved, current circumstances, and other relevant factors.
- 4. CCEXEC81² considered a report of the Sub-committee on the Codex Strategic Plan 2020-2025³ on the implementation of the Strategic Plan, including reports from the Regional Coordinators. CCEXEC81 commended the report for consideration by CAC44 and recommended that the agendas of the FAO/WHO Regional Coordinating Committees, due to meet in 2022/23, should include: the review of the relevant regional implementation plan for 2020 and 2021; and the development of regional implementation plans focusing on priority activities to be undertaken in 2022 and 2023.
- 5. CAC44 noted the progress on the implementation of the Codex Strategic Plan 2020-2025, welcomed the preparation of a review of the first biennium of implementation of the Codex Strategic Plan 2020-2025 for discussion at the CAC45, and endorsed the monitoring framework for the Strategic Plan, with the modifications recommended by CCEXEC81.

³ CX/EXEC 21/81/5

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¹ https://www.fao.org/3/ca5645en/CA5645EN.pdf

² REP21/EXEC2

REVIEW OF IMPLEMENTATION OF STRATEGIC PLAN ACTIVITIES FOR THE ASIAN REGION

6. The 21st session of CCASIA held in 2019 in Goa, India, agreed on the *Activities to be implemented in the CCASIA region in 2020-2021 to support the implementation of the Codex Strategic Plan 2020-2025*4. The activities planned in the Asian region in 2020-2021 to support the implementation of the Codex Strategic Plan 2020-2025 encountered significant challenges, primarily in relation to the COVID-19 pandemic which affected the pace of initiation or implementation of some regional activities and also led to postponement of activities. However, CCASIA member countries made some progress mainly under goals 1, 2 and 3 of the Codex Strategic Plan 2020-2025. The detailed CCASIA work plan with an overview of the implementation status of planned activities is attached as Appendix I.

Goal 1

- 7. In order to achieve the priority Goal 1 of the Codex Strategic Plan 2020-2025, address the current, emerging and critical issues in a timely manner, it was suggested that a set of criteria to be established, to prioritize the issues and needs at the regional level.
- 8. Several Codex general subject committees and commodity committees have already discussed their prioritization criteria to guide their work. Similar approaches have been applied in CCASIA as well as other regions. When considering the principles of setting the prioritization criteria, the following elements and principles were taken into consideration:
 - The mandate of Codex Alimentarius, as well as the CCASIA coordinating committee
 - The purpose of Codex Alimentarius, i.e., to protect public health and ensure fair trade practices
 - The contribution to achieve the UN SDGs by addressing the issues
 - The influence of the issue to the food security and food safety scenario in the region
 - The urgency of the issue,
 - The complexity of coordination on the issue
 - The resources required to allocate in order to address the issue, the availability of the required resources
 - The approaches which can be taken to address the issue, and their complexity and implementation.
- 9. CCASIA Secretariat prepared a draft Score Sheet to Prioritize the CCASIA Regional Issues and Needs (Appendix II) and circulated to member countries for comments in December, 2021. This score sheet was designed to quickly identify the issues of greatest priority, so that CCASIA could allocate more resources to deal with the issues with higher score.

Goal 2

- 10. In order to achieve the priority Goal 2 of the Codex Strategic Plan 2020-2025, develop standards based on science and Codex risk-analysis principles, it was suggested that FAO/WHO could incorporate these aspects in ongoing food safety projects. Many of these projects strengthen co-ordination mechanisms in countries for effective food control from production to consumption. The functioning of the National Codex Committees and the Codex Contact points are being bolstered through FAO/WHO supported projects or Codex Trust Fund projects. Additionally, FAO/WHO projects are supporting data generation on food safety hazards and assurance of their quality for their eventual submission to the Codex Secretariat for use in standards formulation.
- 11. The region is leading the demand for new food sources and production systems e.g. cell based foods⁵. On these aspects there is still however a need to work on the related risks and develop the science that could underpin any standards in the area. Several members in the region are leaders in this area and there is an opportunity for the region to provide a leadership role in this regard.

