



## ***Support Measures for European Neighbourhood Countries (ENPI)***

### **Land Consolidation and Rural Development Programmes**

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## **Content**

- **New European Neighbours**
- **ENP**
- **EU financial support TACIS -> ENPI**
- **ENP and Ukraine**
- **ENPI and land consolidation**
- **Conclusions**

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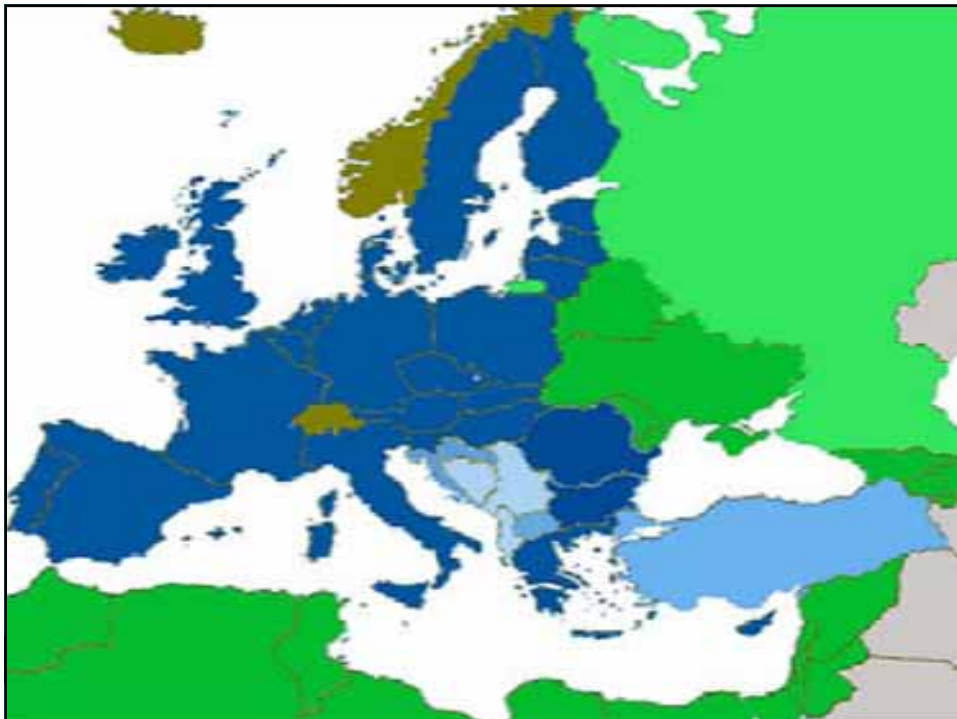


## The EU neighbours

- **EFTA / EEA**
- **Candidate Countries** (Croatia, former Yugoslav Republic of Macedonia, Turkey)
- **“Potential candidates”** (Albania, Bosnia and Herzegovina, Montenegro, Serbia including Kosovo)  
=> *Stabilisation and Association process*
- **“New” neighbours**  
=> European **Neighbourhood Policy**

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## Who are our ENP partners

- The immediate neighbours of the enlarged EU ...  
... but not countries with accession perspective (Turkey, Balkans)
- Israel, Jordan, Moldova, Morocco, the Palestinian Authority, Tunisia, Ukraine (ENP Action Plans in force since 2005), Armenia, Azerbaijan, Georgia (ENP Action Plans in force since 2006), Lebanon (since January 2007) and Egypt (since March 2007)
- Algeria (Association Agreement only in force since late 2005)
- Belarus, Libya, Syria (no Agreements in force)
- Not Russia, with whom EU has Strategic Partnership

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## Objectives of ENP

- Key EU foreign policy priority
- **Working together ...**
  - ... supporting **partners' own reform processes** (political, economic, social ...)
- **Strategic goal: mutual prosperity, stability and security**

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## Development of the ENP

2002-03	"Wider Europe" – <b>thinking</b> "beyond" 2004 enlargement
2004	Commission <b>Strategy Paper "European Neighbourhood Policy"</b> adopted by European Council ENP <b>Country Reports</b> on first 7 partners
2005	Adoption and beginning of implementation of first 7 <b>ENP Action Plans</b> ENP <b>Country Reports</b> on next 5 countries
2006	Adoption next 3 (soon 5) <b>ENP Action Plans</b> First <b>Progress Report</b> and Commission proposals on " <b>Strengthening the ENP</b> "
2007	<b>Implementation</b> ... 

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## How does it work?