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⁴ REP20/ASIA, Appendix III

⁵ https://www.who.int/westernpacific/publications-detail/workshop--regulatory-and-food-safety-aspects-of-alternative-proteins-for-conventional-animal-products--virtual-meeting--19-20-may-2021--meeting-report

Goal 3

12. In order to achieve the priority Goal 3 of the Codex Strategic Plan 2020-2025, increase impact through the recognition and use of Codex standards, it was suggested that FAO/WHO could proactively promote the use of Codex standards and Codes of Practices. Across food supply and value chains in the Asian region, Codex texts are being assimilated with packages of good agricultural practices and nutrition advice that is disseminated to beneficiaries. Industry associations and trade bodies are being encouraged to adopt Codex standards to facilitate ease of movement and acceptance by countries within trade blocs like ASEAN and APEC as well as outside them. Projects which are building technical capacities of stakeholders (Government, private sector and consumers) are incorporating the implementation Codex Codes of Practices and food safety standards.

DEVELOPMENT OF REGIONAL IMPLEMENTATION PLANS IN 2022-2024

- 13. The regional implementation plan 2020-2021 for the Codex Strategic Plan 2020-2025 is the basis for the development of a regional work plan for 2022-2024. This regional plan intends to build on the experience of 2020-2021 and the regional contribution to achieve the Strategic Plan Goals while providing sufficient flexibility to members in the region to also focus on areas that are within their own national priorities.
- 14. Based on the work already undertaken and completed within the region over the past two years, Appendix III proposes possible activities to be implemented in the Asian region in 2022-2024 for consideration by member countries at CCASIA22.

RECOMMENDATIONS

- 15. CCASIA is invited to:
 - i. Note the activities conduct in the region to support the implementation of the Codex Strategic Plan 2020-2025 (Appendix I);
 - ii. Discuss the Score Sheet to Prioritize the CCASIA Regional Issues and Needs (Appendix II), and consider to use it as a tool for member countries to discuss and determine the prioritization of issues occurred in the region;
 - iii. Discuss and adopt the proposed possible activities to be implemented in the region in 2022-2024 (Appendix III) to provide the basis and guidance for the subsequent implementation of a series of related work and activities in the region; and
 - iv. Discuss how member countries can enhance active participation, information exchange and communication regarding activities implemented under the Strategic Plan.

Activities implemented in the CCASIA region between 2020 and the first half of 2022 to support the implementation of the Codex Strategic Plan 2020-2025

Priority Goal	Priority objective	Activities for the period 2020-2022	Rationale for proposed activities	Responsible or lead party	Implementation status/approach
1. Address current, emerging and critical issues in a timely	1.1 Identify needs and emerging issues.	1.1.1 Collect information on country's current, emerging and critical issues and identify the needs.	To understand the needs and emerging issues of each member country	Regional Coordinator / FAO/WHO	CCASIA Secretariat circulated a survey in the first half of 2022 which included questions related to current and emerging issues happened in the region that can be utilize to better fulfill the objective 1.1. (https://www.surveymonkey.com/r/ccasiaquestionnaire)
manner					. The survey showed that development of regional texts (guidelines, Codes of Practices) on fresh markets and online retail are of interest to Members. It also revealed that Members recognized that the pandemic response had promoted the large scale adoption of hygiene and sanitation measures and these should continue to be vigorously promoted.
					From March 16 to 29, 2021, a series of Virtual Roundtables: Advancing the Implementation of the Regional Framework for Action on Food Safety in the Western Pacific were held. This event recognized the important role of the Codex Alimentarius and its standards in strengthening the food safety systems of the member states, in accordance with the Regional Framework for Action on Food Safety in the Western Pacific.
					On May 19-20, 2021, the Workshop: Regulatory and Food Safety Aspects of Alternative Proteins for Conventional Animal Products, Virtual meeting, was held. This event discussed the role of the Codex Alimentarius in addressing potential new threats to consumer health from new products and the importance of developing new Codex Alimentarius standards for specific areas of alternative proteins