- Building upon and strengthening **existing** relations
- Using relevant EU **experience in** how to support transition and sequence reforms e.g. "twinning" officials ...
- Gradual **approximation** with the *acquis communautaire* in relevant areas
- Socialisation, "**soft power**", long-haul policy

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## ENP Action Plan

- The key **operational** instrument
- Individualised / **tailor-made** / country specific
- **Jointly** defined political & economic reform priorities & agenda
- **Short & medium-term** priorities (3-5 years)
- **Political** documents
- **Also guidance** for assistance programming and for others (e.g. IFIs)

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## Scope of ENP Action Plans

- **Political** dialogue and reform
- **Economic** and social cooperation and development
- **Trade** related issues, market and regulatory reform
- Co-operation on **Justice, Freedom and Security**
- **Sectors**: Transport, energy, information society, environment, research and development
- **Human dimension**: People-to-people contacts, civil society, education, public health
- Same chapters but **content** specific to partner

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## Building on existing frameworks

- Builds on **existing legal and institutional agreements** (Association Agreements, Partnership and Co-operation Agreements, EuroMediterranean Partnership)
- Uses **established instruments** (Association and Cooperation Councils, Committees, **sub-committees**) to promote and monitor implementation of Action Plans
- Bringing **lessons learned** e.g. prioritisation & sequencing

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## Thematic dimensions

- Bilateral /multilateral dialogue & cooperation on **key sectors such as:**
  - Migration
  - Public health
  - **Rural development**
  - Energy & transport
  - Environment
  - Maritime policy
  - Participation in EC Programmes & Agencies

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## EC financial support until 2007

- 2000-06: € 8.3 bn (**MEDA** €5.5 bn, **TACIS** €2.3 bn, Other € 0.5 bn)
- Plus **EIB lending** (€6.5bn Mediterranean, €600m Eastern Europe)
- **Cross-border cooperation** 2004-6 by “Neighbourhood Programmes”

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## TACIS

- Europe:  
Armenia, Azerbaijan, Belarus, Georgia, Moldova, Russian Federation and Ukraine
- Central Asia:  
Kazakhstan, Kyrgyzstan, Mongolia, Tajikistan, Turkmenistan and Uzbekistan

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## TACIS areas of support

- institutional, legal and administrative reform
- private sector and assistance for economic development
- addressing the social consequences of transition
- development of infrastructure networks
- promotion of environmental protection and management of natural resources
- development of the rural economy
- support for nuclear safety

**However: the programme framework did not make any clear references to land consolidation although a few initiatives did address rural development**

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## New EC financial support 2007-2013

- **European Neighbourhood & Partnership Instrument (ENPI)**
- Almost **€12bn (+32% increase in “real terms”)**
- *Much* more flexible, policy driven instrument
- Supporting priorities agreed in the ENP **Action Plans**
- Simplified approach for **cross border co operation**
- Technical assistance: **institutional capacity building**
- Plus increased **EIB** lending mandate: **€12.4 bn** (€8.7 bn for Mediterranean & €3.7 billion for Eastern Europe / Southern Caucasus / Russia)

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## Leveraging more funding **2007-2013**

- **Neighbourhood Investment Fund**: €700 from ENPI + contributions from MS
- **Leveraging loan** resources from European Development Banks (*x 4-5 times*)
- Also €300 million for **Governance Facility**

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## EU Assistance for RD ENP countries - Ukraine

- EU-Ukraine Action Plan
- National Indicative Program (NIP)
- TACIS until 2006
- ENPI from 2007
- Sector Wide Approach Program => e.g. SWAP for Agriculture, Food Safety, & Rural Development (€9m, 3 years)



## ENPI and land consolidation

- Formulation and Programming of the approach is at an early stage => **limited information is available**
- Council Regulation (EC) 1638/2006 states:  
EU assistance "... shall be used to support measures ... pursuing regional and **local development efforts**, in both **rural** and urban **areas**, in order to reduce imbalances and improve regional and local development capacity ..." and measures "... promoting environmental protection, nature conservation and sustainable management of natural resources including fresh water ... resources."

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## ENPI and land consolidation

=> LC might be covered but depends on certain **preconditions => national priority setting!**

- **Action Plans** elaborated and adopted on national level, i.e. what is not foreseen in these AP is probably not supportable
- like with IPA for potential candidate countries, land consolidation has to be included as a priority in the **Action Plan** and in the **National Indicative Programme (NIP)**

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## Conclusions and Recommendations

- EU accession far away but ENPI support likely to be mobilized
- Define own program (e.g. DAR in Ukraine)
- Set priorities (e.g. diversification of rural areas, rural development, land consolidation)
- Use the funding options available (e.g. state budget, donors, WB loans, etc.)
- Compliance with SWAP approach

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