	1.2 Prioritize needs and emerging issues.	1.2.1 Establish practical criteria taking into consideration prioritization criteria used in relevant Codex committees and the Codex Procedural Manual	The criteria for evaluating and prioritizing emerging issues could be used to assess and prioritize the proposal for new work in terms of the need and appropriateness for the region	CCASIA / Regional Coordinator	CCASIA Secretariat drafted a prioritization criteria based on report from previous session of CCASIA meeting and relevant documents developed by other committees, and solicited comments from member countries (Appendix II).
		1.2.2 Prioritize the issues and needs at the regional level	To get an official Codex regional document	CCASIA	The prioritization criteria (Appendix II) drafted by CCASIA Secretariat will be discussed during CCASIA22 meeting.
2. Develop standards based on science and Codex risk- based principles	2.1 Use scientific advice consistently in line with Codex risk analysis principles	2.1.1 Arrange capacity building programs to enhance understanding of all countries in the region on the use of scientific information and risk analysis principles	The activities will help improve understanding of all countries in the region on the scientific data needed for drafting standard and risk analysis to manage measures accordance with the risk assessment outcome.	FAO/WHO coordinating Committee / Member Countries / FAO/WHO	A lot of FAO and WHO led activity ongoing in this area: Examples of activities in the reporting period are provided below: WHO Collaborating Centres for Food Safety support to Member States in reporting monitoring food contaminants.From 2019- present, FAO organized several technical meetings and training workshops including • A regional training course on "Capacity building on risk categorization for ranking risk of ASEAN food hazards and developing the risk-based monitoring protocol for food safety" in Bangkok, Thailand • Two regional training workshops on "Enhancing effective participation in Codex activities: developing science-based national positions and contributing scientific data to the Codex standard-setting activities" in-person in Tokyo, Japan and one virtual • A regional workshop on "Development of a set of National Food Safety Indicators" (Virtual) • A regional training course on "Strengthening Capacity on Data Generation for Pesticide Residue for establishment of MRLs" (Virtual) • A regional workshop on situation assessment for pesticide residue monitoring (Virtual) • A regional workshop on simulation of Codex Committee meetings (Virtual)

submission and use of globally representative data in developing and	2.2.1 Assessment of total number of member countries responding to calls for data	Such an assessment will help provide a picture of member countries who have not been able to submit data.	FAO/WHO	The number of submissions from countries in the region can be used as baseline. (pre 2020)
Standards	2.2.2. Collate, analyze and share data on a specific product contaminant that is common to member countries.	Before embarking on generation of new data, this activity will assist in getting a picture of the existing data in the region and contribute to building capacity on data management and analysis.	FAO/WHO / Member Countries	A situation analysis of chemical contaminants in food in WHO South-East Asia region has been completed and a systematic review of chemical contaminants in food has been initiated. The WHO Collaborating Centres for Food Safety continuously submit data to GEMS.FAO has commenced providing technically assistance to the ASEAN Risk Assessment Centre (ARAC) to support a risk assessment of arsenic and cadmium in rice. FAO has published a guide to develop a national pesticide residue monitoring programme for ASEAN countries which has been developed in line with Codex risk principles (https://www.fao.org/3/cb8289en/cb8289en.pdf)
and sustainable funding for expert bodies that deliver scientific advice.	2.3.1. Inform the RCCs of the annual discussions in CAC on sustainable funding for FAO/WHO scientific advice to Codex through its inclusion in the agenda item on Matters arising from CAC and its subsidiary bodies.	Not all Codex members have the opportunity to attend CAC but may be able to attend the RCCs and given the importance of this issue for Codex work, the RCCs provide an important opportunity to share this information.	FAO/WHO, Codex Secretariat	2020 FAO/WHO Scientific support to Codex: Report on activities, budgetary and financial matters (CAC/43 INF/2): https://www.fao.org/fao-who-codexalimentarius/sh-proxy/en/?lnk=1&url=https%253A%252F%252Fworkspa ce.fao.org%252Fsites%252Fcodex%252FMeetings%252FCX-701-43%252FWorking%2Bdocuments%252Fif43_02e.pdf 2021 FAO/WHO Scientific support to Codex: Report on activities, budgetary and financial matters (CAC/44 INF/2): https://www.fao.org/fao-who-codexalimentarius/sh-proxy/en/?lnk=1&url=https%253A%252F%252Fworkspa ce.fao.org%252Fsites%252Fcodex%252FMeetings%252FCX-701-44%252FINF%2BDocuments%252Fif44_02e.pdf

		2.3.2. Member countries encourage FAO/WHO governing bodies to allocate dedicated funding for scientific advice	This will help keep funding for scientific advice a high priority for FAO/WHO	Member Countries, FAO/WHO	This is the work of FAO and WHO to keep Members informed of the key issues at a high level The Framework for action on food safety in the WHO South-East Asia and the Western Pacific regions supports Member states to build their capacity. FAO has allocated funds under the plan of action of the Science and Innovation strategy (https://www.fao.org/3/ni707en/ni707en.pdf) in the Asia-Pacific region. These will be used to collate and disseminate innovations that support implementation of Codex standards and Codes of Practices which are relevant to FAO's strategy for improving food safety globally (https://www.fao.org/3/ml159e/ml159e.pdf)
3. Increase impact through the recognition and use of Codex standards	3.1 Raise the awareness of Codex standards	3.1.1. Implement activities (e.g. seminar) to increase awareness of stakeholders on Codex matters	This will help to increase awareness on the impact of Codex standards on trade, facilitate adoption of Codex standards, and therefore facilitate trade.	Member Countries	The CTF project for Cambodia, Lao PDR and Myanmar has been modified to deliver in-country capacity building activities in Cambodia and Lao PDR. South Asia - Group CTF project – Bhutan, Nepal, India - have been successfully implementing project activities despite Covid-19 pandemic in line with south-south cooperation which is supported by FAO/WHO Regional Offices FAO developed two lessons on 'Introduction of Codex' have been finalized published on the e-learning Academy webpage. (https://elearning.fao.org/course/view.php?id=800 Further e-learning courses on 'Engaging in Codex' (five lessons); the role of science and risk analysis (three lessons); 'Codex Collaboration at regional level' (two lessons); and General Principles of Food Hygiene (two parts covering GHP and HACCP), are currently in an advanced stage of development. Timor-Leste and the Maldives were successful in their CTF project application and both countries are implementing the project with technical support from FAO/WHO Regional offices

				WHO/FAO CTF Secretariat in collaboration with Ministry of Food and Drug Safety, Republic of Korea hosted a pilot training in implementing good practices: the experience of the Republic of Korea in building its national Codex system from 26-30 September 2022 in Seoul which was attended by 15 participants from Bhutan, Gambia, Maldives, Mauritius and Nepal. On July 2, 2021, the WPRO-SEARO a Biregional Workshop was organized: Preparing Robust Applications: The Codex Trust Fund and the FAO/WHO Diagnostic Tool for Assessing Status of National Codex Programmes, organized by the WHO Regional Offices of WPRO and SEARO, the FAO Regional Office for Asia and the FAO/WHO Codex Trust Fund. The audience were Codex focal points, food safety authorities' focal points from government counterparts.
st pa m	.1.2. Engagement of takeholders for articipation in Codex natters Subject to government's olicy]	Most stakeholders (industry, academia etc.) may not be aware of Codex work.	Member Countries	FAO organized the Regional Food Safety Conference for Asia and the Pacific in November 2020. The conference deliberated on the current food safety situation with particular focus on the needs and opportunities for the region. Strengthening national food control systems, the role of science and technology, multi-sectoral collaboration and the importance of international trade and standards, communication and education were the major priorities discussed. (https://www.fao.org/3/cb3863en/cb3863en.pdf) WHO WPRO organized virtual Roundtables: Advancing the Implementation of the Regional Framework for Action on Food Safety in the Western Pacific in 2021 to engage national stakeholders in participation in Codex activities. WHO SEARO organized a regional virtual Roundtable Meeting to advance implementation of the Framework
				Meeting to advance implementation of the Framework for Action on Food Safety in the WHO South-East Asia with involvement of national stakeholders advocating participation in Codex activities in 2021.FAO, UNEP, WOAH, WFP and WHO have organized joint webinars annually since 2020 on the occasion of World Food Safety Day (June 7) to inform and engage all stakeholders on topics including food safety during the pandemic; AMR; and fresh markets. All events stressed on implementation of Codex texts.

to enable the understanding and implementation/applic	3.2.1 Enhance understanding on the use of Codex standards as the guidance for development of national food standards by responding to the biannual survey on the use of Codex standards	Developing food standards based on Codex standards will help to facilitate international trade e.g. facilitate the setting up of MRAs and acceptance of equivalence as and when necessary	Member Countries	The Codex Secretariat has developed a new survey on the use and impact of Codex texts which will be launched on 20 September 2022. It is expected that this survey will be implemented annually.
	3.3.1. Identify and report success stories on the use of Codex standards	Published success stories will provide inspiration for adoption of Codex standards on larger scale	Member Countries and Codex Secretariat	China provided information to Codex Secretariat on how the COP for the prevention and reduction of aflatoxin contamination in peanuts, tree nuts and dried figs influences China's national regulation regarding such matters. See CODEX A year of virtual reality (https://www.fao.org/3/cb7565en/cb7565en.pdf) page 63 Hygienic Food, Health Sales: HACCP Implementation Case study Thailand (https://www.fao.org/3/cb8770en/cb8770en.pdf) The FAO publication, "Safe Food for the Association of Southeast Asian Nations (ASEAN)" highlights the significant advances made by ASEAN in engaging stakeholders and implementing their national Codex activities in its ten member countries. (https://www.fao.org/3/cb7294en/cb7294en.pdf) The FAO publication, 'Japan and the Association of Southeast Asian Nations (ASEAN): Fostering success in Codex Standards setting' compiles the efforts and support provided by the Ministry of Agriculture Forestry and Fisheries (MAFF), Government of Japan through FAO in strengthening the capacity of ASEAN countries to participate in Codex Alimentarius activities.

Appendix II Score Sheet to Prioritize the CCASIA Regional Issues and Needs

No.	Question	Answer	Score
1	Does the issue fall within the	Totally within the mandate	10
	mandate of Codex Alimentarius?	Partially within the mandate	5
		Out of the mandate	0
2	Does the issue fall within the	Totally within the mandate	10
	mandate of CCASIA?	Partially within the mandate	5
		Out of the mandate	0
3	Whether addressing the issue	Great contribution	10
	contribute to achieve the UN SDGs?	Medium contribution	5
	32 33 .	Little contribution	0
4	Is there a risk to public health?	High risk to public health	10
		Medium risk to public health	5
		Low risk to public health	0
5	Is there impact on Asia regional	Great impact	10
	food trade?	Medium impact	5
		Little impact	0
6	Can addressing this issue improve	Great improvement	10
	the food security and food safety scenario in the region?	Medium improvement	5
	Coording in the region:	Little improvement	0
7	Is it an urgent food safety and food	Very urgent	10
	quality issue of the region?	Urgent	5
		Not urgent	0
8	The required resource to address	Already available	10
	the issue, is it available or not?	Most available or easy to get	7
		Difficult to become available	3
		Impossible to get	0
9	The approaches to address the	Simple and easy to implement	10
	issue, are they simple and easy to implement?	Simple but hard to implement	6
	piement.	Complex but easy to implement	4
		Complex and hard to implement	0
10	Is it easy to coordinate the issue	Easy to coordinate	10
	among the stakeholders?	Hard to coordinate	5
		Impossible to coordinate	0

Appendix III

Possible activities to be implemented in the CCASIA region between 2022 and 2024 to support the implementation of the Codex Strategic Plan 2020-2025

Priority Goal	Priority objective	Activities for the period 2022-2024	Rationale for proposed activities	Responsible or lead party	Expected output by 2024	Reporting mechanism
1. Address current, emerging and critical issues in a timely manner	1.2 Prioritize needs and emerging issues.	1.2.1 Determine the current and emerging issues in the region, based on the prioritization criteria which discussed at CCASIA22.	To better allocate resources to deal with those issues.	CCASIA / Regional Coordinator / member countries	After prioritizing all issues, encourage members to proactively communicate regarding the top 3 most focused issues and participate the relevant Codex work.	Report at CCASIA23
2. Develop standards based on science and Codex risk- based principles	2.2 Promote the submission and use of globally representative data in developing and reviewing Codex standards	2.2.1 In the series of capacity building activities organized by FAO/WHO, to include activities themed on the presentation of specific examples, such as data generation and submission.	Based on the survey result which conducted by CCASIA Secretariat in 2022, members have needs for further guidance and assistance with data generation, collection and submission. In the process of standard development, valid data also provides a guarantee for the scientific nature of standard development, and is also the basis of risk assessment.	FAO/WHO	Thematic capacity building activities such as data submission to fulfil the requirements for Codex standard development will be carried out.	Case study during the thematic capacity development work from either FAO/WHO or member countries on any practical problem or successful example. Report at CCASIA23

3. Increase impact through the recognition and use of Codex standards	3.1 Raise the awareness of Codex standards	3.1.1. Organize seminars related to Codex which allow stakeholders from different sectors, such as food business operators, governmental regulators, civil society, scientists, academic and research and so on, to participate to promote use of Codex standards 3.1.2 Utilize the communication work plan to collect relevant stories.	By raising people's awareness of the impact of Codex standards on trade, to facilitate the adoption of Codex standards and to better promote trade.	Member Countries / Regional Coordinator / FAO/WHO / Codex Secretariat	Through the successful conduct of these activities, the awareness levels of Member States on Codex standards is strengthened and the level for member's participation to Codex work is enhanced.	Relevant information posted on the CCASIA page of the Codex website
	3.2 Support initiatives to enable the understanding and implementation/app lication of Codex standards	3.2.1 Regional/annual event dedicated to the 60 th anniversary year of Codex. 3.2.2 Encourage national events from member countries for the above matter.	To enhance understanding about benefits of applying Codex standards.	Member Countries / Regional Coordinator / FAO/WHO / Codex Secretariat	Increase recognition and understanding of Codex texts.	National and regional events held to celebrate 60 th anniversary year of Codex.
	3.3 Recognize and promote the impact of Codex Standards	3.3.1. Regional workshop can be conducted to support participation in the new Global survey on use and impact of Codex standards	Supporting Global survey on use and impact of Codex standards	Member Countries and Codex Secretariat	Active participation of member countries in the Global Survey on use and impact of Codex standards	Report on the regional workshop related to participation in the Global survey on use and impact of Codex standards Case study

4. Facilitate the participation of all codex members throughout the standard setting process	4.1 Enable sustainable national Codex structures in all Codex Member Countries 4.2 Increase sustainable and active participation of all Codex Members	Eligible countries actively apply for CTF. Countries that have applied CTF continue to work actively in accordance with the process plan. Develop opportunities for mentorship, and for sharing experience and knowledge among countries of the region	With the support of CTF2, more eligible members can better participate in the work of the Codex. By improving the national Codex committee mechanism of the member countries, the awareness for Codex from high-level should be enhanced to ensure the continuous participation of members in the Codex work.	FAO/WHO and Member countries	Enhanced capacity building and activities from member countries in participation of Codex work. Increased participation in EWG, PWG and response to circular letters.	Number of applications from eligible countries of the region to CTF. The number of member countries participating in the Codex meetings identified in the lists of participants.
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